# DEVELOPMENT REVIEW BOARD MEETING APRIL 10, 2023 6:30 PM

# Public Hearing:

3. **Resolution No. 415. Primary School in Frog Pond.** The applicant is requesting approval of a

Stage 1 Preliminary Plan, Stage 2 Final Plan, Site

Design Review, Class 3 Sign Permit and Waivers,

and Type C Tree Removal Plan for construction of
a new primary school on property located at 7151

SW Boeckman Road.

# Case Files:

# DB22-0012 Primary School in Frog Pond

- Stage 1 Preliminary Plan (STG122-0008)
- Stage 2 Final Plan (STG222-0010)
- Site Design Review (SDR22-0011)
- Class 3 Sign Permit and Waivers (SIGN22-00012)
- Type C Tree Removal Plan (TPLN22-0009)

# DEVELOPMENT REVIEW BOARD RESOLUTION NO. 415

A RESOLUTION ADOPTING FINDINGS AND CONDITIONS OF APPROVAL, APPROVING A STAGE 1 PRELIMINARY PLAN, STAGE 2 FINAL PLAN, SITE DESIGN REVIEW, CLASS 3 SIGN PERMIT AND WAIVERS, AND TYPE C TREE REMOVAL PLAN FOR CONSTRUCTION OF A NEW PRIMARY SCHOOL ON PROPERTY LOCATED AT 7151 SW BOECKMAN ROAD.

WHEREAS, an application, together with planning exhibits for the above-captioned development, has been submitted by authorized representative Keith Liden, AICP, on behalf of the owner, West Linn-Wilsonville School District, in accordance with the procedures set forth in Section 4.008 of the Wilsonville Code, and

WHEREAS, the subject site is located at 7151 SW Boeckman Road on Tax Lot 4500, Section 12DC, and Tax Lot 400, Section 12DD Township 3 South, Range 1 West, Willamette Meridian, City of Wilsonville, Clackamas County, Oregon, and

WHEREAS, the Planning Staff has prepared the staff report on the above-captioned subject dated April 3, 2023, and

WHEREAS, said planning exhibits and staff report were duly considered by the Development Review Board Panel A at a scheduled meeting conducted on April 10, 2023, at which time exhibits, together with findings and public testimony were entered into the public record, and

WHEREAS, the Development Review Board considered the subject and the recommendations contained in the staff report, and

WHEREAS, interested parties, if any, have had an opportunity to be heard on the subject.

NOW, THEREFORE, BE IT RESOLVED that the Development Review Board of the City of Wilsonville does hereby adopt the staff report dated April 3, 2023, attached hereto as Exhibit A1, with findings and recommendations contained therein, and authorizes the Planning Director to issue permits consistent with said recommendations for:

DB22-0012 Primary School in Frog Pond: Stage 1 Preliminary Plan (STG122-0008), Stage 2 Final Plan (STG222-0010), Site Design Review (SDR22-0011), Class 3 Sign Permit and Waivers (SIGN22-0012) and Type C Tree Removal Plan (TPLN22-0009).

ADOPTED by the Development Review Board of the City of Wilsonville at a regular meeting thereof this 10<sup>th</sup> day of April, 2023, and filed with the Planning Administrative Assistant on \_\_\_\_\_\_. This resolution is final on the 15<sup>th</sup> calendar day after the postmarked date of the written notice of decision per *WC Sec 4.022(.09)* unless appealed per *WC Sec 4.022(.02)* or called up for review by the Council in accordance with *WC Sec 4.022(.03)*.

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	Jean Svadlenka, Chair - Panel A
	Wilsonville Development Review Board
Attest:	
Shelley White, Planning Administrative Assistan	t

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# Exhibit A1 Staff Report Wilsonville Planning Division Primary School in Frog Pond

Development Review Board Panel 'A'

Quasi-Judicial Public Hearing

Hearing Date: April 10, 2023

Date of Report: April 3, 2023

**Application No.:** DB22-0012 Primary School in Frog Pond

**Request/Summary:** The requests before the Development Review Board include Stage

1 Preliminary Plan, Stage 2 Final Plan, Site Design Review, Class 3

Sign Permit and Waivers, and Type C Tree Removal Plan

**Location:** 7151 SW Boeckman Road. The property is specifically known as

Tax Lot 4500, Section 12DC, and Tax Lot 400, Section 12DD, Township 3 South, Range 1 West, Willamette Meridian, City of

Wilsonville, Clackamas County, Oregon.

Owner/Applicant: West Linn-Wilsonville School District (Contact: Remo Douglas)

Authorized

**Representative:** Keith Liden, AICP

**Comprehensive Plan** 

**Designation:** Public

**Zone Map Classification:** Public Facility

**Staff Reviewers:** Cindy Luxhoj AICP, Associate Planner

Amy Pepper, PE, Development Engineering Manager

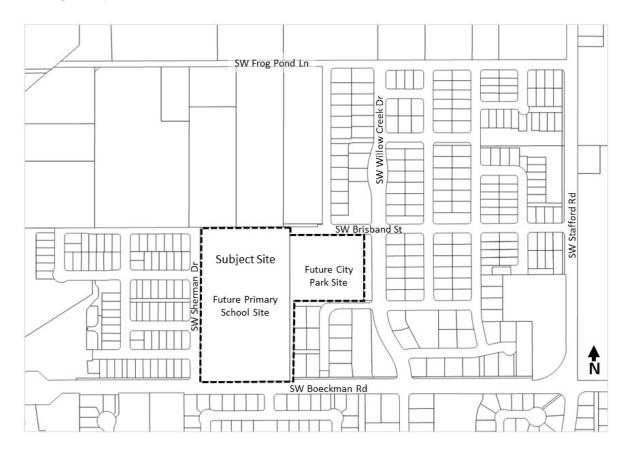
Kerry Rappold, Natural Resources Manager

**Staff Recommendation:** <u>Approve with conditions</u> the Stage 1 Preliminary Plan, Stage 2 Final Plan, Site Design Review, Class 3 Sign Permit and Waivers, and Type C Tree Removal Plan.

# **Applicable Review Criteria:**

Development Code:	
Section 4.008	Application Procedures-In General
Section 4.009	Who May Initiate Application
Section 4.010	How to Apply
Section 4.011	How Applications are Processed
Section 4.014	Burden of Proof
Section 4.031	Authority of the Development Review Board
Subsection 4.035 (.04)	Site Development Permit Application
Subsection 4.035 (.05)	Complete Submittal Requirement
Section 4.110	Zones
Section 4.118	Standards Applying to Planned Development Zones
Section 4.136	PF – Public Facility Zone
Section 4.137.5	Screening and Buffering (SB) Overlay Zone
Section 4.139 through 4.139.11	Significant Resource Overlay Zone (SROZ)
Section 4.140	Planned Development Regulations
Section 4.154	On-site Pedestrian Access and Circulation
Section 4.155	Parking, Loading, and Bicycle Parking
Sections 4.156.01 through 4.156.11	Signs
Section 4.167	Access, Ingress, and Egress
Section 4.171	Protection of Natural Features and Other Resources
Section 4.175	Public Safety and Crime Prevention
Section 4.176	Landscaping, Screening, and Buffering
Section 4.177	Street Improvement Standards
Section 4.179	Mixed Solid Waste and Recyclables Storage
Section 4.199 through 4.199.60	
Sections 4.300 through 4.320	Underground Utilities
Sections 4.400 through 4.450 as	Site Design Review
applicable	
Sections 4.600 through 4.640.20	Tree Preservation and Protection
Other Planning Documents:	
Wilsonville Comprehensive Plan	
Frog Pond West Master Plan	

# **Vicinity Map**



# **Background:**

In July 2017 the City of Wilsonville adopted the Frog Pond West Master Plan for the subject property and surrounding area to guide development and implement the vision of previous planning efforts. The Frog Pond West Master Plan includes details on land use (including residential types and unit count ranges), location of other uses such as schools, residential and community design, transportation, parks and open space, and community elements such as lighting, street trees, gateways, and signs.

The new primary school site is 12.6 acres in size and consists of two parcels (Tax Lots 4500 and 400) identified as a "future school site" and "land banked" (future park site) in the Frog Pond West Master Plan. In 2019 as part of the Frog Pond Meadows subdivision annexation and Zone Map amendment (Ordinance Nos. 832 and 833), the future park property (Tax Lot 400) was annexed into the City and zoned PF (Public Facility) consistent with the Frog Pond West Master Plan. Subsequently in 2022 as part of the Frog Pond Estates subdivision annexation and Zone Map amendment (Ordinance No. 859 and 860), the primary school property (Tax Lot 4500) was annexed into the City and zoned PF consistent with the Master Plan.

Stemming from its historic rural use, a residence, pole barn, and two small accessory structures occupy the central portion of Tax Lot 4500. Tax Lot 400 is vacant. The trees on the site are generally clustered near the existing house and along the boundary between Tax Lots 4500 and 400.

The new primary school is proposed as envisioned in the Frog Pond Master Plan. The 12.6-acre property is owned by the West Linn-Wilsonville School District, and the northeastern portion is proposed to be sold to the City for use as a neighborhood park. The proposed primary school is planned to be constructed in two phases, with Phase 1 accommodating an enrollment of 350 students and 35 staff, and Phase 2 to include additional instruction space to raise the enrollment to 550 students, plus an additional 10 staff.

The Phase 1 development will include core facilities, such as the commons/gym, library, and food service designed to support the ultimate enrollment of 550 students. This phase will result in an approximately 58,130 square-foot, one-story building including:

- 16 classrooms
- Wellness/Commons/Gym
- Music classroom
- Library
- Makerspace
- Administrative offices
- Kitchen
- Main parking lot near Sherman Drive

The future Phase 2 addition of approximately 11,500 square feet (69,630 total) is proposed to include one additional wing of six classrooms and a two-classroom addition to a four-classroom wing from the first phase. In addition, a second parking lot is proposed in the northeastern portion of the school site to support the additional 200-student enrollment and staff.

This application requests the necessary City land use approvals, including a Stage 1 Preliminary Plan, Stage 2 Final Plan, Site Design Review, Class 3 Sign Permit and Waivers, and Type C Tree Removal Plan to construct the new primary school as described above. A Class 1 Administrative Review of a lot line adjustment has been applied for separately to create the desired property configuration for the proposed school and adjacent City park uses. Although the lot line adjustment will not be reviewed by the Development Review Board, the applicant has included a preliminary plat showing the proposed configuration of the school and park properties as tentatively agreed by the District and City in their application materials (Exhibit B1).

# **Summary:**

# Stage 1 Preliminary Plan

The Stage 1 Preliminary Plan proposes a new primary school and associated improvements on the west part of the site and sale of the east part of the site to the City for a new neighborhood park. The Stage 1 Preliminary Plan reviews the overall development and layout for consistency with the Frog Pond West Master Plan and requirements of the Public Facility (PF) zone. See Request A.

#### Stage 2 Final Plan

The proposed Stage 2 Final Plan reviews the function and design of the proposed project, including consistency with the Stage 1 Preliminary Plan for a primary school and future park site. See Request B.

#### Site Design Review

The scope of the Site Design Review includes review of the design, architecture, location, and context of the building and site improvements, such as landscaping, lighting, exterior colors and finishes, and signs, for consistency with the Stage 2 Final Plan and Code standards. See Request C.

# Class 3 Sign Permit and Waivers

The applicant proposes one (1) building mounted, one (1) freestanding sign with an electronic reader board, and three flag poles one the school site. The electronic reader board and third flag pole require waivers, which the applicant has requested at part of the current application. See Request D.

#### Type C Tree Removal Plan

The Type C Tree Removal Plan reviews inventoried trees on the site, which are proposed for removal or retention, and replacement/mitigation. See Request E.

# **Public Comments and Responses:**

The City has received six (6) public comment letters about the proposed project (Exhibits D1 through D6). The comments express concerns about building orientation, site access, vehicular and bus traffic on surrounding streets, pedestrian and bicycle safety, noise and light pollution affecting existing residents, disruption to surrounding neighborhoods during construction and operation of the school, and landscaping. Public comments have been forwarded to the applicant so that they may respond to community concerns during their presentation at the Development Review Board public hearing.

# **Discussion Points – Verifying Compliance with Standards:**

This section provides a discussion of key clear and objective development standards that apply to the proposed applications. The Development Review Board will verify compliance of the proposed applications with these standards. The ability of the proposed applications to meet these standards may be impacted by the Development Review Board's consideration of discretionary review items as noted in the next section of this report.

#### Phasing of Improvements

The proposed primary school is planned to be constructed in two phases. Phase 1 will accommodate an enrollment of 350 students and 35 staff, and Phase 2 will include additional instruction space to raise the enrollment to 550 students, plus an additional 10 staff. The core facilities, such as the library, gymnasium, auditorium, and administrative offices are proposed to be built in the first phase to accommodate full enrollment.

#### Traffic and Queuing

The Transportation Impact Analysis (see Exhibit B1) performed by the City's consultant, DKS Associates, identifies the most probable used intersection for evaluation as:

- Signalized Control:
  - o SW Boeckman Road-SW Advance Road/SW Stafford Road-SW Wilsonville Road
- Two-way Stop-Controlled:
  - o SW Boeckman Road/SW Willow Creek Drive
  - SW Boeckman Road/SW Laurel Glen Street
  - o SW Boeckman Road/SW Sherman Drive
- All-way Stop-Controlled:
  - o SW Boeckman Road/SW Canyon Creek Road

The Level of Service (LOS) D standard will continue to be met by existing street improvements at the studied intersections with existing, planned, and this proposed development, with the exception of the SW Boeckman Road/SW Canyon Creek Road intersection, as follows:

TABLE 3: EXISTING 2022 INTERSECTION OPERATIONS

INTERSECTION	OPERATING				AFT	AFTERNOON PEAK HOUR			PM PEAK HOUR		
	STANDARD	V/C	DELAY	LOS	V/C	DELAY	LOS	V/C	DELAY	LOS	
SIGNALIZED CONTRO	L										
BOECKMAN RD- ADVANCE RD/ STAFFORD RD- WILSONVILLE RD	LOS D	0.46	12.4	В	0.67	14.6	В	0.68	19.0	В	
TWO-WAY STOP-CONTROLLED											
BOECKMAN RD/ WILLOW CREEK DR	LOS D	0.18	15.7	A/C	0.29	22.2	A/C	0.10	17.4	A/C	
BOECKMAN RD/ LAUREL GLEN ST	LOS D	0.13	14.1	A/B	0.08	15.9	A/C	0.11	15.8	A/C	
BOECKMAN RD/ SHERMAN DR	LOS D	0.06	12.3	A/B	0.06	13.7	A/B	0.06	13.7	A/B	
ALL-WAY STOP-CONT	ROLLED										
BOECKMAN RD/ CANYON CREEK RD	LOS D	0.52	13.3	В	0.64	16.8	С	0.72	21.1	С	
SIGNALIZED INTERSECTION: Delay = Average Intersection Delay (secs) v/c = Total Volume-to-Capacity Ratio LOS = Total Level of Service  Volume-to-Capacity Ratio LOS = Total Level of Service (Major/Minor Road)  LOS = Total Level of Service (Major/Minor Road)					_						

**Bold/Highlighted** = Does not meet the operating standard/mobility target

TABLE 7: INTERSECTION OPERATIONS - PM PEAK HOUR

INTERSECTION	OPERATING STANDARD		ISTING PROJECT	+	_	XISTING STAGE II			XISTING CT + ST	
	STANDARD	V/C	DELAY	LOS	V/C	DELAY	LOS	V/C	DELAY	LOS
SIGNALIZED CONTRO	)L									
BOECKMAN RD- ADVANCE RD/ STAFFORD RD- WILSONVILLE RD	LOS D	0.69	21.4	С	0.73	22.8	С	0.74	23.1	С
TWO-WAY STOP-CONTROLLED										
BOECKMAN RD/ WILLOW CREEK DR	LOS D	0.11	18.3	A/C	0.14	23.9	A/C	0.17	25.6	A/D
BOECKMAN RD/ LAUREL GLEN ST	LOS D	0.14	18.6	A/C	0.16	21.4	A/C	0.18	22.9	A/C
BOECKMAN RD/ SHERMAN DR	LOS D	0.15	16.2	A/C	0.13	17.2	A/C	0.25	20.8	A/C
ALL-WAY STOP-CONT	ROLLED									
BOECKMAN RD/ CANYON CREEK RD	LOS D	0.73	21.7	С	0.94	36.5	E	0.95	38.0	E
SIGNALIZED INTERSECTION: Delay = Average Intersection Delay (secs) V/c = Total Lower of Service  TWO-WAY STOP CONTROLLED INTERSECTION: Delay = Average Intersection Delay (secs) V/c = Total Lower of Service LOS = Total Level of Service LOS = Critical Levels of Service (Major/Minor Road) LOS = Total Level of Service						_				

**Bold/Highlighted** = Does not meet the operating standard/mobility target

As discussed in the Transportation Impact Analysis, the SW Boeckman Road/SW Canyon Creek Road intersection operates at an overall LOS E in the Existing + Stage II and Existing + Stage II + Project scenarios. The Wilsonville Transportation System Plan (TSP) already specifies intersection improvements as a high priority project as part of project UU-01.14. As such, the developer's Transportation System Development Charge (SDC) will contribute to the City's fund to implement the improvements and no additional off-site mitigations or conditions of approval are

necessary. Construction of the intersection improvements will be coordinated with the other tasks in the project UU-01 Boeckman Road Dip Improvements, with design work currently in the process and construction estimated to begin in 2023.

TABLE 8: MITIGATION INTERSECTION OPERATIONS - PM PEAK HOUR

INTERSECTION	MITIGATION	OPERATING	EXISTING + PROJECT + STAGE II				
	TRAFFIC CONTROL	STANDARD	V/C	DELAY	LOS		
BOECKMAN RD/ CANYON CREEK RD	Traffic Signal (with left turn lanes)	LOS D	0.59	14.8	В		
BOECKMAN RD/ CANYON CREEK RD	Roundabout (Single-Lane)	LOS D	0.54	9.5	А		

SIGNALIZED INTERSECTION:
Delay = Average Intersection Delay (secs)
v/c = Total Volume-to-Capacity Ratio
LOS = Total Level of Service

ROUNDABOUT INTERSECTION:

Delay = Average Intersection Delay (secs)
v/c = Critical Movement Volume-to-Capacity Ratio
LOS = Total Level of Service

Bold/Highlighted = Does not meet the operating standard/mobility target

The project will add an additional 406 AM peak hour trips (220 in, 186 out), 247 Afternoon peak hour trips (114 in, 133 out), and 87 PM peak hour trips (39 in, 48 out). the proposed development is expected to generate one (1) new PM peak hour trip through the I-5/SW Wilsonville Road interchange area and one (1) new PM peak hour trip through the I-5/SW Elligsen Road interchange area.

TABLE 4: VEHICLE TRIP GENERATION

LAND USE	ITE DESCRIPTION	UNITS	АМ	PEAK T	RIPS	AFTE	RNOON		РМ	PEAK '	TRIPS	WEEK
	(CODE)	,	IN	оит	TOTAL	IN	оит	TOTAL	IN	оит	TOTAL	DAY
NEW PRIMARY SCHOOL	ELEMENTARY SCHOOL (520)	550 Students	220	187	407	114	134	248	40	48	88	1,249
EXISTING HOME REMOVED	SINGLE-FAMILY HOUSING (210)	1 Lot	0	1	1	0	1	1	1	0	1	15
	Total Net N	lew Trips	220	186	406	114	133	247	39	48	87	1,234

In addition to the vehicular trips generated, eight (8) school buses were included in the analysis of the transportation system and distributed based on conceptual school boundary estimates for the proposed primary school. The eight (8) buses will add 16 trips (8 in, 8 out) in the AM and Afternoon peak hours at the bus access on SW Boeckman Road.

TABLE 5: SCHOOL BUS TRIP GENERATION

TYPE OF LAND USE ADDITIONAL		UNITS	AM PEAK TRIPS		AFTERNOON PEAK TRIPS			PM PEAK TRIPS			WEEK	
	TRIPS		IN	оит	TOTAL	IN	оит	TOTAL	IN	оит	TOTAL	DAT
NEW PRIMARY SCHOOL	SCHOOL BUSES	Number of Buses	8	8	16	8	8	16	0	0	0	32
Ор	erations Analysis	Volumes	16	16	31	16	16	32	0	0	o	64

As discussed in the Transportation Impact Analysis, the main entrance and parking lot provide a drive aisle loop with a student drop-off and pick-up curb that is striped as approximately 300 feet long, which has the potential to accommodate up to 12 vehicles at a time for student loading when considering 25 feet of space per vehicle. Queuing of vehicles for student drop-off and pick-up can be very variable, depending on the site layout, efficiency of parking aide staff, and length of queuing area versus length of actual curbside loading area. With the long curbside loading area and availability of additional queuing space through the parking lot (totaling over 750 feet), this should prevent vehicle queues from spilling out of the site onto SW Sherman Drive.

The bus access provides queuing and loading areas for school buses and separates parent pickup and drop-off from the school buses. There is approximately 275 feet of curb space for buses, which has the potential to accommodate up to five (5) buses at a time when considering 50 feet of space per bus. The school has estimated that a maximum of eight (8) school buses will be needed for the school. Therefore, the Transportation Impact Analysis recommends that bus arrival and departure times be coordinated so that all buses are not parked at one time in the loading area or that additional curb space be provided to accommodate all eight (8) buses at once.

#### Bicycle Parking

The Transportation Impact Analysis assumed 22 classrooms in a 60,000-square-foot building at full buildout of Phases 1 and 2 of the new primary school, which resulted in a need for 97 bicycle parking spaces. However, the Phase 1 floor plan includes 58,103 square feet and 16 classrooms, with an additional 11,500 square feet of floor area and 8 more classrooms at full buildout of Phase 2, which is 9,630 square feet and 2 more classrooms than anticipated in the Transportation Impact Analysis. Thus, the applicant's plans do not provide adequate bicycle parking to comply with Subsection 4.155 (.04) A. of the Code. To address this discrepancy, the applicant provides 52 bicycle parking spaces in Phase 1 and a condition of approval requires the applicant to demonstrate compliance with the standard prior to temporary occupancy of the school building.

#### Street Demonstration Plan Compliance

The Street Demonstration Plan is an illustrative layout of the desired level of connectivity in the Frog Pond West neighborhood and is intended to be guiding, not binding, allowing for flexibility provided that overall connectivity goals are met. As discussed in Finding B21 of this staff report, the block size and shape, access, and connectivity of the proposed school site complies with Figure 18 of the Frog Pond West Master Plan for SW Sherman Drive and SW Brisband Street;

however, the applicant has proposed an alternative to the Pedestrian Connection shown in Figure 18 along the property's east boundary.

As described in the applicant's code response and explained in detail in Finding B21, they propose as an alternative a pathway from the SW Boeckman Road sidewalk that travels north along the bus lane to a path that meanders north along the eastern side of the school building to SW Brisband Street. For security purposes, this path will be gated during school hours but opened to the public at other times to facilitate access. During school hours the pedestrian route would continue along the bus lane to the front of the building and then onto the northwest corner of the site along SW Sherman Drive, which then connects to SW Brisband Street, thus completing the intent of the Master Plan while addressing school security.

#### Tree Removal and Preservation

There are 63 trees inventoried for the proposed development on the applicant's tree protection and removal plan (Sheet LU 201 in Exhibit B2); these do not include trees on the future City park portion of the site that will be not be impacted by development on the school site. The trees include a variety of fruit and ornamental trees, as well as cottonwood, birch and Douglas fir, planted around the existing house and outbuildings and are not significant native grown trees. Of the 63 trees, 47 trees are proposed for removal in Phase 1 construction and 16 preserved. Of the 16 preserved trees, 13 are proposed for removal in Phase 2 when construction occurs in the future. The applicant proposes planting in excess of 90 trees on the site and as street trees, exceeding the required 1:1 mitigation ratio.

# **Discussion Points - Discretionary Review:**

The Development Review Board may approve or deny items in this section based upon a review of evidence submitted by the applicant.

#### Sign Waivers

The Development Review Board may grant sign waivers as part of a comprehensive review of the design and function of an entire site to bring about an improved design.

The applicant has requested two (2) sign waivers, one (1) to allow a third flag pole and one (1) to allow an electronic reader board in the proposed monument sign on SW Sherman Drive. As discussed in detail in Findings D8 through D17 under Request D, the applicant's narrative provides responses to the four review criteria for sign waiver requests.

Two (2) flagpoles up to a maximum of 30 feet in height on a site are exempt from sign permit requirements. However, the applicant proposes three (3) flagpoles to fly the required School District flags and has requested a waiver to the sign permit requirements for the third pole. The proposed configuration will allow the three (3) flags to be displayed properly when half-mast protocol is in effect, each pole will be adequately lit from above, and the third flagpole is

complementary in design and placement to the two (2) allowed by the standard while meeting the State requirement.

Changeable copy signs, such as the proposed electronic reader board, are listed as prohibited signs in Subsection 4.156.06 (.01) D. However, a waiver may be granted to allow them as long as it is ensured specific criteria are met regarding automatic dimming technology, luminance of the sign, and copy hold time. While grouped under prohibited signs, the intention of the code is to make the signs conditionally permitted. As no conditionally permitted sign section exists currently, these signs were grouped in the prohibited sign section as that is where language regarding these signs previously existed in the code. The proposed electronic reader board design is complementary in design to the monument sign and school building and complies with waiver criteria with respect to display, illumination, copy hold time, and dimming technology.

# **Conclusion and Conditions of Approval:**

Staff has reviewed the applicant's analysis of compliance with the applicable criteria. The Staff Report adopts the applicant's responses as Findings of Fact except as noted in the Findings. Based on the Findings of Fact and information included in this Staff Report, and information received from a duly advertised public hearing, staff recommends that the Development Review Board recommend approval to City Council or approve, as relevant, the proposed application (DB22-0012) with the following conditions:

# **Planning Division Conditions:**

Request A: Stage 1 Preliminary Plan (STG122-0008)

PDA 1. General: Minor changes in an approved Stage 1 Preliminary Plan may be approved by the Planning Director through the Class 1 Administrative Review Process if such changes are consistent with the purposes and general character of the development plan and other changes as authorized by the Development Code to be reviewed through a Class 2 Administrative Review Process. All other modifications, including extension or revision of the staged development schedule, shall be processed in the same manner as the original application and shall be subject to the same procedural requirements.

# Request B: Stage 2 Final Plan (STG222-0010)

- PDB 1. General: The approved Stage 2 Final Plan shall control the issuance of all building permits and shall restrict the nature, location and design of all uses. The Planning Director through the Class 1 Administrative Review Process may approve minor changes to the Final Plan if such changes are consistent with the purposes and general character of the Final Plan and other changes as authorized by the Development Code to be reviewed through a Class 2 Administrative Review Process. All other modifications shall be processed in the same manner as the original application and shall be subject to the same procedural requirements.
- **PDB 2.** Prior to Temporary Occupancy: The applicant shall install curb stops in parking spaces to ensure that landscaped areas and pedestrian walkways will not be encroached upon by parked vehicles. See Finding B29.
- **PDB 3.** Prior to Temporary Occupancy: All crosswalks shall be clearly marked with contrasting paint or paving materials (e.g., pavers, light-colored concrete inlay between asphalt, or similar contrast). See Finding B26.
- **PDB 4.** Prior to Construction of the Phase 2 Parking Addition: The applicant shall submit a landscape plan to for the parking area to the City for review and approval. See Finding B35.
- **PDB 5.** The applicant's plans do not provide adequate bicycle parking to comply with the standard. **Prior to Temporary Occupancy:** The applicant shall demonstrate compliance with the bicycle parking standard (Subsection 4.155 (.04) A.) and install the appropriate number of bicycle racks in Phase 1 and, subsequently Phase 2, of the school building. See Finding B37

PDB 6. Prior to Final Occupancy: A waiver of remonstrance against formation of a local improvement district (LID) shall be recorded in the County Recorder's Office as well as the City's Lien Docket. In light of the developer's obligation to pay an Infrastructure Supplemental Fee and Boeckman Bridge Fee the LID Waiver may be released upon official recording of the release of the waiver only after payment of the Infrastructure Supplemental Fee and Boeckman Bridge Fee. Further, the developer shall pay all costs and fees associated with the City's release of the LID Waiver. See Finding B53.

# Request C: Site Design Review (SDR22-0011)

- **PDC 1.** General: Construction, site development, and landscaping shall be carried out in substantial accord with the Development Review Board approved plans, drawings, sketches, and other documents. Minor revisions may be approved by the Planning Director through administrative review pursuant to Section 4.030.
- **PDC 2.** Prior to Final Occupancy: All exterior, roof and ground mounted, mechanical and utility equipment shall be screened from ground level off-site view from adjacent streets or properties. See Finding C22.
- PTIOT 3. Prior to Temporary Occupancy: All landscaping required and approved by the DRB shall be installed prior to occupancy of the proposed development unless security equal to one hundred and ten percent (110%) of the cost of the landscaping as determined by the Planning Director is filed with the City assuring such installation within six (6) months of occupancy. "Security" is cash, certified check, time certificates of deposit, assignment of a savings account or such other assurance of completion as shall meet with the approval of the City Attorney. In such cases the developer shall also provide written authorization, to the satisfaction of the City Attorney, for the City or its designees to enter the property and complete the landscaping as approved. If the installation of the landscaping is not completed within the six-month period, or within an extension of time authorized by the DRB, the security may be used by the City to complete the installation. Upon completion of the installation, any portion of the remaining security deposited with the City will be returned to the applicant. See Finding C15.
- PDC 4. Ongoing: The approved landscape plan is binding upon the applicant/owner. Substitution of plant materials, irrigation systems, or other aspects of an approved landscape plan shall not be made without official action of the Planning Director or Development Review Board, pursuant to the applicable sections of Wilsonville's Development Code. See Finding C16.
- PDC 5. Ongoing: All landscaping shall be continually maintained, including necessary watering, weeding, pruning, and replacing, in a substantially similar manner as originally approved by the DRB, unless altered as allowed by Wilsonville's Development Code. See Findings C17 and C18.
- **PDC 6.** General: The following requirements for planting of shrubs and ground cover shall be met:

- Non-horticultural plastic sheeting or other impermeable surface shall not be placed under landscaping mulch.
- Native topsoil shall be preserved and reused to the extent feasible.
- Surface mulch or bark dust shall be fully raked into soil of appropriate depth, sufficient to control erosion, and shall be confined to areas around plantings.
- All shrubs shall be well branched and typical of their type as described in current AAN Standards and shall be equal to or better than 2-gallon containers and 10-inch to 12-inch spread.
- Shrubs shall reach their designed size for screening within three (3) years of planting.
- Ground cover shall be equal to or better than the following depending on the type of plant materials used: gallon containers spaced at 4 feet on center minimum, 4-inch pot spaced 2 feet on center minimum, 2-1/4-inch pots spaced at 18-inch on center minimum.
- No bare root planting shall be permitted.
- Ground cover shall be sufficient to cover at least 80% of the bare soil in required landscape areas within three (3) years of planting.
- Appropriate plant materials shall be installed beneath the canopies of trees and large shrubs to avoid the appearance of bare ground in those locations.
- Compost-amended topsoil shall be integrated in all areas to be landscaped, including lawns. See Finding C23.
- PDC 7. General: All trees shall be balled and burlapped and conform in size and grade to "American Standards for Nursery Stock" current edition. See Finding C25.
- **PDC 8.** Ongoing: Plant materials shall be installed to current industry standards and be properly staked to ensure survival. Plants that die shall be replaced in kind, within one growing season, unless appropriate substitute species are approved by the City. See Finding C30.
- PDC 9. Prior to issuance of any Public Works permits: The applicant / owner shall submit information demonstrating compliance with the Public Works Standards and Frog Pond West Master Plan. The street lighting shall be Aurora style streetlights, as Westbrook is no longer approved by PGE. The applicant/owner shall provide a 'stamped' engineering plan and supporting information that shows the proposed street light locations meet the appropriate AASHTO lighting standards for all proposed streets. See Finding C42.
- **PDC 10.** Prior to Non-Grading Building Permit Issuance: Final review of the proposed building lighting's conformance with the Outdoor Lighting Ordinance will be determined at the time of Building Permit issuance. See Findings C39.

#### Request D: Class 3 Sign Permit and Waivers (SIGN22-0012)

- **PDD 1.** Ongoing: Approved signs shall be installed in a manner substantially similar to the plans approved by the DRB and stamped approved by the Planning Division.
- **PDD 2.** <u>Prior to Sign Installation/Ongoing:</u> The Applicant/Owner of the property shall obtain all necessary building and electrical permits for the approved signs, prior to

- their installation, and shall ensure that the signs are maintained in a commonly-accepted, professional manner
- **PDD 3.** Ongoing: The Applicant/Owner shall ensure that the brightness of the approved reader board sign automatically adjusts in direct correlation with ambient light conditions, and appropriate functioning of the dimming technology for the life of the sign. See Finding D16.
- **PDD 4.** Ongoing: The Applicant/Owner shall ensure that the approved reader board sign does not exceed 5000 candelas per square meter between sunrise and sunset, or 500 candelas per square meter between sunset and sunrise. See Finding D17.
- **PDD 5.** Ongoing: The Applicant/Owner shall ensure the approved reader board sign maintains a copy hold time of at least fifteen (15) minutes. See Finding D18.
- **PDD 6.** Prior to Final Occupancy: All street signs shall be installed and utilize the Cityapproved sign cap on street name signs matching the design used in the previously approved subdivisions within Frog Pond West. The school district will buy the signs from the City. See Finding D41.

#### Request E: Type C Tree Removal Plan (TPLN22-0009)

- PDE 1. General: This approval for removal applies only to the 47 trees in Phase 1 and additional 13 trees in Phase 2 identified in the applicant's submitted Tree Maintenance and Protection Plan, see Exhibit B2. All other trees on the property shall be maintained unless removal is approved through separate application.
- PTION Prior to Grading Permit Issuance: The applicant/owner shall submit an application for a Type C Tree Removal Permit for the phase(s) of development impacted by the grading permit on the Planning Division's Development Permit Application form, together with the applicable fee. In addition to the application form and fee, the applicant/owner shall provide the City's Planning Division an accounting of trees to be removed within the project site, corresponding to the approval of the Development Review Board. The applicant/owner shall not remove any trees from the project site until the tree removal permit, including the final tree removal plan, have been approved by the Planning Division staff.
- **PDE 3.** Prior to Temporary Occupancy: The applicant/owner shall install the required mitigation trees, as shown in the applicant's Sheets LU 206 through LU 208 per Section 4.620 WC. See Finding E9.
- **PDE 4.** Prior to Commencing Site Grading: The applicant/owner shall install 6-foot-tall chain-link fencing around the drip line of preserved trees. The fencing shall comply with Wilsonville Public Works Standards Detail Drawing RD-1230. See Finding E12.

The following Conditions of Approval are provided by the Engineering, Natural Resources, or Building Divisions of the City's Community Development Department or Tualatin Valley Fire and Rescue, all of which have authority over development approval. A number of these Conditions of Approval are not related to land use regulations under the authority of the Development Review Board or Planning Director. Only those Conditions of Approval related to criteria in Chapter 4 of Wilsonville Code and the Comprehensive Plan, including but not limited to those related to traffic level of service, site vision clearance, recording of

plats, and concurrency, are subject to the Land Use review and appeal process defined in Wilsonville Code and Oregon Revised Statutes and Administrative Rules. Other Conditions of Approval are based on City Code chapters other than Chapter 4, state law, federal law, or other agency rules and regulations. Questions or requests about the applicability, appeal, exemption or non-compliance related to these other Conditions of Approval should be directed to the City Department, Division, or non-City agency with authority over the relevant portion of the development approval.

# **Engineering Division Conditions:**

- **PFB 1.** Ongoing: Public Works Plans and Public Improvements shall conform to the "Public Works Plan Submittal Requirements and Other Engineering Requirements" in Exhibit C1
- **PFB 2.** Prior to Issuance of Any Permits: The applicant shall enter into a Development Agreement or Intergovernmental Cooperative Agreement with the City.
- PFB 3. The Traffic Impact Study for the project (DKS, October 2022) found that the level of service (LOS) at the intersection of Boeckman Road and Canyon Creek Road will fall below LOS D. The City has identified intersection improvements as part of project UU-01 in the Transportation System Plan. The City is responsible for the actual reconstruction/improvement to SW Boeckman Road per the Frog Pond West Master Plan and Transportation System Plan. The City has identified funding for design and construction for design and construction as CIP 4206 in the proposed budget for FY 2023 and construction is anticipated to commence in 2023.
- PFB 4. Streets shall be primarily constructed per the street type and cross-section as shown in the Frog Pond West Master Plan. Prior to Issuance of the Public Works Permit: Submit construction drawings to Engineering showing street improvements along the development's frontage on SW Sherman Drive, including street widening to accommodate two travel lane, parking lane, curb, planter strip, street trees, sidewalk, streetlights, fire access, and driveway approach along the site frontage. Additionally, the drawings shall show street improvements along the development's frontage on SW Brisband Street, including a minimum pavement width of 20 feet, curb, sanitary sewer, water line, storm main, planter strip, street trees, sidewalk, street lights and a driveway approach along the site frontage. Street improvements shall be constructed in accordance with the Public Works Standards.
- PFB 5. The Frog Pond West Master Plan identifies a pedestrian connection at approximately the eastern property line of the project. However, SW Wehler Way was constructed further west than anticipated in the Street Demonstration Plan. The north-south pedestrian connection in the vicinity of this project will be partially constructed with the future park improvements. A pedestrian connection will be constructed through the project site that will be open to the public outside of school hours. Prior to Issuance of the Public Works Permit: Submit construction drawings to Engineering showing pedestrian connectivity improvements from the internal pedestrian routes to SW Wehler Way across Tax Lots 400 and 5100.

submitted for review and approval. The stormwater report shall include informatic and calculations to demonstrate how the proposed development meets the treatment flow control, and source control requirements.  PFB 7. Prior to Issuance of the Public Works Permit: Applicant shall obtain an NPDES 1200 permit from the Oregon Department of Environmental Quality and a Local Erosic Control Permit from the City of Wilsonville. All erosion control measures shall be place prior to starting any construction work, including any demolition work. Perm shall remain active until all construction work is complete and the site has be stabilized.  PFB 8. With the Building Permit: The construction drawings shall show the location of an existing septic systems. Prior to Final Building Permit Occupancy: Submit documentation that the existing on-site septic systems were properly decommission per the requirements of OAR 340-071-0185.  PFB 9. With the Building Permit: The construction drawings shall show the location of an existing well(s). Prior to Final Building Permit Occupancy: Submit documentation that any existing wells serving this property was properly abandoned in accordan with OAR 690-240 and the Water Resources Department requirements.  PFB 10. Access to SW Boeckman Road, classified as a minor arterial, shall be limited to school buses only. With the Public Works Permit: The construction drawings shall show the location of signage to prohibit all non-bus traffic from using this access. Prior to Final Building Certificate of Occupancy: The applicant shall dedicate and approved by the City.  PFB 11. Prior to Final Building Certificate of Occupancy: The applicant shall record a 40 foot right-of-way dedication along SW Brisband Street.  PFIO to Final Building Certificate of Occupancy: The applicant shall record a 10 foot right-of-way dedication along SW Brisband Street and SW Sherman Drive right-of-typublic utility easement along SW Brisband Street and SW Sherman Drive right-of-typublic utility easement along SW Brisband Street
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of-way.
<b>PFB 15.</b> Prior to Final Building Certificate of Occupancy: The applicant shall dedicate a 1
foot public utility easement along the SW Boeckman Road right-of-way.
<b>PFB 16.</b> Due to conflicts with stormwater planters located in the right-of-way, some street tre
must be installed outside of the right-of-way. Prior to Final Building Certificate
must be installed outside of the right-of-way. Prior to Final Building Certificate  Occupancy: The applicant shall dedicate a street tree easement along SW Brisban
must be installed outside of the right-of-way. Prior to Final Building Certificate

including but not limited to street, stormwater drainage, water quality and flow

	control, sanitary sewer, and water facilities shall be substantially complete with
	approval from the Community Development Director pursuant to Section 4.220 of the
	Development Code.
PFB 18.	Prior to Issuance of Any Occupancy Permits: All necessary easements and right-of-
	way dedications shall be recorded with the County, including public water line, public
	utility, private storm pipeline, street tree, private stormwater and access easements,
	and conservation easements.
PFB 19.	Prior to Issuance of Final Building Certificate of Occupancy: The applicant shall
	provide a site distance certification by an Oregon Registered Professional Engineer for
	all driveway access per the Traffic Impact Study.
PFB 20.	Prior to Any Paving: Onsite stormwater facilities must be constructed and vegetated
	facilities planted. Prior Issuance of Final Building Certificate of Occupancy: The
	applicant must execute and record with the County a Stormwater Maintenance and
	Access Easement Agreement with the City.
PFB 21.	Prior to Any Paving: Offsite stormwater facilities must be constructed and vegetated
	facilities planted. Prior Issuance of Final Building Certificate of Occupancy: The
	applicant must execute and record with the County a Stormwater Maintenance
	Agreement with the City.

#### **Master Exhibit List:**

The entry of the following exhibits into the public record by the Development Review Board confirms its consideration of the application as submitted. The exhibit list below includes exhibits for Planning Case File DB22-0012. The exhibit list below reflects the electronic record posted on the City's website and retained as part of the City's permanent electronic record. Any inconsistencies between printed or other electronic versions of the same Exhibits are inadvertent and the version on the City's website and retained as part of the City's permanent electronic record shall be controlling for all purposes.

#### Planning Staff Materials

- **A1.** Staff report and findings (this document)
- **A2**. Staff's Presentation Slides for Public Hearing (to be presented at Public Hearing)

#### Materials from Applicant

# B1. Applicant's Narrative and Materials – Available Under Separate Cover

Land Use Application Form

Proof of Ownership/Title Insurance Policy

Land Use Narrative

Appendix A: Plan Set – see Exhibit B2

Appendix B: Preliminary Partition Plat

Appendix C: Screening and Exterior Finishes

Appendix D: Transportation Impact Analysis

Appendix E: Republic Services Provider Letter

Appendix F: Tree Protection Specifications

Appendix G: Tualatin Valley Fire and Rescue Permit

Appendix H: Preliminary Drainage Report

Appendix I: Landscape and Site Furnishing Details

Appendix J: Lighting Details

- B2. Applicant's Drawings and Plans Available Under Separate Cover
- **B3.** Incompleteness Response Letter Dated January 24, 2023
- **B4.** Memorandum with Supplemental Information Dated April 3, 2023

#### Development Review Team Correspondence

# C1. Public Works Submittal and Other Engineering Requirements

#### Other Correspondence/Public Comments

- **D1.** John Ciepiela Comment Dated December 30, 2022
- **D2.** Brianna Gelow and Trent Powell Comment Dated March 28, 2023
- D3. Duane and Beck Fromhart Comment Dated March 29, 2023

- **D4.** Julie and John Egan Comment Dated March 29, 2023
- **D5.** Dave Clark Comment Dated March 31, 2023
- **D6.** John Boyle Comment Dated March 31, 2023

# **Procedural Statements and Background Information:**

- 1. The statutory 120-day time limit applies to this application. The applicant first submitted the application on November 22, 2022. Staff conducted a completeness review within the statutorily allowed 30-day review period and found the application to be incomplete on December 22, 2022. The applicant submitted additional materials on January 25, 2023. Staff conducted a completeness review within the statutorily allowed 30-day review period and deemed the application complete on February 23, 2023. The City must render a final decision for the request, including any appeals, by June 22, 2023.
- 2. Surrounding land uses are as follows:

<b>Compass Direction</b>	Zone:	Existing Use:
North	RRFF-5 and	Rural Residential/Agriculture
	RN	(Clackamas County)
		Residential (Frog Pond Estates, Frog
		Pond Ridge)
East	RN	Residential (Stafford Meadows, Frog
		Pond Meadows)
South	PDR4	Residential
West	RN	Residential (Morgan Farm)

- 3. Previous City Planning Approvals:
  DB18-0060 and DB18-0061 Frog Pond Meadows Annexation and Zone Map Amendment
  DB21-0065 and DB21-0066 Frog Pond Estates Annexation and Zone Map Amendment
- 4. The applicant has complied with Sections 4.013-4.031 of the Wilsonville Code, said sections pertaining to review procedures and submittal requirements. The required public notices have been sent and all proper notification procedures have been satisfied.

# Findings:

NOTE: Pursuant to Section 4.014 the burden of proving that the necessary findings of fact can be made for approval of any land use or development application rests with the applicant in the case.

#### **General Information**

Application Procedures-In General Section 4.008

The City's processing of the application is in accordance with the applicable general procedures of this Section.

Initiating Application Section 4.009

The owners of all property included in the application signed the application forms. The West Linn-Wilsonville School District initiated the application, which was submitted by Keith Liden, Planning Consultant, with their approval.

Pre-Application Conference Subsection 4.010 (.02)

Following a request from the applicant, the City held a pre-application conference for the proposal on July 28, 2022 (PRE22-0017), in accordance with this subsection.

Lien Payment before Approval Subsection 4.011 (.02) B.

No applicable liens exist for the subject property. The application can thus move forward.

General Submission Requirements Subsection 4.035 (.04) A.

The applicant has provided all of the applicable general submission requirements contained in this subsection.

Zoning-Generally Section 4.110

This proposed development is in conformity with the applicable zoning district and general development regulations listed in Sections 4.150 through 4.199, applied in accordance with this Section.

# Request A: Stage 1 Preliminary Plan (STG122-0008)

As described in the Findings below, the request meets the applicable criteria or will by conditions of approval.

#### Comprehensive Plan

Support Development of Land within City Consistent with Land Use Designation Goal 2.1, Policy 2.1.1., Implementation Measure 2.1.1.a., Policy 2.2.1.

**A1.** The City's Comprehensive Plan, Frog Pond Area Plan, and Frog Pond West Master Plan designate the subject property for public facility use. The Frog Pond West Master Plan specifically identifies procedures for development of the subject and surrounding land, thus supporting its development for a school and neighborhood park so long as proposed development meets applicable policies and standards.

Encourage Master Planning of Large Areas Implementation Measure 2.1.1.f.2.

**A2.** The proposed development is part of a larger area covered by the Frog Pond West Master Plan consistent with the City's policies and encouragement related to master planning.

Urban Development Only Where Necessary Facilities can be Provided Goal 3.1, Policy 3.1.2, Implementation Measure 3.1.2.a.

**A3.** As can be found in the findings for the Stage 2 Final Plan, the proposed development provides all necessary facilities and services consistent with the Frog Pond West Master Plan.

Coordinate with School District to Provide for Additional School Sites Ahead of Need Implementation Measures 3.1.2.f.

**A4.** The Frog Pond West Master Plan anticipated development of a future school and public park on land owned by the West Linn-Wilsonville School District within the Plan area. As stated in the Plan, the 10-acre property fronting on SW Boeckman Road was planned for a future school to provide a key civic land use serving the neighborhood and surrounding area. The adjacent 5-acre parcel was labeled "land banked" with the intent for the School District to have options for its use including school facilities, a neighborhood park, and/or residential use. As stated elsewhere in this staff report, the District now intends to sell the eastern part of the site to the City for a future public park.

Coordinate with School District for Educational and Recreational Facilities Policy 3.1.10, Implementation Measure 3.1.10.c., 3.1.11.r

**A5.** As stated above and elsewhere in this staff report, the City is coordinating with the West Linn-Wilsonville School District to provide educational and recreational facilities in the Frog Pond West neighborhood consistent with these implementation measures.

Provision of Usable Open Space Implementation Measures 3.1.11.p., 4.1.5.kk.

**A6.** The proposal is located within a public facilities sub-district and does not require usable open space. However, the Frog Pond West Master Plan notes that a future school to be located in the Plan area will serve both Frog Pond West and adjoining neighborhoods and that a public park will provide a community gathering place for all residents of the neighborhood. The applicant proposes to construct the anticipated school and to sell the eastern part of the property to the City for a future park.

Consistency with Street Demonstration Plans May Be Required Implementation Measure 3.2.2.

**A7.** Section 4.127 requires the area subject to the Stage 1 Preliminary Plan be consistent with the street demonstration plan in Figure 18 of the Frog Pond West Master Plan. The proposed street layout is generally consistent with the street demonstration plan with variations as noted in Finding D15.

# **Planned Development Regulations**

Planned Development Purpose and Lot Qualifications Subsection 4.140 (.01) and (.02)

**A8.** The property is of sufficient size to be developed in a manner consistent the purposes and objectives of Section 4.140. The subject property is greater than 2 acres and is designated for public development in the Comprehensive Plan. The property is zoned PF (Public Facility) and will be developed as a planned development in accordance with this subsection.

Ownership Requirements Subsection 4.140 (.03)

**A9.** The owners of the subject property have signed an application form included with the application.

Professional Design Team Subsection 4.140 (.04)

**A10.** Keith Liden, AICP, is the coordinator of a professional design team with all the necessary disciplines including an engineer, landscape architect, and planner, among other professionals.

Planned Development Permit Process Subsection 4.140 (.05)

**A11.** The subject property is greater than 2 acres, is designated for public development in the Comprehensive Plan, and is zoned PF (Public Facility). The property will be developed as a planned development in accordance with this subsection.

Consistency with Comprehensive Plan and Other Applicable Plans Subsection 4.140 (.06) and 4.140 (.09) J. 1.

**A12.** The proposed project, as found elsewhere in this report, complies with the Public Facility zoning designation, which implements the Comprehensive Plan designation of Public for this property.

Application Requirements Subsection 4.140 (.07)

- **A13.** Review of the proposed Stage 1 Preliminary Plan has been scheduled for a public hearing before the DRB in accordance with this subsection and the applicant has met all the applicable submission requirements as follows:
  - The property affected by the Stage 1 Preliminary Plan is under an application by the property owners.
  - The applicant submitted a Stage 1 Preliminary Plan request on a form prescribed by the City.
  - The applicant identified a professional design team and coordinator. See Finding C12.
  - The applicant has stated the uses involved in the Stage 1 Preliminary Plan and their locations.
  - The applicant provided boundary information.
  - The applicant has submitted sufficient topographic information.
  - The applicant provided a tabulation of the land area to be devoted to various uses.
  - Any necessary performance bonds will be required.

# **Public Facility Zone**

Purpose of Public Facility Zone Subsection 4.136 (.01)

**A14.** The PF zone is intended to be applied to existing public lands and facilities; including quasipublic lands and facilities which serve and benefit the community and its citizens. Typical uses permitted in the PF Zone are schools, churches, public buildings, hospitals, parks and public utilities.

Uses Typically Permitted Subsection 4.136 (.02)

**A15.** The applicant proposes a public school, an outright permitted use in the PF zone. The eastern part of the site will be sold to the City for a future park, a use that is also permitted outright.

Block and Access Standards Subsection 4.136 (.09) and Section 4.131 (.03)

**A16.** The PF zone is subject to the same block and access standards as the PDC zone, which require that the Development Review Board determine appropriate conditions of approval

to assure that adequate connectivity is provided within the development for pedestrians, bicyclists, and motor vehicle drivers, and that consideration is given to the use of public transit as a means of meeting access needs.

Minimum Lot Size Subsection 4.136 (.04) A.

**A17.** The subject property is greater than one (1) acre is size and the applicant does not propose to reduce the lot area.

Setbacks, Street Frontage, and Building Height Subsection 4.136 (.04) B. through D.

- **A18.** The proposed setbacks for Phases 1 and 2 of the proposed project greatly exceed the minimum standards at follows:
  - Front setback: SW Sherman Drive: 118 feet (Phase 1 building corner)
  - Side setbacks: SW Brisband Street: 147 (Phase 2 building corner); SW Boeckman Road: 210 feet (Phase 1 building corner)
  - Rear setback: Tax Lot 400 to the East: existing 40 feet; after lot line adjustment (under separate land use review) 80 feet (Phase 2 building corner)

Street frontage is over 780 feet along SW Sherman Drive; 480 feet along SW Brisband Street to the existing property line, 520 feet after lot line adjustment (under separate land use review); 480 feet along SW Boeckman Road existing and 504 feet after lot line adjustment, exceeding the 75-foot minimum. The maximum building height for the school gymnasium is 32.5 feet, which is within the 35-foot maximum allowed height.

# Request B: Stage 2 Final Plan (STG222-0010)

As described in the Findings below, the request meets the applicable criteria or will by conditions of approval.

#### **Planned Development Regulations**

Planned Development Purpose and Lot Qualifications Subsection 4.140 (.01) and (.02)

**B1.** The subject property is greater than 2 acres and is designated for public development in the Comprehensive Plan. The property is zoned PF (Public Facility) and, historically, schools in the Public Facility zone have elected to go through the Planned Development Process, although not required to do so. The school district is requesting a Planned Development be approved for the school site to facilitate appropriate site planning and phasing of development.

# Ownership Requirements

Subsection 4.140 (.03)

**B2.** The owners of the subject property have signed an application form included with the application.

Professional Design Team Subsection 4.140 (.04)

**B3.** Keith Liden, AICP, is the coordinator of a professional design team with all the necessary disciplines including an engineer, landscape architect, and planner, among other professionals.

Planned Development Permit Process Subsection 4.140 (.05)

**B4.** The subject property is greater than 2 acres, is designated for public development in the Comprehensive Plan, and is zoned PF (Public Facility). The property will be developed as a planned development in accordance with this subsection.

# Stage 2 Final Plan Submission Requirements and Process

Timing of Submission Subsection 4.140 (.09) A.

**B5.** The Stage 2 Final Plan request is being submitted concurrently with the Stage 1 Preliminary Plan, meeting submission timing requirements.

Development Review Board Role Subsection 4.140 (.09) B.

**B6.** The Development Review Board (DRB) is considering all applicable permit criteria set forth in the Planning and Land Development Code and staff is recommending the DRB approve the application with conditions of approval

Conformance with Stage 1 Preliminary Plan Subsection 4.140 (.09) C.

**B7.** The Stage 2 Final Plan substantially conforms with the Stage 1 Preliminary Plan. The applicant has provided the required drawings and other documents showing all information required by this subsection.

Stage 2 Final Plan Detail Subsection 4.140 (.09) D.

**B8.** The applicant has provided sufficiently detailed information to indicate fully the ultimate operation and appearance of the development, including a detailed site plan, landscape plans, and elevation drawings.

Submission of Legal Documents Subsection 4.140 (.09) E.

**B9.** No additional legal documentation is required for dedication or reservation of public facilities.

Expiration of Approval Subsection 4.140 (.09) I and Section 4.023

**B10.** Stage 2 Final Plan approval, along with other associated applications, will expire two (2) years after approval, unless an extension is approved in accordance with these subsections. The applicant intends to construct the proposed Phase 1 site improvements, including all core facilities to support enrollment of 350 students and 35 staff, promptly after land use approval within the allotted time period. Phase 2, expected to occur in the future, would accommodate an additional 200 students and 10 staff, as well as a second parking area in the northeast part of the site.

Consistency with Comprehensive Plan and Other Applicable Plans Subsection 4.140 (.09) J. 1.

**B11.** As demonstrated in Findings A1 through A12 under the Stage 1 Preliminary Plan, the project is consistent with the Comprehensive Plan. This review includes review for consistency with the Frog Pond West Master Plan.

Traffic Concurrency Subsection 4.140 (.09) J. 2.

- **B12.** As shown in Transportation Impact Study, included in Exhibit B1, the LOS D standard will continue to be met by existing street improvements at the studied intersections with existing, planned, and this proposed development, with the exception of the SW Boeckman Road/SW Canyon Creek Road intersection, as follows:
  - Signalized Control:
    - SW Boeckman Road-SW Advance Road/SW Stafford Road-SW Wilsonville Road: LOS C, Volume-to-Capacity (VC) Ratio 0.74
  - Two-way Stop-Controlled:
    - SW Boeckman Road/SW Willow Creek Drive: LOS A/D, VC Ratio 0.17
    - o SW Boeckman Road/SW Laurel Glen Street: LOS A/C, VC Ratio 0.18
    - o SW Boeckman Road/SW Sherman Drive: LOS A/C, VC Ratio 0.25
  - All-way Stop-Controlled:
    - o SW Boeckman Road/SW Canyon Creek Road: LOS E, VC Ratio 0.75

While the Boeckman Road/Canyon Creek Road intersection operates at an overall LOS E in the Existing + Stage II and Existing + Stage II + Project scenarios, as noted in Condition of Approval PFB 3, the Wilsonville Transportation System Plan already specifies transportation improvements as a high priority project at the intersection as part of project

UU-01.14. As such, the developer's Transportation System Development Charge (SDC) will contribute to the City's fund to implement the improvements and no additional off-site mitigations or conditions of approval are necessary.

Facilities and Services Concurrency Subsection 4.140 (.09) J. 3.

**B13.** The applicant proposes sufficient facilities and services, including utilities, concurrent with development of the residential subdivision.

Adherence to Approved Plans Subsection 4.140 (.10) A.

**B14.** A condition of approval ensures adherence to approved plans except for minor revisions approved by the Planning Director through the Class I Administrative Review Process if such changes are consistent with the purposes and general character of the development plan.

# Public Facility (PF) Zone Standards

Uses Typically Permitted Subsection 4.136 (.02)

**B15.** The applicant proposes a public school, an outright permitted use in the PF Zone. The eastern part of the site will be sold to the City for a future park, a use that is also permitted outright.

Dimensional Standards Subsection 4.136 (.04)

**B16.** As discussed under the Stage 1 Preliminary Plan (Request A, Finding A29), all dimensional standards are met by the proposed development.

Site Design Review Required Subsection 4.136 (.08) A.

**B17.** The City is applying the Site Design Review standards of Sections 4.400 through 4.450 to the proposal. See Findings for Sections 4.400 through 4.450 in Request C.

Development in Public Facility Zone to Comply with Adopted Master Plans Subsection 4.136 (.08) D.

**B18.** The proposed school site is designated public in the Comprehensive Plan, zoned PF (Public Facility), and identified for development as a future school site in the Frog Pond West Master Plan.

Block and Access Standards, Adequate Connectivity for Peds, Bikes, and Vehicles Subsection 4.136 (.09) and Section 4.131 (.03)

**B19.** The PF zone is subject to the same block and access standards as the PDC zone, which require that the Development Review Board determine appropriate conditions of approval to assure that adequate connectivity is provided within the development for pedestrians, bicyclists, and motor vehicle drivers, and that consideration is given to the use of public transit as a means of meeting access needs.

# Frog Pond West Specific Development Standards

Frog Pond West Specific Lot Development Standards Subsection 4.127 (.08) D. 1. a.

**B20.** The subject property is adjacent to SW Boeckman Road and, therefore, subject to the development standards specific to Frog Pond West requiring a wall and landscaping consistent with the standards in Figure 10 of the Frog Pond West Master Plan in rear or side yards adjacent to SW Boeckman Road. The applicant's plans show a brick wall with a black metal top railing along the SW Boeckman Road frontage as an extension of the wall and fence to the east, at the southeast corner of the site. The wall is proposed to stop at the east edge of the bus entry driveway to improve visibility to and from the school site, benefiting security and navigation to the school, and to emphasize the native plantings and stormwater features along the southern edge of the property.

Block, Access, and Connectivity Consistent with Frog Pond West Neighborhood Plan Subsection 4.127 (.10) and Figure 18. Frog Pond West Master Plan

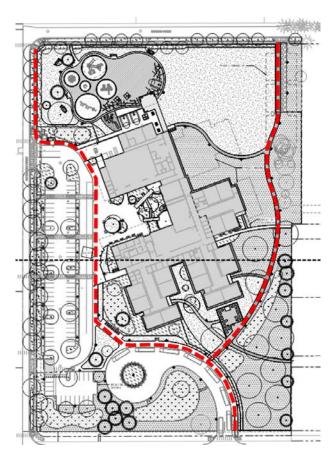
**B21.** The Street Demonstration Plan is an illustrative layout of the desired level of connectivity in the Frog Pond West neighborhood and is intended to be guiding, not binding, allowing for flexibility provided that overall connectivity goals are met. As shown in the portion of Figure 18 below, SW Sherman Drive borders the subject property on the west, SW Brisband on the north, and SW Boeckman Road on the south, with a Pedestrian Connection connecting SW Brisband Street to SW Boeckman Road on the east side of the school site and west side of the future park site (land banked).



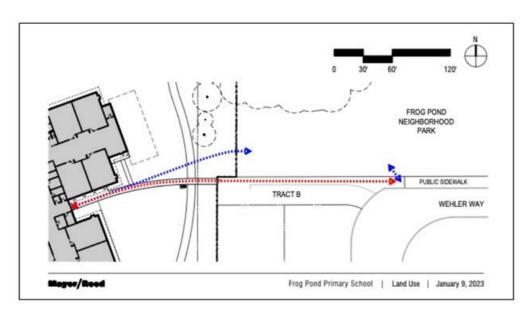
The block size and shape, access, and connectivity of the proposed school site complies with Figure 18 of the Frog Pond West Master Plan or is an allowed variation as shown in the table below.

Street Segment	Generally Consistent with Figure 18	Allowed Variation	Explanation of Variation
SW Sherman Drive			
SW Brisband Street			
Pedestrian Connection			See explanation below.

The applicant has proposed an alternative to the Pedestrian Connection shown in Figure 18 along the property's east boundary. As described in their Code response and shown in the illustration below, a pathway from the SW Boeckman Road sidewalk travels north along the bus lane to a path that meanders north along the eastern side of the school building to SW Brisband Street. For security purposes, this path will be gated during school hours but opened to the public at other times to facilitate access. During school hours the pedestrian route would continue along the bus lane to the front of the building and then onto the northwest corner of the site along SW Sherman Drive, which then connects to SW Brisband Street, thus completing the intent of the Master Plan while addressing school security.

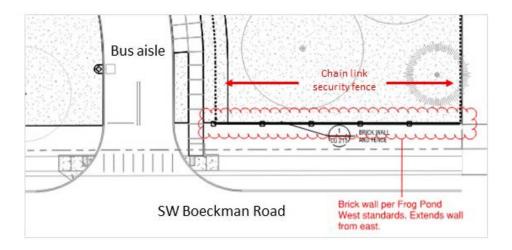


The pathway on the east side of the site that connects the sidewalk along the bus aisle with the sidewalk in SW Brisband Street at the north end of the site is proposed to be a combination of pedestrian asphalt paving, concrete, and/or compacted aggregate paving surface to provide ADA accessibility (see Sheets LU 202 and LU 203 in Exhibit B2). Two (2) pathways connecting the school property to SW Wehler Way also are proposed to be this combination of materials depending on location within the site. As illustrated below, there are two (2) options for the northern connection to SW Wehler Way: through the future City park property (the applicant's preferred option); or on the north side of private Tract B in the Stafford Meadows subdivision.



Frog Pond West Specific Fence Standards Subsections 4.127 (.17)

B22. Within Frog Pond West, fences must comply with standards in 4.113 (.07) except that columns for the brick wall along SW Boeckman Road are to be placed at lot corners where possible; a solid fence taller than four (4) feet in height is not permitted within eight (8) feet of the brick wall along SW Boeckman Road except for fences placed on the side lot line that are perpendicular to the brick wall and end at a column of the brick wall; and height transitions for fences must occur at fence posts. As shown in the illustration below, the applicant proposes a brick wall along the SW Boeckman Road frontage at the southwest corner of the site as an extension of the existing brick wall to the east. The wall is proposed to stop at the east edge of the bus entry driveway; no brick wall is proposed on the west side of the bus aisle to the southwest corner of the site. As described by the applicant, this proposed gap in the wall will improve visibility to and from the school site, benefiting security as well as navigation to the school. The gap will also serve to emphasize the native plantings and stormwater features at the southwest corner and along the southern edge of the property. A detail of the brick wall that is consistent with the standards of Section 4.127 (.17) and the Frog Pond West Master Plan is included in Sheet LU 215 of the applicant's materials (Exhibit B2).



A perimeter 6-foot high chain link security fence is proposed to enclose areas occupied during the school day, such as the playground, field, and classroom wings in the north and east portions of the site to protect building entries and students and staff during school time exterior activities. The parking area and main building entry on the west side of the site, and the bus drop-off/pick-up area are outside the fenced area and open to the public throughout the day. The fence gates will be locked during school hours but opened at other times to facilitate community access to interior pathways, playground, and fields. As shown in the illustration above, the security fence is perpendicular to the brick wall along SW Boeckman Road as required. The applicant's Sheet LU 217 (Exhibit B2) provides a detail of the chain link fence design.

#### **On-site Pedestrian Access and Circulation**

Continuous Pathway System Section 4.154 (.01) B. 1.

**B23.** As described in the applicant's Code response narrative, the pedestrian pathway system provides direct connectivity between building entrances, other facilities on site, and surrounding neighborhoods. Connections are designed to be as safe and direct as possible, and vehicles and pedestrians are separated to enhance safety. Crosswalks with ADA compliant surfacing are be provided to allow safe and convenient locations for pedestrians to cross the internal driveway system. Direct pedestrian and bicycle access is provided from all directions to maximize connectivity to the surrounding neighborhoods before and after school. A street crossing on SW Boeckman Road with a Rectangular Rapid Flashing Beacon (RRFB) is proposed as recommended in the Transportation Impact Analysis (Exhibit D).

Safe, Direct, and Convenient Section 4.154 (.01) B. 2.

**B24.** The submitted plans show sidewalks and pathways providing safe, direct, and convenient connections consistent with Figure 18 of the Frog Pond West Master Plan.

Vehicle/Pathway Separation Section 4.154 (.01) B. 3.

**B25.** The proposed design vertically and or horizontally separates all sidewalks and pathways from vehicle travel lanes except for driveways and crosswalks.

Crosswalks Delineation Section 4.154 (.01) B. 4.

**B26.** All crosswalks are shown as visually delineated on the applicant's site plan and a condition of approval ensures all crosswalks shall be clearly marked with contrasting paint or paving materials (e.g., pavers, light-colored concrete inlay between asphalt, or similar contrast).

Pathway Width and Surface Section 4.154 (.01) B. 5.

**B27.** The applicant proposes all primary pathways to be concrete, asphalt, brick/masonry pavers, or other durable surface, and at least 5 feet wide, with secondary pathways and pedestrian trails using alternative surfacing, such as compacted aggregate, unless otherwise required to meet ADA standards.

## Parking Area Design Standards

Minimum and Maximum Parking Subsection 4.155 (.03) G.

**B28.** Pursuant to OAR 660-012-0430 and OAR 660-012-0440 the City cannot enforce vehicle parking minimums on this property. However, the applicant has demonstrated compliance with the vehicular parking requirements in this subsection. Vehicular parking requirements for schools are based on the number of students and staff, as specified by Table 5 in Section 4.155. The minimum vehicular parking ratio for elementary schools is 0.2 spaces per student and staff with a maximum of 0.3 spaces per student and staff. Bicycle parking is based on building square footage for K through 2<sup>nd</sup> grade and number of classrooms above 2<sup>nd</sup> grade. Calculation of required and proposed parking is shown in the table below:

	Number of	Minimum	Maximum	Proposed	Minimum	Proposed
Use and	Students	Off-street	Off-street	Off-street	Bicycle	Bicycle
Parking	+ Staff	Spaces	Spaces	Spaces	Parking	Parking
Standard		Required	Allowed		Spaces*1	Spaces
Elementary		0.2 per	0.3 per		K-2 <sup>nd</sup> grade: 1	
School		student +	student +		per 3,500 sf;	
		staff	staff		Above 2 <sup>nd</sup>	
					grade: 8 per	
					class	
Phase 1	350 students	77 spaces	116 spaces	77 spaces	Minimum 52	52 spaces
	+ 35 staff	_	_	_	spaces*1	_
Phase 2	Additional	Additional	63 spaces	42 spaces	Minimum	Additional
	200 students	42 spaces	_	_	additional 48	48 spaces
	+ 10 staff	_			spaces*1	_
Total	550	119 spaces	179 spaces	119 spaces	Minimum 100	100 spaces
Phase 1 +	students +				spaces*1	
Phase 2	45 staff					

<sup>\*1</sup> Applicant to demonstrate compliance with standard prior to temporary occupancy of Phase 1. See Finding B37 and conditions of approval.

Based upon the approved capacities of the two schools plus staff, the minimum number of required vehicular parking spaces is 119 and the maximum number is 179. The applicant proposes 77 parking spaces along SW Sherman Drive, including six (6) ADA and 71 standard spaces. An additional 42 spaces is proposed in Phase 2, including four (4) spaces in the south parking area along SW Sherman Drive and 38 spaces in the lot proposed at the northeast corner of the site, for a total of 42 spaces. The 77 spaces provided in Phase 1 with the additional 42 spaces in Phase 2 meets the minimum requirement.

Other Parking Area Design Standards Subsections 4.155 (.02) and (.03)

**B29.** The applicable standards are met as follows:

Standard		Met	Explanation
Su	bsection 4.155 (.02) General Standard	ls	
B.	All spaces accessible and usable for		As shown in the plan sheets, appropriate
	parking	$\boxtimes$	access shall be provided for the new parking
			spaces.
J.	Sturdy bumper guards of at least 6		Curbs of at least 6 inches will be utilized to
	inches to prevent parked vehicles	$\square$	keep cars out of landscaping and walkways.
	crossing property line or interfering		
	with screening or sidewalks.		
K.	Surfaced with asphalt, concrete or	$\boxtimes$	The parking lot will be surfaced with asphalt.
	other approved material.		

Drainage meeting City standards	$\boxtimes$	Drainage is professionally designed and being
		reviewed to meet City standards.
L. Lighting will not shine into adjoining structures or into the eyes of passersby.	$\boxtimes$	Lighting is proposed to be fully shielded and subject to the City's Outdoor Lighting Ordinance.
N. No more than 40% of parking compact spaces.	$\boxtimes$	No compact parking spaces are proposed.
O. Where vehicles overhang curb, planting areas at least 7 feet in depth.	$\boxtimes$	Parking spaces will have curb stops to ensure that landscaped areas and pedestrian walkways will not be encroached upon by parked vehicles.
Subsection 4.155 (.03) General Standard	ds	
A. Access and maneuvering areas adequate.	$\boxtimes$	Access to the area is available, with vehicles and pedestrians kept separate on distinct routes. Maneuvering area is plentiful.
A.1. Loading and delivery areas and circulation separate from customer/employee parking and pedestrian areas.		Loading and waste/recycling areas and circulation are separate from parking and pedestrian areas.
Circulation patterns clearly marked.	$\boxtimes$	Circulation patterns are clearly evident, with direction pavement markings utilized throughout the driveways and parking areas.
A.2. To the greatest extent possible, vehicle and pedestrian traffic separated.		The existing and proposed parking areas clearly delineate vehicle and pedestrian traffic areas and separate them except for crosswalks.
C. Safe and Convenient Access, meet ADA and ODOT Standards. For parking areas with more than 10 spaces, 1 ADA space for every 50 spaces.	×	The proposed parking and access allow ADA and ODOT standards to be met. The applicant proposes a total of 77 parking spaces in Phase 1, with an additional 42 spaces in Phase 2 for a total of 119 spaces, 6 of which are ADA accessible spaces.
D. Where possible, parking areas connect to adjacent sites.	$\boxtimes$	Parking for the school is not proposed to be shared with adjacent sites.
Efficient on-site parking and circulation		The careful and professional design of the parking provides for safety and efficiency and is a typical design with standard parking space and drive aisle size and orientation.

## Parking Area Landscaping

Minimizing Visual Dominance of Parking Subsection 4.155 (.03) B.

**B30.** The applicant proposes landscaping around the parking area helping to minimize the visual dominance of the paved parking area.

10% Parking Area Landscape Requirement Subsection 4.155 (.03) B. 1.

**B31.** The proposed new parking area (Phase 1) is 25,165 square feet, requiring 2,517 square feet of interior parking lot landscaping to meet this standard. Approximately 11,298 square feet of parking lot landscaping is provided, exceeding overall site requirements while surrounding and screening the parking area. Phase 2 compliance with this standard will be determined in the future when detailed landscape design of the east parking area is completed (see Sheet LU 200 in Exhibit B4).

Because the improvements are well within the site with significant building setbacks on all sides, the General Landscape standard is required, with the exception of the parking area along SW Sherman Drive, which must meet the Low Screen standard to buffer and screen the parking from adjacent residential areas. To meet the requirement along the west and south edges of Phase 1 parking area, the applicant proposes 3-foot tall evergreen shrubs and groundcover along the entire western perimeter and various height and opacity shrubs along the entire southern perimeter. In addition, nine (9) trees will be planted around the perimeter (see Sheets LU 207 and LU 208 in Exhibit B2). The shrubs in combination with the layers of trees and other landscaping between the street right-of-way and the school building are designed to provide an appropriate and pleasing buffer between the site and the residences to the west, and with the addition of distance and stormwater plantings between the parking area and SW Boeckman Road.

Landscape Screening of Parking Subsection 4.155 (.03) B. 1.

**B32.** As discussed above, proposed landscaping will screen the proposed parking and circulation area from SW Sherman Drive and the residential area to the west, as well as from SW Boeckman Road to the south. Due to the size of the school site and placement of buildings, screening is not required to the north and east sides of the parking area, as they will not be visible from off site.

Tree Planting Area Dimensions Subsection 4.155 (.03) B. 2.

**B33.** The landscape plan includes tree planting areas for parking lot trees meeting the minimum eight (8)-foot by eight (8)-foot requirement.

Parking Area Tree Requirement Subsection 4.155 (.03) B. 2. and 2. a.

**B34.** With 77 vehicle parking spaces (in Phase 1), the stated ratio of one tree for every eight (8) spaces or fraction thereof requires 10 parking area trees. The landscape plan shows 12 trees in planting areas spread throughout and adjacent to the parking area.

Parking Area Landscape Plan Subsection 4.155 (.03) B. 2. a.

**B35.** The applicant's landscape plan includes the proposed parking area along SW Sherman Drive for Phases 1 and 2 combined; however, parking area landscaping is not shown for the 38 additional spaces in the Phase 2 parking area at the northeast corner of the site. A condition of approval ensures that the applicant submits a landscape plan to the City for review prior to construction of the Phase 2 parking addition.

Parking Area Tree Clearance Subsection 4.155 (.03) B. 2. b.

**B36.** The applicant could typically maintain all trees listed for planting in the parking area and is expected to maintain a 7-foot clearance in the parking areas.

## **Bicycle Parking**

Required Bicycle Parking Section 4.155 (.04) A. 1.

**B37.** Construction of the new primary school will require a minimum of 52 bicycle parking spaces in Phase 1 and an additional 48 spaces in Phase 2 (see Finding B28). The applicant proposes spaces at the southwest corner of the building, along the west façade of the commons area near the main entry to the building, and on the east side of the building as shown on Sheet LU 120 of the applicant's plan set (see Exhibits B2 and B4).

The Transportation Impact Analysis assumed 22 classrooms in a 60,000-square-foot building at full buildout of Phases 1 and 2 of the new primary school, which resulted in a need for 97 bicycle parking spaces. However, the Phase 1 floor plan includes 58,103 square feet and 16 classrooms, with an additional 11,500 square feet of floor area and 8 more classrooms at full buildout of Phase 2, which is 9,630 square feet and 2 more classrooms than anticipated in the Transportation Impact Analysis. Thus, the applicant's plans do not provide adequate bicycle parking to comply with Subsection 4.155 (.04) A. of the Code. To address this discrepancy, the applicant provides 52 bicycle parking spaces in Phase 1 and a condition of approval requires the applicant to demonstrate compliance with the standard prior to temporary occupancy of the school building.

Bicycle Parking for Multiple Uses

Subsection 4.155 (.04) A. 3.

**B38.** As only one use is proposed on the site, the required bicycle parking is based on an elementary school use.

Bicycle Parking Waivers Subsection 4.155 (.04) A. 4.

**B39.** The applicant proposes no waivers to bicycle parking.

# **Bicycle Parking Standards**

Bicycle Parking Space Dimensions Subsection 4.155 (.04) B. 1.

**B40.** The bicycle parking details (see Sheet LU 216, Detail 3, in Exhibit B2) demonstrate that spaces comply with the two (2) foot by six (6) foot spacing dimension.

Access to Bicycle Parking Spaces Subsection 4.155 (.04) B. 1.

**B41.** All bicycle parking spaces provide adequate space to be accessible without moving another bicycle.

Bicycle Maneuvering Area Subsection 4.155 (.04) B. 2.

**B42.** An aisle at least five (5) feet wide is shown behind the required bicycle parking to allow room for maneuvering.

Spacing of Bicycle Racks Subsection 4.155 (.04) B. 3.

**B43.** Bicycle parking, as shown on the bicycle parking details (Sheet LU 216, Detail 3, and Sheet LU 120 in Exhibit B2), provide enough space between the racks and any obstructions to use the space property.

Bicycle Racks and Lockers Anchoring Subsection 4.155 (.04) B. 4.

**B44.** The bicycle parking details (Sheet LU 216, Detail 3 in Exhibit B2) demonstrate that racks will be securely anchored.

Bicycle Parking Location Subsection 4.155 (.04) B. 5.

**B45.** Per the applicant's narrative and as shown on the site plan (Sheet LU 120 in Exhibit B2), bicycle parking spaces are located within 30 feet of entrances on the west and east sides of the building.

## **Other General Regulations**

Access, Ingress and Egress Subsection 4.167

**B46.** Planned access points are at defined locations as approved by the City Engineer.

Outdoor Lighting Sections 4.199.20 through 4.199.60

**B47.** The proposal is required to meet the lighting standards. See Request C, Findings C28 through C36.

Underground Installation of Utilities Sections 4.300 through 4.320

**B48.** All utilities on the property are required to be underground.

#### **Street Improvement Standards**

Conformance with Standards and Plan Subsection 4.177 (.01), Figures 19-27 Frog Pond West Master Plan

**B49.** The proposed streets appear to meet the City's Public Works Standards and Transportation System Plan. Further review of compliance with Public Works Standards and Transportation System Plan will occur with review and issuance of the Public Works construction permit.

Street Design Standards-Future Connections and Adjoining Properties Subsection 4.177 (.02) A.

**B50.** The subject site is bordered by SW Boeckman Road on the south, SW Sherman Drive on the west, and the extension of SW Brisband Street on the north, and a modified Pedestrian Connection on the east, consistent with the Frog Pond West Master Plan Street Demonstration Plan with exceptions as noted elsewhere in this staff report. The proposed design provides for continuation of streets with residential and open space development in the Frog Pond West neighborhood, which surrounds the property on three (3) sides, and residential areas on the south side of SW Boeckman Road.

City Engineer Determination of Street Design and Width Subsection 4.177 (.02) B.

**B51.** The City Engineering Division has preliminarily found the street designs and widths to be consistent with the cross sections shown in the Frog Pond West Master Plan. The Engineering Division will check final conformance with the cross sections shown in the Frog Pond West Master Plan during review of the Public Works permit.

Right-of-Way Dedication Subsection 4.177 (.02) C. 1.

**B52.** Right-of-way dedication is as required in the Engineering conditions of approval and as shown on the applicant's plan set.

Waiver of Remonstrance Required Subsection 4.177 (.02) C. 2.

B53. This subsection requires that a waiver of remonstrance against formation of a local improvement district (LID) be recorded in the County Recorder's Office as well as the City's Lien Docket as a part of recordation of a final plat. This requirement notes that in light of the developer's obligation to pay an Infrastructure Supplemental Fee and Boeckman Bridge Fee, the LID Waiver may be released upon official recording of the release of the waiver only after payment of the Infrastructure Supplemental Fee and Boeckman Bridge Fee. Further, the developer is required to pay all costs and fees associated with the City's release of the LID Waiver. A Condition of Approval outlines the process to be followed with respect to the required LID Waiver and its release for a specific parcel.

Dead-end Streets Limitations Subsection 4.177 (.02) D.

**B54.** No dead-end streets are proposed in the development.

Corner Vision Clearance Subsection 4.177 (.02) E.

**B55.** Street locations and site design allow the meeting of vision clearance standards.

Vertical Clearance Subsection 4.177 (.02) F.

**B56.** Nothing in the proposed subdivision design would prevent the meeting of vertical clearance standards.

Interim Improvement Standards Subsection 4.177 (.02) G.

**B57.** The City Engineer has or will review all interim improvements to meet applicable City standards.

Sidewalks Requirements Subsection 4.177 (.03)

**B58.** The applicant proposes sidewalks along all public street frontages abutting the school site.

Bicycle Facility Requirements Subsection 4.177 (.04)

**B59.** No on street bicycle facilities are required within the project area. A condition of approval requires all cross-sections to comply with the Frog Pond West Master Plan requirements prior to Final Plat approval.

Pathways in Addition to, or in Lieu of, a Public Street Subsection 4.177 (.05)

**B60.** No pedestrian and bicycle accessways are proposed in addition to, or in lieu of, public streets within the development.

Transit Improvements Requirements Subsection 4.177 (.06)

**B61.** The applicant does not propose any transit improvements with the proposed development. There is not currently transit service within the Frog Pond West Master Plan area; however, as the area continues to develop, additional transit service may be added. Any transit improvements would be addressed at the time the need for additional transit service is identified.

## **Intersection Spacing**

Offset Intersections Not Allowed Subsection 4.177 (.09) A.

**B62.** No new intersections are proposed within the development and no offset intersections are proposed.

Minimum Street Intersection Spacing in Transportation System Plan Table 3-2 Subsection 4.177 (.09) B.

**B63.** There are no streets within the proposed development and street intersections adjacent to the site are existing, therefore, minimum spacing standards do not apply.

#### **Protection of Natural Features and Other Resources**

General Terrain Preparation Section 4.171 (.02)

**B64.** As described in the applicant's Code response narrative, the subject site is relatively flat with very modest grades, sloping gently upward from the west to east side of the site by roughly five (5) feet. As a result, minimal site grading is proposed and all site work will comply with City and Uniform Building Code requirements.

Trees and Wooded Areas Section 4.171 (.04)

**B65.** Existing vegetation on the site includes trees, grasses and underbrush. Existing trees are located around the house and outbuildings in the central part of the site and along the property boundary at the northeast corner. Trees in the central part of the site are proposed for removal as they are in the footprint of the school building; however, the line of trees along the northern half of the east property line are proposed to remain to the extent feasible except in the SW Brisband Street right-of-way where they will be removed for road construction. Trees identified to be retained will be protected during site preparation and construction according to the City Public Works design specifications as outlined in the Arborist Report and conditions of approval.

Earth Movement Hazard Area Subsection 4.171 (.07)

**B66.** The applicant performed geotechnical investigations on all of the subject properties and found no earth movement hazards. A geotechnical report is provided in Exhibit B1.

Historic Resources Subsection 4.171 (.09)

**B67.** Neither the applicant nor the City have identified any historic, cultural, or archaeological items on the sites, nor does any available information on the history of the site compel further investigation.

# **Public Safety and Crime Prevention**

Design for Public Safety, Addressing, Lighting to Discourage Crime Section 4.175

- **B68.** As described in the applicant's narrative, the site layout of the primary school offers safe outdoor public spaces that are easily viewed from a variety of vantage points. All access routes on the site will be visible and easily viewed, which is accomplished by the following:
  - Building design that does not create hidden corners
  - Windows that provide views out and supervision
  - Illumination of building entrances, walkways, and parking areas
  - Plant species that are either low (three (3) feet maximum), limbed up to six (6) feet, or relatively transparent so as to maintain clear sight lines throughout the campus
  - A 6-foot high chain link fence surrounding the north and east portions of the site to protect building entries and students and staff during school time exterior activities

## **Landscaping Standards**

Intent and Required Materials Subsections 4.176 (.02) C. through I.

**B69.** Planting areas along the street and within the school site are generally open and are not required to provide any specific screening, with the exception of screening of the parking area along SW Sherman Drive from the residential area to the west. Thus design of the landscaping follows the General Landscape standard, with the Low Screen standard along the west side of the west parking area. The plantings include a mixture of ground cover, shrubs, trees, and stormwater swale plantings. Proposed street trees are consistent with previously established trees on SW Sherman Drive (village green zelkona) in the Morgan Farm subdivision to the west and on SW Brisband Street (American basswood/aka linden) established in the Morgan Farm and Frog Pond Ridge subdivisions.

Types of Plant Material, Variety and Balance, Use of Natives When Practicable Subsection 4.176 (.03)

**B70.** The applicant proposes a professionally designed landscape using a variety of plant material. Parking area landscaping is required and as previously described. The landscape plans included in the applicant's materials (Sheets LU 200 through LU 215 in Exhibit B2) illustrate the location and type of landscaping within public rights-of-way and throughout the site. The design includes a variety of native plants where possible, particularly in open areas.

#### Mixed Solid Waste and Recyclables Storage

DRB Review of Adequate Storage Area, Minimum Storage Area Subsections 4.179 (.01) through (.06)

**B71.** The proposed primary school falls under the use category of "Other," which requires a minimum storage area of 10 square feet plus four (4) square feet of mixed solid waste and recyclables storage per 1,000 square feet of gross floor area of a building. The proposed building totals 58,130 square feet in Phase 1 with an additional 11,500 square feet in Phase 2, for a total of 69,630 square feet. This amount of building area requires 289 square feet of solid waste/recyclables storage and approximately 717 square feet is proposed (see Sheet LU 320 in Exhibit B2), substantially exceeding the requirement.

Review by Franchise Garbage Hauler Subsection 4.179 (.07)

**B72.** The applicant has provided a letter from the franchised garbage hauler, Republic Services, demonstrating review and ensuring the proposed site plan provides adequate access for the hauler's equipment. The service provider letter is included in Exhibit B1.

# Request C: Site Design Review (SDR22-0011)

As described in the Findings below, the request meets the applicable criteria or will by conditions of approval.

## Site Design Review

Excessive Uniformity, Inappropriateness Design Subsection 4.400 (.01) and Subsection 4.421 (.03)

- **C1.** Staff summarizes compliance with this subsection as follows:
  - Excessive Uniformity: The proposed project is unique to the particular development context and does not create excessive uniformity.
  - Inappropriate or Poor Design of the Exterior Appearance of Structures: The applicant used appropriate professional services to design structures on the site using quality materials and design. The applicant's description of the design notes that the exterior finish materials are residential in character, complementary to the surrounding neighborhood, and consistent with the requirements of the Frog Pond West Master Plan, including use of brick, wood-like siding, windows for natural daylight and view, and pitched roofs
  - **Inappropriate or Poor Design of Signs:** The applicant used appropriate professionals to design permanent signage identifying the primary school. See also Request D.
  - Lack of Proper Attention to Site Development: The applicant employed the skills of the appropriate professional services to design the project, demonstrating appropriate attention to site development.
  - Lack of Proper Attention to Landscaping: The applicant proposes landscaping that is professionally designed by a landscape architect and incorporates a variety of plant materials, demonstrating appropriate attention to landscaping.

Purpose and Objectives Subsection 4.400 (.02) and Subsection 4.421 (.03)

- **C2.** The applicant has provided sufficient information demonstrating compliance with the objectives of this subsection as follows:
  - Pursuant to Objective A (assure proper functioning of the site and high quality visual environment), as described by the applicant, the proposed improvements stress functionality related to school operations, safe and convenient accessibility to and from the site for all modes, low-maintenance landscaping, and appealing and durable exterior finishes.
  - **Pursuant to Objective B** (encourage originality, flexibility, and innovation), as described in the applicant's materials, "the design of the school and supporting facilities demonstrate the District's commitment to innovation, continuing to improve school

- design, and value to its students by facilitating opportunities for high-quality education".
- Pursuant to Objective C (discourage inharmonious development), per the applicant's narrative, the District and it design team have devoted a great deal of effort in creating a building and site design that will be visually appealing and functional. The primary design philosophy is to be a good neighbor by designing a single-story structure to be a consistent scale to neighborhood; centering the building and activity areas on the site and maximizing setbacks; rotating the building from cardinal directions to create more interesting viewing angles (both from outside and inside), outdoor adjacencies and outdoor spaces; and providing walking paths and a playground with accessible surfacing/activities available outside school hours.
- **Pursuant to Objective D** (conserve natural beauty and visual character), as described by the applicant, "the architectural integrity of this new facility will retain much of the open feeling of the site by the residential scale of the building, sufficient building setbacks in all directions, and a landscape that exceeds City standards".
- **Pursuant to Objective E** (protect and enhance City's appeal), as described by the applicant, the proposed addition supports a quality education program, which helps to attract business and industry to a community, and "demonstrates the District's continued commitment to a well-rounded education", thus protecting and enhancing the City's appeal.
- **Pursuant to Objective F** (stabilize property values/prevent blight), the applicant's materials state that the "proposed improvements should not have any negative impact on surrounding properties or their value; ...having a new primary school serving the neighborhood may enhance values".
- **Pursuant to Objective G** (insure adequate public facilities), as found in the Stage 2 Final Plan review (Request B), adequate public facilities are currently available or will be provided.
- **Pursuant to Objective H** (achieve pleasing environments and behavior), as described in the applicant's materials, "the school design and proposed landscaping will be visually and functionally harmonious with the surrounding neighborhood".
- Pursuant to Objective I (foster civic pride and community spirit), as stated in the
  applicant's materials, in addition to education, the school serves as a community center,
  fostering civic pride and providing improved educational and cultural opportunities
  for the community.
- C. **Pursuant to Objective J** (sustain favorable environment for residents), as described by the applicant, "quality educational facilities are certainly a contributing factor to achieving this objective".

Design Standards Subsection 4.421 (.01)

**C3.** The applicant has provided sufficient information demonstrating compliance with the standards of this subsection as follows:

- **Pursuant to Standard A** (Preservation of Landscape), as described in the applicant's narrative, "Ithough the site will be significantly changed from a small acreage tract to a school, the general appearance of the landscape will be retained by providing significant open space around the new school building".
- **Pursuant to Standard B** (Relation of Proposed Buildings to Environment), the applicant used appropriate professional services to design the exterior of the building, and, per the applicant's materials, "the amount of landscaping and open space is maximized with complementary facilities to mitigate potential stormwater impacts".
- **Pursuant to Standard C** (Drives, Parking, and Circulation), the applicant has worked with a professional design team to accommodate access throughout the site, with pedestrian, bicycle, vehicle, bus, and emergency access accommodated by establishing separate and convenient routes for pedestrians and bicyclists on site.
- Pursuant to Standard D (Surface Water Drainage), surface water drainage has been professionally designed showing the proper attention has been paid. The stormwater system is designed to accommodate the new impervious surface of the building addition, driveways, parking, and other improvements. New LID facilities, such as vegetated stormwater planters, have been integrated into the design to meet the stormwater management requirements for water quality treatment and flow control.
- **Pursuant to Standard E** (Utility Service), all services are available to serve the site, and no above ground utility installations are proposed.
- **Pursuant to Standard F** (Advertising Features), all signs fit within defined sign bands on the building and placement complements the architecture of the building consistent with the City sign standards. No advertising features are proposed that would be visible along the perimeter of the site. See also Request D.
- D. **Pursuant to Standard G** (Special Features), the applicant does not propose any new special features requiring additional screening or buffering.

Applicability of Design Standards Subsection 4.421 (.02)

**C4.** In addition to the major building and structures on the site, this review also applies the design standards to all accessory buildings, structures, exterior signs and other site features, such as landscaping.

Conditions of Approval Ensuring Proper and Efficient Functioning of Development Subsection 4.421 (.05)

**C5.** Staff recommends no additional conditions of approval to ensure the proper and efficient functioning of the development.

Color or Materials Requirements Subsection 4.421 (.06)

**C6.** The colors and materials proposed by the applicant are appropriate. These include a one-story structure clad in brick and wood-like siding, with windows allowing natural daylight

and views, and pitched roofs to blend with the residential character of the surrounding residential neighborhoods. The building elevations in the plan set (Sheets LU 330 and LU 331 in Exhibit B2), digital materials board (Sheet LU 340) and physical samples, and screening and exterior finishes detail sheets (Exhibit B1) demonstrate compliance with this standard. Staff does not recommend any additional requirements or conditions related to colors and materials.

# Standards for Mixed Solid Waste and Recycling Areas

Mixed Solid Waste and Recycling Areas Location Standards Subsection 4.430 (.02)

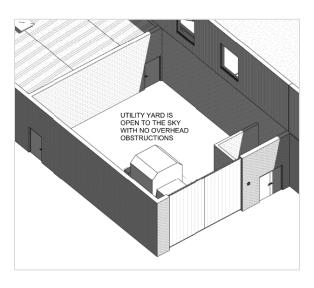
C7. The proposal provides a storage area for solid waste and recyclables at the northwest corner of the building. As noted in Findings B78 and B79, the proposed storage area is approximately 717 square feet in size within a 1,380-square-foot utility yard, which substantially exceeds the requirement of 289 square feet for the proposed primary school use.

Mixed Solid Waste and Recycling Areas Colocation Subsection 4.430 (.02) A.

**C8.** The proposal provides a storage area for solid waste and recyclables in a utility yard located at the northwest corner of the building, meeting the colocation requirement.

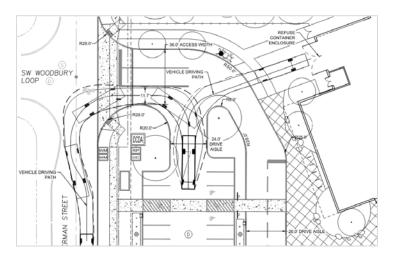
Exterior vs Interior Storage, Fire Code, Number of Locations Subsections 4.430 (.02) C.-F.

**C9.** As shown in the illustration below, the applicant proposes a single, visible location at the northwest corner of the building. The enclosure is integrated with the building design, screened by the walls on all sides, and open to the sky with no overhead obstructions for service vehicles. Review of the Building Permit will ensure that the building and fire code standards are met.



Collection Vehicle Access, Not Obstruct Traffic or Pedestrians Subsections 4.430 (.02) G.

**C10.** The letter from Republic Services, included in the applicant's materials in Exhibit B1, indicates the location and arrangement is accessible to collection vehicles, as shown in the illustration below. The location of the storage area does not impede sidewalks, parking area aisles, or public street right-of-way.



Dimensions Adequate to Accommodate Planned Containers Subsections 4.430 (.03) A.

**C11.** Pursuant to the letter from Republic Services, the dimensions are adequate to accommodate the planned containers.

6-Foot Screen, 10-Foot Wide Gate Subsections 4.430 (.03) C.

**C12.** The solid waste and recyclables storage area is enclosed by a 14-foot wall with a 20-footwide gate, which exceeds the minimum standards (Sheets LU 320 and LU 330 in Exhibit B2).

## **Site Design Review Submission Requirements**

Submission Requirements Section 4.440

**C13.** The applicant has provided a sufficiently detailed plans to review the aspects of the proposed project that are subject to Site Design Review.

## **Time Limit on Site Design Review Approvals**

Void after 2 Years Section 4.442

**C14.** The applicant has indicated that they will pursue development within two (2) years. The approval will expire after two (2) years if not vested, or an extension is not requested and granted, consistent with City Code.

## Installation of Landscaping

Landscape Installation or Bonding Subsection 4.450 (.01)

**C15.** A condition of approval will assure installation or appropriate security equal to one hundred and ten percent (110%) of the cost of the landscaping as determined by the Planning Director is filed with the City assuring such installation within six (6) months of occupancy.

Approved Landscape Plan Subsection 4.450 (.02)

**C16.** A condition of approval ensures the approved landscape plan is binding upon the applicant/owner. It prevents substitution of plant materials, irrigation systems, or other aspects of an approved landscape plan without official action of the Planning Director or DRB, as specified in this Code.

Landscape Maintenance and Watering Subsection 4.450 (.03)

**C17.** A condition of approval ensures continual maintenance of the landscape, including necessary watering, weeding, pruning, and replacing, in a substantially similar manner as originally approved by the DRB, unless altered with appropriate City approval.

Modifications of Landscaping Subsection 4.450 (.04)

**C18.** A condition of approval provides ongoing assurance by preventing modification or removal without the appropriate City review.

#### Landscaping Standards

Landscape Standards Code Compliance Subsection 4.176 (.02) B.

**C19.** The applicant requests no waivers or variances to landscape standards. Thus, all landscaping and screening must comply with standards of this section.

Intent and Required Materials Subsections 4.176 (.02) C. through I.

**C20.** The minimum or higher standard has been applied throughout different landscape areas of the site and landscape materials are proposed to meet each standard in the different areas. Site Design Review is being reviewed concurrently with the Stage 2 Final Plan, which includes a thorough analysis of the functional application of the landscaping standards.

Landscape Area and Locations Subsection 4.176 (.03)

**C21.** As indicated in the applicant's narrative and Sheet LU 200 of the plan set in Exhibit B2 the site contains 51% landscaped area, substantially exceeding the 15% requirement. Additionally, the parking lot area exceeds the required 10% overall area dedicated to landscaping.

Buffering and Screening Subsection 4.176 (.04)

C22. Consistent with the proposed Stage 2 Final Plan, adequate landscape screening is proposed. Specifically, planting areas along the street and within the school site are generally open and are not required to provide any specific screening, with the exception of screening of the parking area along SW Sherman Drive from the residential area to the west. Thus design of the landscaping follows the General Landscape standard, with the Low Screen standard along the west side of the west parking area. See additional discussion under Finding B76 (Request B). All exterior, roof and ground mounted, mechanical and utility equipment is required to be screened from ground level off-site view from adjacent streets or properties; a condition of approval ensures compliance with the standard.

Quality and Size of Plant Material Subsection 4.176 (.06)

C23. The quality of the plant materials must meet American Association of Nurserymen (AAN) standards as required by this subsection. Trees as shown on the applicant's plans are specified at 2-inch caliper or greater than 6 feet for evergreen trees. Shrubs are specified on the Landscape Plans (Sheet LU 206) as two (2) gallon or greater in size. Ground cover is specified as 4 inches or greater. Turf or lawn is used for a minimal amount of the proposed public landscape area, primarily around the playground and in play fields on the north part of the site. Conditions of approval ensure the requirements of this subsection are met including use of native topsoil, mulch, and non-use of plastic sheeting.

Shrubs and Groundcover Materials Requirements Subsection 4.176 (.06) A.

**C24.** A condition of approval requires meeting the detailed requirements of this subsection, which includes shrubs two (2) gallon or greater in size, ground cover greater than 4 inches in size, and turf or lawn used for a minimal amount of the proposed public landscape area.

Plant Materials Requirements-Trees Subsection 4.176 (.06) B.

**C25.** As shown on the applicant's landscape plans (Sheet LU 206), trees are specified at (two) 2 inch caliper. A condition of approval requires all trees to be balled and burlapped (B&B), well-branched, and typical of their type as described in current American Association of Nurserymen (AAN) standards.

Plant Materials-Buildings Larger than 24 Feet in Height or Greater than 50,000 Square Feet in Footprint Area Subsection 4.176 (.06) C.

C26. The proposed building has a maximum height of 32.5 feet at the gym roof, as shown on Sheets LU 330 and LU 340 (Exhibit B2), with the majority of the building at a lower, single-story height of roughly 20 feet. The Phase 1 building area is 58,130 square feet, with Phase 2 adding 11,500 square feet, for a total future area of 69,630 square feet. These portions meet the threshold for requiring larger or more mature plant materials as defined by this subsection. However, the proposed building design provides architectural interest by using a variety of materials and articulation techniques and the site is proposed to be extensively landscaped. Therefore, it is staff's professional opinion that larger or more mature plant materials are not needed to achieve the intent of this subsection.

Plant Species Requirements Subsection 4.176 (.06) E.

**C27.** The applicant's landscape plan provides sufficient information showing the proposed landscape design meets the standards of this subsection related to use of native vegetation and prohibited plant materials.

Tree Credit Subsection 4.176 (.06) F.

**C28.** The applicant is not proposing to preserve any trees to be counted as tree credits.

Exceeding Plant Standards Subsection 4.176 (.06) G.

**C29.** The selected landscape materials do not violate any height or vision clearance requirements.

Landscape Installation and Maintenance Subsection 4.176 (.07)

- **C30.** Installation and maintenance standards are or will be met by conditions of approval as follows:
  - Plant materials are required to be installed to current industry standards and be properly staked to ensure survival.

- Plants that die are required to be replaced in kind, within one growing season, unless appropriate substitute species are approved by the City.
- The applicant's plan set includes Irrigation Plans (see Sheets LU 204 and LU 205 in Exhibit B2) showing a fully automatic underground irrigation system as required by this standard.

Landscape Plans Subsection 4.176 (.09)

**C31.** The applicant's submitted landscape plans, Sheets LU 200 through LU 214, provide the required information.

Completion of Landscaping Subsection 4.176 (.10)

**C32.** The applicant has not requested to defer installation of plant materials.

#### **Natural Features and Other Resources**

Protection Section 4.171

**C33.** The proposed design of the site provides for protection of natural features and other resources consistent with the proposed Stage 2 Final Plan for the site as well as the purpose and objectives of Site Design Review.

#### Frog Pond West-Street Tree Plan

Tree Lists for Primary Streets, Neighborhood Streets, and Pedestrian Connections Pages 81-83 and Figure 43 of Frog Pond West Master Plan

C34. The Frog Pond West Master Plan Street Tree Plan provides guidance tied to the street typology for Frog Pond West, with an overall intent to beautify and unify the neighborhood while providing a variety of tree species. The Frog Pond West Master Plan intends to achieve continuity through consistent tree types and consistent spacing along both sides of a street.

The proposed street tree species comply with the Frog Pond West Master Plan or will with a condition of approval as shown in the table on the following page:

Street Name	Street Type	Proposed Species	Compliance Notes
SW Brisband Street	Neighborhood	American basswood (aka American linden)	On approved list; consistent with species established in Morgan Farm and Frog Pond Ridge
SW Sherman Drive	Neighborhood	Village green zelkova	On approved list; consistent with species established in Morgan Farm
SW Boeckman Road	Primary	Not applicable/To be planted by City as part of CIP project	Not applicable

## **Outdoor Lighting**

Applicability of Outdoor Lighting Standards Sections 4.199.20 and 4.199.60

**C35.** An exterior lighting system is being installed for the proposed new development. The Outdoor Lighting standards thus apply.

Outdoor Lighting Zones Section 4.199.30

**C36.** The project site is within the LZ 2 lighting zone and the proposed outdoor lighting systems are reviewed under the standards of this zone. LZ 2 is intended to be the default condition for the majority of the City and is applied in low-density suburban neighborhoods and suburban commercial districts, and industrial parks and districts.

Optional Lighting Compliance Methods Subsection 4.199.40 (.01) A.

**C37.** The applicant has the option of the Performance or Prescriptive method, and has elected to comply with the Performance Option.

Weighted Average Percentage of Direct Uplight Lumens, Maximum Light Level at Property Line

Subsection 4.199.40 (.01) C. 1. and C. 2., and Table 9

C38. The proposed lighting plan (Sheets LU 401 through LU 403 in Exhibit B2) has been designed to be compliant with City standards providing appropriate lighting for the site. The lighting plan includes a combination of building-mounted and pole-mounted fixtures, ranging from 406 to 5000 lumens. Per the applicant's narrative, the exterior lighting plan complies with the performance standards by showing a weighted average percentage of direct uplight lumens less than 5%; showing that the maximum light level at the property line or adjacent public right-of-way is less than the values in Table 9; and including a photometric summary of horizontal illuminance of 0.2 foot candles maximum and vertical illuminance on the

plane facing the site up to the mounting height of the luminaire mounted highest above grade of 0.4 foot candles maximum (Table 9).

Table 9: Performance Method						
Lighting	Maximum	Maximum Light Level at Property Line				
Zone	Percentage of Direct Uplight Lumens	Horizontal plane at grade (foot candles fc)	Vertical plan facing the site in question, from grade to mounting height of highest mounted luminaire (foot candles – fc)			
LZ 2	5%	0.2 fc	0.4 fc			

Oregon Energy Efficiency Code Compliance Subsection 4.199.40 (.01) B. 2.

**C39.** The applicant submitted an exterior lighting compliance certificate for the proposed lighting (see Exhibit J of the applicant's Exhibit B1) demonstrating compliance with the Oregon Energy Efficiency Code.

Maximum Mounting Height Subsection 4.199.40 (.01) C. 3.

**C40.** The applicant proposes a mounting height of 20 feet for the new pole-mounted lights, less than the allowed maximum height of 40 feet. Pedestrian lighting is proposed at a maximum height of 12 feet, less than the allowed maximum height of 18 feet. Building-mounted fixtures are not proposed to exceed the maximum height of four feet greater than the portion of the building upon which they are located.

	Table 8: Maximum Lighting Mounting Height In Feet						
Lighting Zone	Lighting for private drives, driveways, parking, bus stops and other transit facilities	Lighting for walkways, bikeways, plazas and other pedestrian areas	All other lighting				
LZ 2	40	18	8				

Lighting Curfew Subsection 4.199.40 (.01) D.

**C41.** Per the applicant's narrative Code response, the exterior lighting plan complies with the curfew requirements of the LZ 2 Lighting Zone by controlling the exterior lighting with an astronomical time clock that turns lighting on at dusk and turns lighting off at or before 10:00 pm.

## Frog Pond West-Public Lighting Plan

Lighting of Local Streets
Local Street, page 78 and Figure 42 of Frog Pond West Master Plan

C42. The applicant's plan set does not show proposed street lights on local streets SW Sherman Drive and SW Brisband Street. The Frog Pond Master Plan requires PGE Option 'B' LED with Westbrook 35W LED and 18' decorative aluminum pole (20-foot mounting height with 4 foot mast arm). This light is no longer available from PGE and the Aurora is now used as the closest matching design. These are dark sky friendly and should be located to minimize negative effects on future homes, provide for safety, and use a consistent design established by the Frog Pond West Master Plan. A condition of approval requires the applicant to submit a street lighting plan and cut sheets demonstrating compliance with the street lighting standard as part of the Public Works permit application for the project.

#### Lighting of Pathways

Pedestrian Connections, Trailheads and Paths, page 80 and Figure 42 of Frog Pond West Master Plan

C43. The Frog Pond West Master Plan requires a Public Lighting Plan and recommended light plan hierarchy to define various travel routes within Frog Pond. As the Pedestrian Connection shown in Street Demonstration Plan (Figure 18) will be provided by alternative means through and adjacent to the school site, lighting of this pathway will be accomplished using a variety of lighting, such as street lights, and building and pole mounted lights throughout the site (see Sheets LU 401 through LU 403 and details in Exhibit J of Exhibit B1).

# Request D: Class 3 Sign Permit and Waivers (SIGN22-0012)

As described in the Findings below, the request meets the applicable criteria or will by conditions of approval.

#### Sign Review and Submission

Class 2 Sign Permits Reviewed by DRB Subsection 4.031 (.01) M. and Subsection 4.156.02 (.03)

**D1.** The application qualifies as a Class 3 Sign Permit and the Development Review Board is reviewing the application.

What Requires Class 3 Sign Permit Review Subsection 4.156.02 (.06)

**D2.** The request involves a single user in a development subject to Site Design Review by the Development Review Board thus requiring a Class 3 Sign Permit.

Class 3 Sign Permit Submission Requirements Subsection 4.156.02 (.06) A.

**D3.** As indicated in the table below the applicant has satisfied the submission requirements for Class 3 sign permits, which includes the submission requirements for Class 2 sign permits:

Requirement	Submitted	Waiver Granted		Condition of Approval	Not Applicable	Additional findings/notes
		Info Already Available to City	Info Not Necessary for Review			
Completed Application Form	$\boxtimes$					
Sign Drawings or Descriptions	$\boxtimes$					
Documentation of Tenant Spaces Used in Calculating Max. Sign Area						
Drawings of Sign Placement	$\boxtimes$					
Project Narrative	$\boxtimes$					
Information on Any Requested Waivers or Variances						

## Class 3 Sign Permit Review Criteria

Class 2 Review Criteria-Generally and Site Design Review Subsection 4.156.02 (.05) E.

**D4.** As indicated in Findings below, the proposed signs will satisfy the sign regulations for the applicable zoning district and the relevant Site Design Review criteria.

Class 2 Review Criteria-Compatibility with Zone Subsection 4.156.02 (.05) F. 1.

**D5.** The proposed signs are proportional to, and compatible with development in the PF zone. The application includes one (1) building sign with the school name mounted on the front canopy of the west side of the building near the main entrance. One (1) monument sign with an electronic reader board is proposed on the south side of the driveway on SW Sherman Drive. Three (3) flag poles, two of which are exempt and one (1) that requires a

waiver, are proposed to be located near the main building entrance. No evidence presented nor testimony received demonstrates the subject signs would detract from the visual appearance of the surrounding development.

Class 2 Review Criteria-Nuisance and Impact on Surrounding Properties Subsection 4.156.02 (.05) F. 2.

**D6.** There is no evidence, and no testimony has been received suggesting the subject signs would create a nuisance or negatively impact the value of surrounding properties. The proposed electronic reader board sign improves functionality by facilitating remote regulation of the sign's operation and allowing easy message changes and real-time updates. The reader board will have brightness controls so as to avoid nuisances with the surrounding development and a condition of approval ensures the sign will maintain a hold-time of at least 15 minutes for messages.

Class 2 Review Criteria-Items for Special Attention Subsection 4.156.02 (.05) F. 3.

**D7.** The signs do not conflict with the design or placement of other site elements, landscaping, or building architecture that has been reviewed as part of this application.

Sign Waivers-Qualifications Subsection 4.156.02 (.08) A.

**D8.** The applicant requests two (2) waivers to allow an electronic reader board in the monument sign proposed on the south side of the driveway on SW Sherman Drive and to allow a third flag pole in front of the school building. The Development Review Board may grant waivers as part of a comprehensive review of the design and function of an entire site to bring about an improved design.

Signs Exempt from Sign Permit Requirements-Flags and Flagpoles Subsection 4.156.05 (.01) C.

**D9.** Flags displayed from permanently-located freestanding or wall-mounted flagpoles that are designed to allow raising and lowering of flags are exempt from sign permit requirements, provided one site may have up to two (2) exempt flags and no exempt flag may be more than thirty (30) feet in height. The application proposes three (3) flagpoles to fly the required School District flags including the United States flag, State of Oregon flag, and National League of Families' POW/MIA flag. Therefore, the applicant has requested a waiver to the sign permit requirements of this subsection.

Prohibited Signs-Changeable Copy Signs Subsection 4.156.06 (.01) D.

**D10.** Changeable copy signs that use lighting changed digitally, unless specifically approved through a waiver process connected with a Class 3 Sign Permit or Master Sign Plan, are prohibited. The applicant has applied for a waiver to allow an electronic reader board as

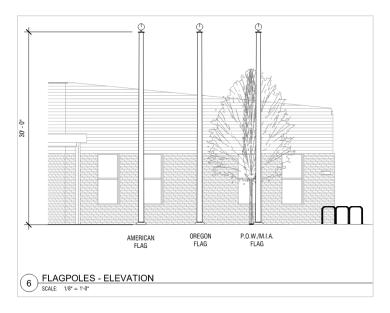
part of the monument sign proposed on the south side of the driveway on SW Sherman Drive.

Definitions-Changeable Copy Sign Subsection 4.001 267. F.

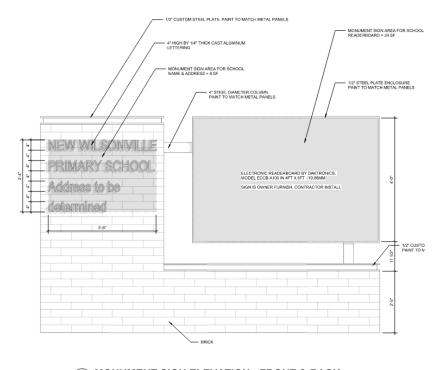
**D11.** The proposed electronic reader board sign as proposed by the applicant will not have moving structural elements, flashing or sequential lights, elements, prisms, or other methods that result in movement. A condition of approval ensures the frequency of text copy changes will not exceed once every 15 minutes except in emergency situations as requested by the City Manager or designee.

Sign Waiver Criteria-Design Subsection 4.156.02 (.08) A. 1.

D12. With respect to the third flagpole, as stated by the applicant, three (3) flagpoles are required by the State of Oregon (Policy 107-011-160 established effective January 1, 2018) to fly the required United States flag, State of Oregon flag, and National League of Families' POW/MIA flag. The proposed configuration, illustrated below, will allow the three (3) to be displayed properly when half-mast protocol is in effect. Each pole will be adequately lit from above. The third flagpole is complementary in design and placement to the two (2) allowed by the standard while meeting the State requirement.



Including an electronic reader board in the proposed monument sign, as described in the applicant's narrative, improves sign functionality by facilitation remote regulation of the sign's operation by the school, allowing easy message changes and real-time updates to the signage outside the school, and enabling the District to inform school visitors of upcoming events, or announce school closures or delays in the event of inclement weather. The proposed design is for text only, in one color of red, with no display of graphics or animations, oriented to be seen along SW Sherman Drive at the main entry to the school.



3 MONUMENT SIGN ELEVATION - FRONT & BACK

Sign Waiver Criteria-Compatibility Subsection 4.156.02 (.08) A. 2.

**D13.** According to the applicant, the three (3) flag poles will be arranged in a cohesive grouping near the main building entrance as is customary for public buildings. The flag poles will comply with the maximum 30-foot standard and will not be overly large. Official Federal and State flags are commonly associated with public buildings and the District is obliged to properly display three (3) flags. At a 30-foot maximum flag pole height, it is not possible to properly display the flags at half-staff, therefore, a third flag pole is necessary to comply with State requirements.

As described by the application, the monument sign design and location were selected to allow the District to provide school announcements to the public traveling along SW Sherman Drive. The sign is proposed to be oriented so as to not direct messages toward the residences on the west side of the street. The brick and finish of the address lettering are consistent with the finish materials and canopy sign for the school building. The electronic reader board display will have a similar visual appearance to a manual reader board backlit display, which is allowed by the Code. It will not have graphics or flashing displays of any kind.

Sign Waiver Criteria-Public Safety, Especially Traffic Safety Subsection 4.156.02 (.08) A. 3.

**D14.** There is no evidence the proposed signs will negatively impact public safety, especially traffic safety. As noted in Finding D9, the proposed signs are sufficiently removed from streets to have any potential to adversely impact traffic or general public safety.

With regard to the electronic reader board sign, there is no evidence the proposed sign will negatively impact public safety, especially traffic safety. Per the applicant's narrative, the sign location will allow for proper visibility near the intersection of the parking area driveway and SW Sherman Drive. The electronic display will not be overly bright, animated, or distracting in any way that could compromise traffic safety.

Sign Waiver Criteria-Content Subsection 4.156.02 (.08) A. 4.

**D15.** The content of the subject signs is not being reviewed or considered as part of this application.

Changeable Copy Sign Waiver Criteria-Dimming Technology Subsection 4.156.06 (.01) D. 1.

**D16.** The applicant's narrative states that the electronic reader board display has a sensor and auto dimming capabilities to provide appropriate light levels during the daytime and early evening. In addition, the message will not change more frequently than every 15 minutes, as required by the standards.

Changeable Copy Sign Waiver Criteria-Luminance Subsection 4.156.06 (.01) D. 2.

**D17.** As described by the applicant, the proposed electronic reader board is designed for text only and will not display graphics or animations. Text will be displayed in one color, red, and will have a maximum brightness of 4,000 nits or 4,000 candela per square meter (for comparison, TV brightness is up to 1,500 nits or 1,500 candela per square meter), which is within the standard recommendation for brightness levels of outdoors displays.

#### Sign Measurement

Measurement of Individual Element Signs Subsection 4.156.03 (.01) B.

**D18.** The sign measurement uses single rectangles, as allowed, and shown in Table 3 of the applicant's narrative, below.

Table 3
Proposed Signs

SIGN LOCATION AND TYPE	NO.	DIMENSIONS AND	MATERIAL AND	ILLUMINATION
		AREA	INSTALLATION	
North Courtyard				
Façade/Main Entrance				
Building Signage "New	1	27'-1" X 1'-6"	18" high by 1" thick	No illumination
Wilsonville Primary		= 41 SF	cast aluminum	
School" (Placeholder text			letters	
for school name)		8'-8" X 1'-6"		
		= 13 SF		
Site Entrance				
Monument Sign "School	1	Letters	4" high by ¼" thick	Spotlights will illuminate
Name & Address TBD"		3'-6" X 2'-4"	cast aluminum	the School Name &
with an electronic reader		= 8 SF	letters	Address from the ground
board				
		Reader board		Internal illumination
		6'-0" x 4'-0"		
		= 24 SF		

## Freestanding and Ground Mounted Signs in the PDC, TC, PDI, and PF Zones

General Allowance Subsection 4.156.08 (.01) A.

**D19.** The subject site has frontage on SW Sherman Drive of sufficient length to be sign eligible. As a corner lot, the site is eligible for one (1) additional freestanding or ground mounted sign on either SW Boeckman Road or SW Brisband Street. However, the applicant is proposing only one (1) sign, on the SW Sherman Drive frontage on the south side of the driveway at the main entrance to the school.

# Allowed Height

Subsection 4.156.08 (.01) B.

**D20.** The allowed height for the sign is 20 feet in the PF zone. The proposed seven (7)-foot-tall freestanding sign (see Sheet LU 350 in Exhibit B2) thus meets the requirements of this subsection.

#### Allowed Area

Subsection 4.156.08 (.01) C.

**D21.** For PF zoned properties adjacent to residential zoned land, the maximum allowed area is 32 square feet. As shown on the applicant's Sheet LU 350 (Exhibit B2) the name and address measures eight (8) square feet and the electronic reader board measures 24 square feet for a total sign area of 32 square feet, meeting the requirement.

Pole or Sign Support Placement Vertical Subsection 4.156.08 (.01) D.

**D22.** The applicant proposes constructing the freestanding sign and its foundation in a full vertical position.

Extending Over Right-of-Way, Parking, and Maneuvering Areas Subsection 4.156.08 (.01) E.

**D23.** The subject freestanding sign will not extend into or above right-of-way, parking, and maneuvering areas.

Design of Freestanding Signs to Match or Complement Design of Buildings Subsection 4.156.08 (.01) G.

**D24.** The proposed sign is coordinated with the building design.

Width Not Greater Than Height for Signs Over 8 Feet Subsection 4.156.08 (.01) H.

**D25.** The proposed freestanding sign does not exceed eight (8) feet in height, therefore, the requirements of this subsection do not apply.

Sign Setback Subsection 4.156.08 (.01) J.

**D26.** The setback requirements intend for freestanding signs to be located no further than 15 feet from the property line and no closer than two feet from a sidewalk or other hard surface in the public right-of-way. The applicant's Sheet LU 300 (Exhibit B2) shows the freestanding sign located approximately five (5) feet from the west property line and roughly seven (7) feet from the public sidewalk in SW Sherman Drive, consistent with the requirement.

Address Required to be on Sign Subsection 4.156.08 (.01) K.

**D27.** The main entry to the site is from SW Sherman Drive. Sheet LU 350 (Exhibit B2) shows the address to be located on the monument sign, thus meeting the requirements.

## Building Signs in the PDC, PDI, and PF Zones

Establishing whether Building Facades are Eligible for Signs Subsection 4.156.08 (.02) A.

**D28.** The west, north, and south facades are sign eligible while the east is not as follows:

Façade	Sign Eligible	Criteria making sign eligible
North	Yes	Faces a lot line with frontage on a street
East	No	
South	Yes	Faces a lot line with frontage on a street
West	Yes	Entrance open to general public; adjacent to
		primary parking area; faces a lot line with
		frontage on a street

Building Sign Area Allowed Subsection 4.156.08 (.02) B.5.a

**D29.** As described by the applicant and shown on the plans and in the illustration below, the building-mounted sign is proposed to be located on the walkway canopy near the main front entrance, and will wrap around the west corner of the canopy. The northwest facing portion of the sign is 41 square feet (Sheet LU 350) on a building façade in excess of 140 feet, and the west facing portion of the sign is 13 square feet on a façade length over 370 feet. The code allows a sign area of 36 square feet for building facades lengths greater than 72 feet with an allowance to 12 additional square feet of sign area for every additional 24 feet of façade length. Each portion of the sign easily satisfies this standard. No signs are proposed on the north or south façades.





Building Sign Length Not to Exceed 75 Percent of Façade Length Subsection 4.156.08 (.02) C.

**D30.** The proposed building signs do not exceed 75 percent of the length of the façades.

Building Sign Height Allowed

Subsection 4.156.08 (.02) D.

**D31.** The proposed building signs are within a definable architectural feature and have a definable space between the sign and the top and bottom of the architectural features.

Building Sign Types Allowed Subsection 4.156.08 (.02) E.

D32. The proposed building functionally similar to marquee and awning signs, which is allowed.

## Site Design Review

Excessive Uniformity, Inappropriate Design Subsection 4.400 (.01)

**D33.** With quality materials and design, the proposed building and monument signs will not result in excessive uniformity, inappropriateness or poor design, and the proper attention has been paid to site development.

Purpose and Objectives Subsection 4.400 (.02) and Subsection 4.421 (.03)

**D34.** The signs comply with the purposes and objectives of site design review, especially Objective D, which specifically mentions signs. The proposed signs are of a scale and design appropriately related to the subject site with the appropriate amount of attention given to visual appearance.

Design Standards Subsection 4.421 (.01)

**D35.** The applicant has provided sufficient information demonstrating compliance with the standards of this subsection, specifically Objective F. which pertains to advertising features. There is no indication that the size, location, design, color, texture, lighting or material of the proposed signs would detract from the design of the surrounding properties.

Design Standards and Signs Subsection 4.421 (.02)

**D36.** This review applies design standards to exterior signs, as required.

Conditions of Approval to Insure Proper and Efficient Function Subsection 4.421 (.05)

**D37.** Staff recommends no additional conditions of approval to ensure the proper and efficient functioning of the development in relation to the signs.

Color or Materials Requirements Subsection 4.421 (.06)

**D38.** The proposed coloring is appropriate for the signs and no additional requirements are necessary.

Site Design Review-Procedures and Submittal Requirements Section 4.440

**D39.** The applicant has submitted a sign plan as required by this section.

# Frog Pond West-Gateways, Monuments and Signage

Unifying Frog Pond Name, Gateway Signs, Prohibition on Individual Subdivision Signs Page 92 of the Frog Pond West Master Plan

**D40.** There are no neighborhood gateways planned within the area of the subject site; therefore, no monument signs or other neighborhood gateway signs are permitted.

Unifying Frog Pond Name, Sign Caps on Street Signs Page 92 of the Frog Pond West Master Plan

**D41.** As required by a condition of approval, all street name signs on roads adjacent to the subject site installed by the applicant are required to utilize the City-approved sign cap, matching the design used in the previously approved projects within Frog Pond West. The developer will buy the signs from the City to ensure uniformity throughout the Frog Pond West neighborhood.

# Request E: Type C Tree Removal Plan (TPLN22-0009)

As described in the Findings below, the request meets the applicable criteria or will by conditions of approval.

## Type C Tree Removal

Review Authority
Subsection 4.610.00 (.03) B.

**E1.** The requested tree removal is connected to Site Design Review by the Development Review Board for new development and, thus, is under their authority.

Conditions of Approval Subsection 4.610.00 (.06) A.

**E2.** No additional conditions are recommended pursuant to this subsection.

Completion of Operation Subsection 4.610.00 (.06) B.

E3. It is understood that tree removal will be completed by the time the development of the proposed facility is completed, which is a reasonable time frame for tree removal.

Security for Permit Compliance Subsection 4.610.00 (.06) C.

**E4.** No bond is anticipated to be required to ensure compliance with the tree removal plan as a bond is required for overall landscaping.

Tree Removal Standards Subsection 4.610.10 (.01)

- **E5.** The standards of this subsection are met as follows:
  - Standard for the <u>Significant Resource Overlay Zone</u>: The proposed tree removal is not within the Significant Resource Overlay Zone.
  - <u>Preservation and Conservation:</u> The applicant has taken tree preservation into consideration, and has limited tree removal to trees that are necessary to remove for development. Several trees along the northeast boundary of the site and an Austrian pine on the south side of the site near SW Boeckman Road will be preserved during Phase 1 construction; however, the applicant's tree protection and removal plan indicates that several of these trees will need to be removed when Phase 2 construction occurs in the future.
  - <u>Development Alternatives:</u> No significant wooded areas or trees would be preserved by practical design alternatives.
  - <u>Land Clearing:</u> As stated in the applicant's materials, because of the scale of the project, most of the site will need to be cleared; however, it will be restored with new landscaping that is integrated with the site design and the character of the emerging neighborhood, which surrounds the site.
  - <u>Residential Development:</u> The proposed activity does not involve residential development, therefore this criteria does not apply.
  - <u>Compliance with Statutes and Ordinances:</u> The necessary tree replacement and protection is planned according to the requirements of the tree preservation and protection ordinance.
  - Relocation or Replacement. As shown on the applicant's planting schedule (Sheet LU 206 in Exhibit B2), in excess of 90 trees are proposed to be planted as replacement for the 41 proposed for removal in Phase 1 and additional 13 to be removed in Phase 2, substantially exceeding the 1:1 required replacement ratio.

- <u>Limitation</u>: Tree removal is limited to where it is necessary for construction or to address nuisances or where the health of the trees warrants removal.
- <u>Tree Survey:</u> A tree survey has been provided.

Review Process Subsection 4.610.40

**E6.** Review of the proposed Type C Tree Plan is concurrent with other site development applications.

Tree Maintenance and Protection Plan Section 4.610.40 (.02)

**E7.** The applicant submitted the necessary copies of a Tree Maintenance and Protection Plan.

## Replacement and Mitigation

Tree Replacement Required Subsection 4.620.00 (.01)

**E8.** Consistent with the tree replacement requirements for Type C Tree Removal Permits established by this subsection, the applicant proposes to plant mitigation trees consistent with Subsection 4.620.00 (.06).

Basis for Determining Replacement, and Replacement Tree Requirements Subsection 4.620.00 (.02) and (.03)

**E9.** As shown in the planting schedule on Sheet LU 206 in Exhibit B2, replacement trees will meet, or will meet with conditions of approval, the minimum caliper and other replacement requirements. The applicant proposes planting in excess of 90 trees consistent with the 1:1 ratio required by this subsection. Staff does not recommend any mitigation on an inch-perinch basis.

Replacement Tree Stock Requirements Subsections 4.620.00 (.04)

**E10.** Review of the tree replacement and mitigation plan is prior to planting and in accordance with the tree ordinance, as established by other findings in this request. The applicant's landscape plans show tree stock meeting the tree stock requirements.

Replacement Trees, City Tree Fund Subsection 4.620.00 (.05)

**E11.** As shown on the landscape plans (Sheets LU 206 through LU 209), some of the proposed replacement trees are street trees, the placement of which will be reviewed and approved as part of Public Works permit review for the project. The applicant does not propose to pay into the City Tree Fund as mitigation for removed trees.

#### **Protection of Preserved Trees**

Tree Protection During Construction Section 4.620.10

**E12.** A condition of approval ensures tree protection measures, including fencing, are in place consistent with Public Works Standards Detail Drawing RD-1230. All trees required to be protected must be clearly labeled as such, and suitable barriers to protect remaining trees must be erected, maintained, and remain in place until the City authorizes their removal or issues a final certificate of occupancy. A condition of approval will ensure the applicable requirements of this section are met.



PLANNING CONSULTANT



503.757.5501 keith.liden@gmail.com 4021 SW 36th Place Portland, OR 97221

### **MEMORANDUM**

TO: Cindy Luxhoj, Associate Planner

FROM: Keith Liden

RE: Response to Incomplete Notice – Frog Pond Primary School

DB22-0012

DATE: January 24, 2023

On December 22, 2022 you issued a notice that the Design Review application submitted by the West Linn-Wilsonville School District was incomplete because it was missing information in nine areas along with eight additional compliance items. The missing items have now been included in the amended application package or addressed as described below. The lot line adjustment application has been withdrawn, and it will be submitted following a decision on this application.

#### MISSING INFORMATION ITEMS 1 – 9

 Landscape Planting Plans (LU 206-209) - Show utilities. Add quantities of proposed plantings to Plant Schedule. Add species codes of trees from Plant Schedule (LU 206) on Planting Plans-Trees (LU 207-208). Include street trees along the entire right-of-way length on the south side of SW Brisband Street (LU 207). Provide sufficient detail on the Planting Plan-Shrubs (LU 209) about location and species of proposed shrubs and groundcover to determine whether applicable landscape standards are met.

#### Response:

The landscaping plan sheets have been amended as requested.

2. Tree Protection and Removal Plan (LU 201) – Show topographical information, location and dimension of existing and proposed easements, setbacks, and proposed grade changes that may impact trees. Distinguish, on plan and in table, between trees proposed for removal in Phase 1 and anticipated for removal in Phase 2. Show tree protection fencing consistent with that shown on Grading Plan. Include cut sheet and notes for tree protection fencing consistent with Public Works Standards Drawing RD-1230.

#### Response:

The landscaping plan sheets have been amended as requested.

3. Provide physical materials/color board or samples consistent with Building Elevations (LU 330-331) and Exterior Materials sheet (LU 340) displaying specifications of type, color, and texture of exterior surfaces of proposed architectural features of the building.

#### Response:

Physical samples of the exterior materials consistent with Building Elevations (Exhibit A - LU 330-331) and Exterior Materials sheet (Exhibit A - LU 340) are provided.

4. Provide cut sheet/details of proposed rooftop mechanical screening specifications.

#### Response:

Mechanical details of the proposed rooftop mechanical screening are included as Exhibit C. The mechanical screens will be PAC-Clad 12-inch Flush Panels and a cut sheet is included.

5. Provide cut sheet/details of proposed outdoor site furnishings and features, such as benches and other seating (boulders, concrete seat walls), picnic tables, decorative pavers, bicycle, and other canopies, play equipment and furnishings, etc.

#### Response:

Canopy details of the proposed freestanding and building canopies are included as Exhibit H.

6. Provide sufficient findings in code response narrative to demonstrate compliance with Section 4.177 Street Improvement Standards.

#### Response:

Findings responding to Section 4.177 are now included in the application narrative.

7. Include approved site plan attachment with Republic Services provider letter. Provide area calculations for trash/recyclables area to demonstrate compliance with applicable standards. Provide cut sheets of dimensions, design and materials of gates to utility area.

#### Response:

The site plan that was approved with the Republic Services provider letter is included. Area calculations for trash/recyclables area to demonstrate compliance with applicable standards (Section 4.179. Mixed Solid Waste and Recyclables Storage) are included on Floor Plan Phase 1 Only (Exhibit A – LU 320). The gates will be Metalco Grigliato SC-100 panel, and a cut sheet is included (Exhibit C). The dimensions of the gates are included on the site plan that was approved with the Republic Services.

8. Include approved site plan attachment with TVF&R provider permit.

### Response:

The site plan that was approved with the TVF&R provider permit is included (Exhibit E).

9. Request waiver for third flagpole shown on plans and provide sufficient additional code response narrative to demonstrate how the waiver criteria are met; if number of flag poles will be reduced to two, revise plans and narrative accordingly. Provide dimensions and sign drawing details in the sign plan for all proposed flag poles.

#### Response:

The application is amended to include a waiver request for the third flagpole.

#### POTENTIAL COMPLIANCE ISSUES A - H

A. Architectural Site Plan (LU300) – Clarify whether features labelled "Bid Alternate" are included in Phase 1 or Phase 2 of project.

#### Response:

Architectural Site Plan (LU300), Floor Plan Phase 1 Only (LU320) and Floor Plan Phase 1 & Phase 2 (LU321) have been updated to clarify the bid alternates in Phase 1 and Phase 2 scope.

B. Explain how the Pedestrian Connection between SW Brisband Street and SW Boeckman Road shown in the Frog Pond West Master Plan, Street Demonstration Plan (Figure 18), on the east side of the property is provided or a deviation/comparable substitute proposed.

#### Response:

A pedestrian connection from Boeckman Road to SW Brisband Street is shown in the Frog Pond Master Plan along the property's east boundary. The district has provided the intent of this pedestrian connection by providing a pathway from Boeckman Road sidewalk north along the bus lane to a path that will meander north along the eastern side of the school building to SW Brisband Street. This path will be gated during school hours but opened to the public at other times to facilitate access. During school hours the pedestrian route would continue along the bus lane to the front of the building and then onto the northwest corner of the site along SW Sherman Drive which then connects to SW Brisband Street completing the intent of the master plan while addressing school security.

C. Street trees are in conflict with LIDA facilities.

#### Response:

Street trees have been removed from the LIDA facilities and are now shown at the back of the walk per discussion with engineering staff, Amy Pepper. The street tree planting plan has been amended to comply (Exhibit a – LU 207 and LU 208).

D. ADA crossings aren't provided on the south side of intersections of SW Sherman Drive/SW Chestnut Lane and SW Sherman Drive/SW Bay Lane.

### Response:

ADA crossings not shown are intentionally not provided to better control the crossings for students. Applicant's engineer is working with city staff to discuss which crossings and types will be contemplated at each leg and will be addressed prior to the land use hearing or as a condition of approval.

E. Water main must be installed in SW Brisband Street for looping purposes to serve future development.

#### Response:

Water main has been added to the plans in order to complete the loop and serve future development along SW Brisband Street and improve system performance. A reimbursement district will be entered into per city standards.

F. Sewer main must be installed in SW Brisband Street for looping purposes to serve future development.

**Response:** Sewer main has been added to the plans in order to serve future development along SW Brisband Street. A reimbursement district will be entered into per city standards.

G. Drainage Basins 3 and 28 are not shown to drain to a LIDA facility; it's unclear why these areas aren't being managed.

**Response:** Drainage Basin 28 has been revised to be managed onsite and Basin 3 will be coordinated with the City Engineer as the development of SW Brisband Street to the east is developed out by other development projects.

H. Effective July 1, 2022, new commercial buildings are required to comply with electric vehicle charging infrastructure requirements for parking areas in accordance with OAR 918-460-0200: https://www.oregon.gov/bcd/laws-rules/Documents/20220701-hb2180- evcharging-pr.pdf

**Response:** Per Section (2) of OAR 918-460-0200, the building is not subject to EV requirements. Section (2) states that this rule only applies to newly constructed buildings and parking areas serving the following building types:

- (a) Commercial buildings under private ownership
- (b) Multifamily residential builds with five or more residential dwelling units; and
- (c) Mixed-use buildings consisting of privately owned commercial space and five or more residential dwelling units.

Frog Pond Primary School is a public building under school district ownership (government building).



April 3, 2023

Cindy Luxhoj, Associate Planner City of Wilsonville 29799 SW Town Center Loop East Wilsonville, OR 97070

VIA Email

RE:

New Primary School in Wilsonville

DB22-0012

Dear Cindy,

In a March 31, 2023 email to the West Linn-Wilsonville School District and consulting team, you had three requests for clarification related to bicycle parking and landscaping. This prompted subsequent communication between you and Anne Samuel at Meyer Reed. Our responses follow:

1. Bicycle parking location and design. The application narrative indicates that 52 spaces are proposed for Phase 1 (350-student enrollment), with an additional 48 spaces to accompany Phase 2 (an additional 200- student enrollment and total enrollment of 550). You could only find 46 bike parking spaces and asked about where the remaining spaces would be located in Phases 1 and 2. You also asked for clarification regarding covered and uncovered spaces.

**Response:** Several plan sheets inadvertently were missing 6 spaces for Phase 1, and this has been corrected. Two additional racks (4 spaces) are proposed under the freestanding canopy in front of the building, and one rack is added at the west administration entry. This information and clarification regarding covered bicycle spaces are shown on revised application plan sheets LU 200, LU 203, LU 205, LU 208, LU 209, and LU 213, which are attached.

The application included basic information about Phase 2 to show the ultimate intent of the district to increase the size of the Phase 1 school from 350 to 550 students in the future when the need exists, and funding is available. The application provides basic site layout information for Phase 2 but does not include the same level of design detail of Phase 1 in several areas, including landscaping and bicycle parking. The district plans to submit a subsequent Phase 2 development review application in the future that is consistent with what is shown in this application. Phase 2 design details such as landscaping and bicycle parking will be provided at that time. It was with this understanding the application was deemed complete on February 22, 2023. The district will be available during the DRB hearing to answer any questions the public or DRB may have about Phase 1 or 2.

2. Bicycle parking calculation. You asked us to verify how the number of required bicycle spaces compares to what was assumed in the transportation impact analysis by DKS. DKS assumed 22 classrooms (Phases 1 and 2) in a 60,000 square-foot building. One-half of the floor area (30,000 sf)





### West Linn - Wilsonville Schools

was used to calculate bicycle parking for grades K through 2, and 11 classrooms to determine parking for grades 3 through 5. This yielded a total parking requirement of 97 bicycle spaces.

Response: The calculation method found in Table 5 of WDC 4.115(.04)A. states that bike parking for grades K-2 is 1 space per 3,500 square feet without specifying if this refers to classroom floor area, the entire school, or something in between, and 8 spaces per classroom for grades 3 through 5. Based upon the Phase 1 floor area of 58,130 square feet and 16 classrooms and the additional 11,500 square feet of floor area and 8 more classrooms for Phase 2, we realize now that the application does not provide the bicycle parking required by WDC 4.155(.04)A. At this point in the process the district simply requests the city condition the approval to require the additional required bicycle parking necessary for Phase 1.

3. Parking area landscaping. You asked for additional information related to parking area landscaping and the application's ability to satisfy the 10% parking area landscape requirement in WDC 4.155(.03)B.1 for the parking lots in Phases 1 and 2. Anne Samuel received guidance from you about how to measure compliance with this standard.

Response: The information requested is clarified on a separate, colored markup of Sheet LU 200 (attached). It demonstrates that the proposed landscaping for the main western parking lot along Sherman Drive easily satisfies the code requirement. The reason that the District chose to exceed this requirement to such a large degree was to be responsive to community feedback regarding the location of the parking lot relative to residential properties west of Sherman Drive. Community feedback after two community meetings, subsequent online surveys and in-person conversations standing along Sherman Drive indicated concern with the appearance of a parking lot and school across the street from residences. The District has responded to those concerns by providing additional landscape area to improve buffering. For the reasons stated above, comparable information is not available for Phase 2.

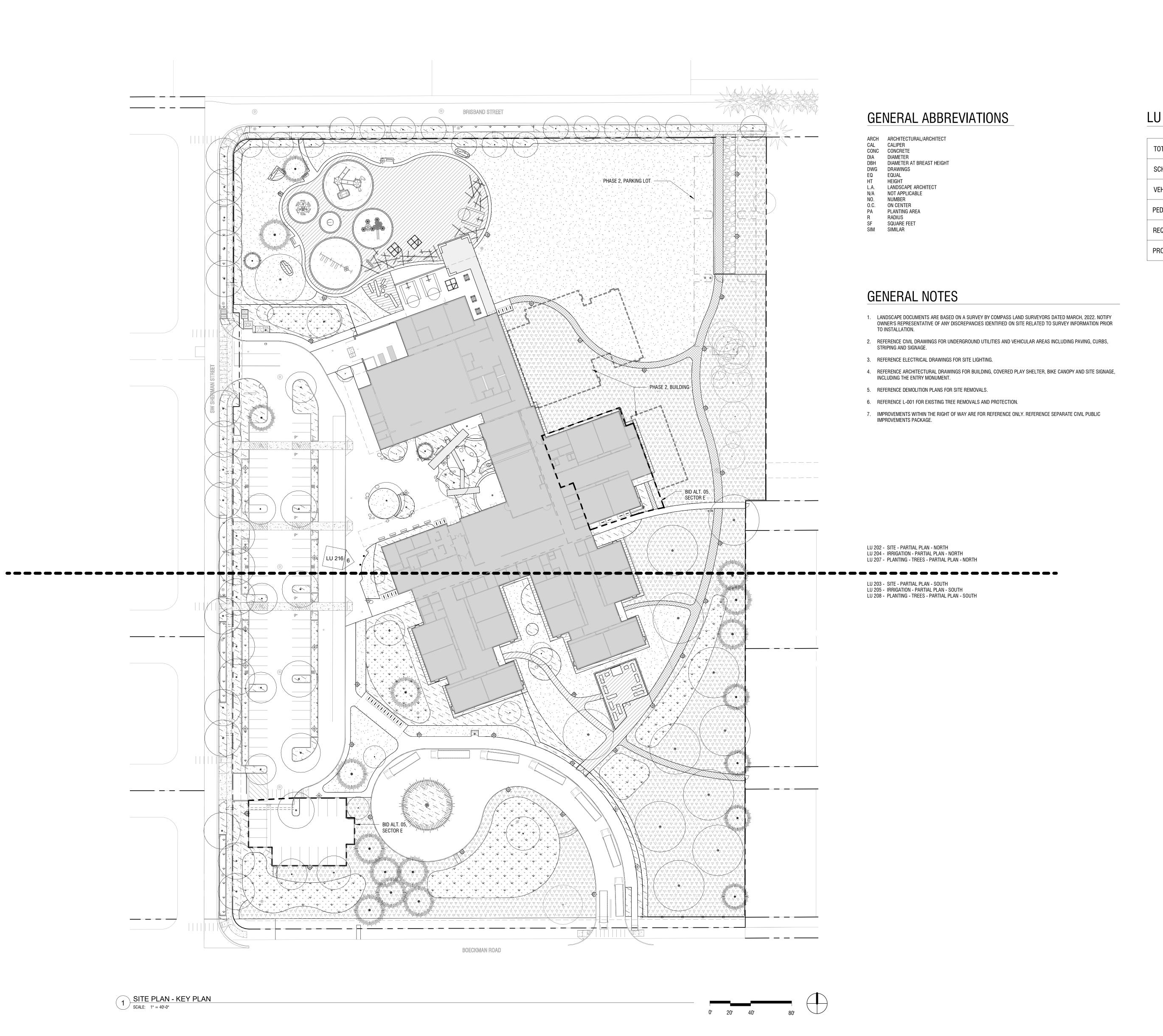
If you have any additional questions or concerns, please contact Keith Liden on our consulting team. We look forward to meeting with you and the DRB on April 10<sup>th</sup>. Thank you.

Sincerely,

Remo Douglas

cc: Keith Liden

Rebecca Grant, IBI Group Anne Samuel, Meyer Reed



## LU CODE CALCULATIONS, SITE AREAS

TOTAL SITE	396,812 SF	
SCHOOL BUILDING	58,130 SF	
VEHICULAR AREAS	56,686 SF	
PEDESTRIAN HARDSCAPE	66,168 SF	
REQUIRED VEGETATED AREA	59,522 SF	15% OF SITE
PROPOSED VEGETATED AREA	200,888 SF	51% OF SITE

West Linn-Wilsonville

School District

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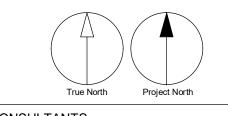
LAND USE APPLICATION 2022-11-04

LAND USE RESPONSE TO 2023-03-31 PLANNER QUESTIONS

DESCRIPTION

LAND USE INCOMPLETENESS

RESPONSE



CONSULTANTS

# Mayer/Reed

Mayer/Reed, Inc. 319 SW Washington St. Suite 820 Portland, Oregon 97204 503.223.5953

PRIME CONSULTANT IBI GROUP
907 SW Harvey Milk Street
Portland, OR 97205, USA
tel 503 226 6950 fax 503 273 9192
ibigroup-edpnw.com

PROJECT

Frog Pond Primary School

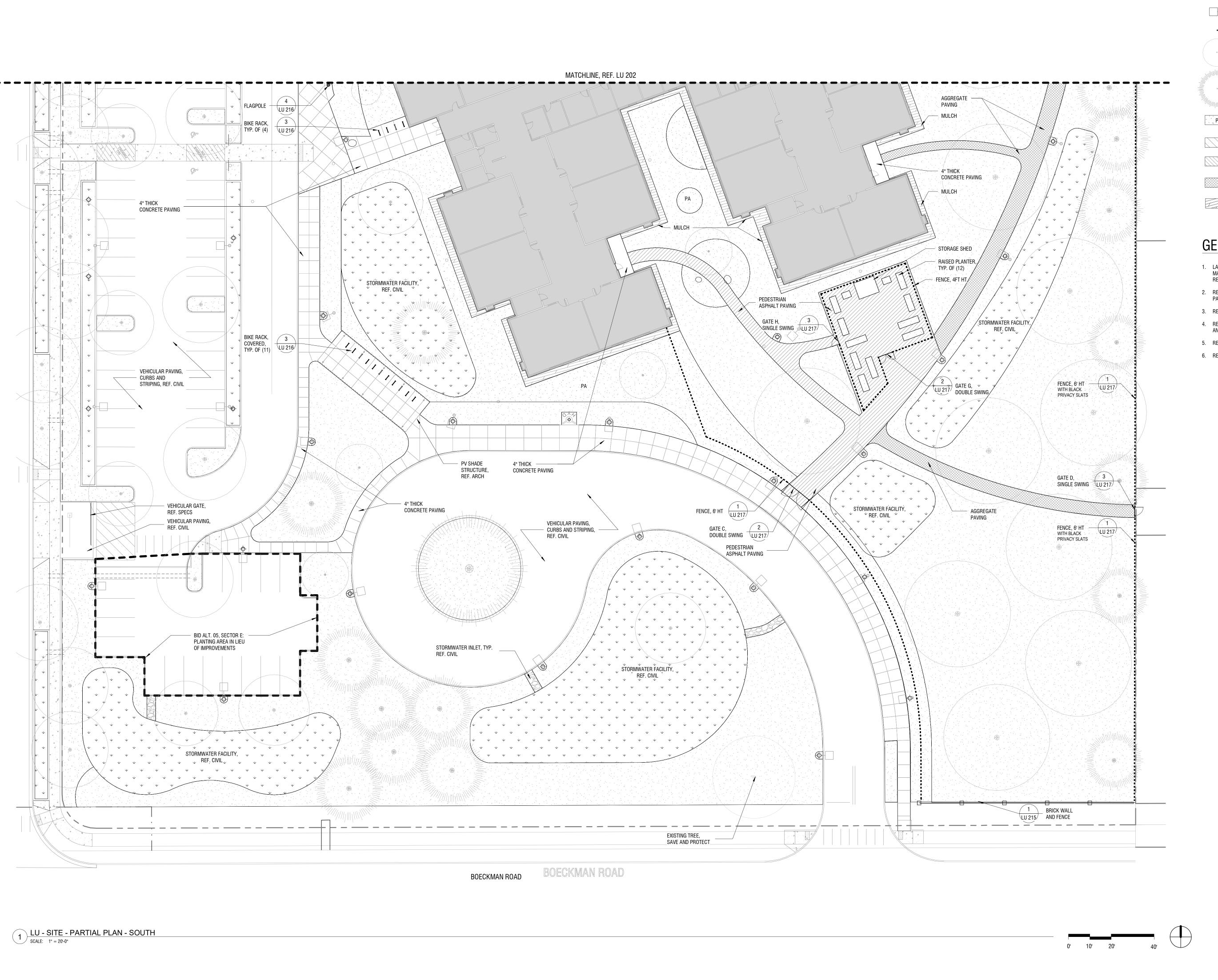
7151 Boeckman Road Wilsonville, OR 97070

PROJECT NO: 137469

SHEET TITLE

LANDSCAPE KEY PLAN

LU 200



### **GENERAL LEGEND**

PROPERTY LINE

FENCE

AREA DRAIN, REF. CIVIL

TRENCH DRAIN, REF. CIVIL

LIGHT POLE, REF. ELECTRICAL

BOLLARD, REF. CIVIL

PROPOSED TREE, DECIDIOUS

PROPOSED TREE, EVERGREEN

PLANTING AREA, REF. L400 SERIES

VEHICULAR ASPHALT PAVING - REF. CIVIL DWGS

PEDESTRIAN ASPHALT PAVING

COMPACTED AGGREGATE PAVING

### GENERAL NOTES

 LANDSCAPE DOCUMENTS ARE BASED ON A SURVEY BY COMPASS LAND SURVEYORS DATED MARCH, 2022. NOTIFY OWNER'S REPRESENTATIVE OF ANY DISCREPANCIES IDENTIFIED ON SITE RELATED TO SURVEY INFORMATION PRIOR TO INSTALLATION.

2. REFERENCE CIVIL DRAWINGS FOR UNDERGROUND UTILITIES AND VEHICULAR AREAS INCLUDING PAVING, CURBS, STRIPING AND SIGNAGE.

MULCH AT BUILDING

- 3. REFERENCE ELECTRICAL DRAWINGS FOR SITE LIGHTING.
- 4. REFERENCE ARCHITECTURAL DRAWINGS FOR BUILDING, COVERED PLAY SHELTER, BIKE CANOPY AND SITE SIGNAGE, INCLUDING THE ENTRY MONUMENT.
- 5. REFERENCE DEMOLITION PLANS FOR SITE REMOVALS.
- 6. REFERENCE L-001 FOR EXISTING TREE REMOVALS AND PROTECTION.

West Linn-Wilsonville
School District

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LAND USE APPLICATION 2022-11-04

LAND USE INCOMPLETENESS RESPONSE

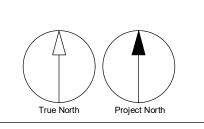
LAND USE RESPONSE TO PLANNER QUESTIONS

DATE

2023-01-17

2023-03-31

NOT FOR TION CONSTRUCTION



CONSULTANTS

Mayer/Reed

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SEA

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Frog Pond Primary School
7151 Boeckman Road

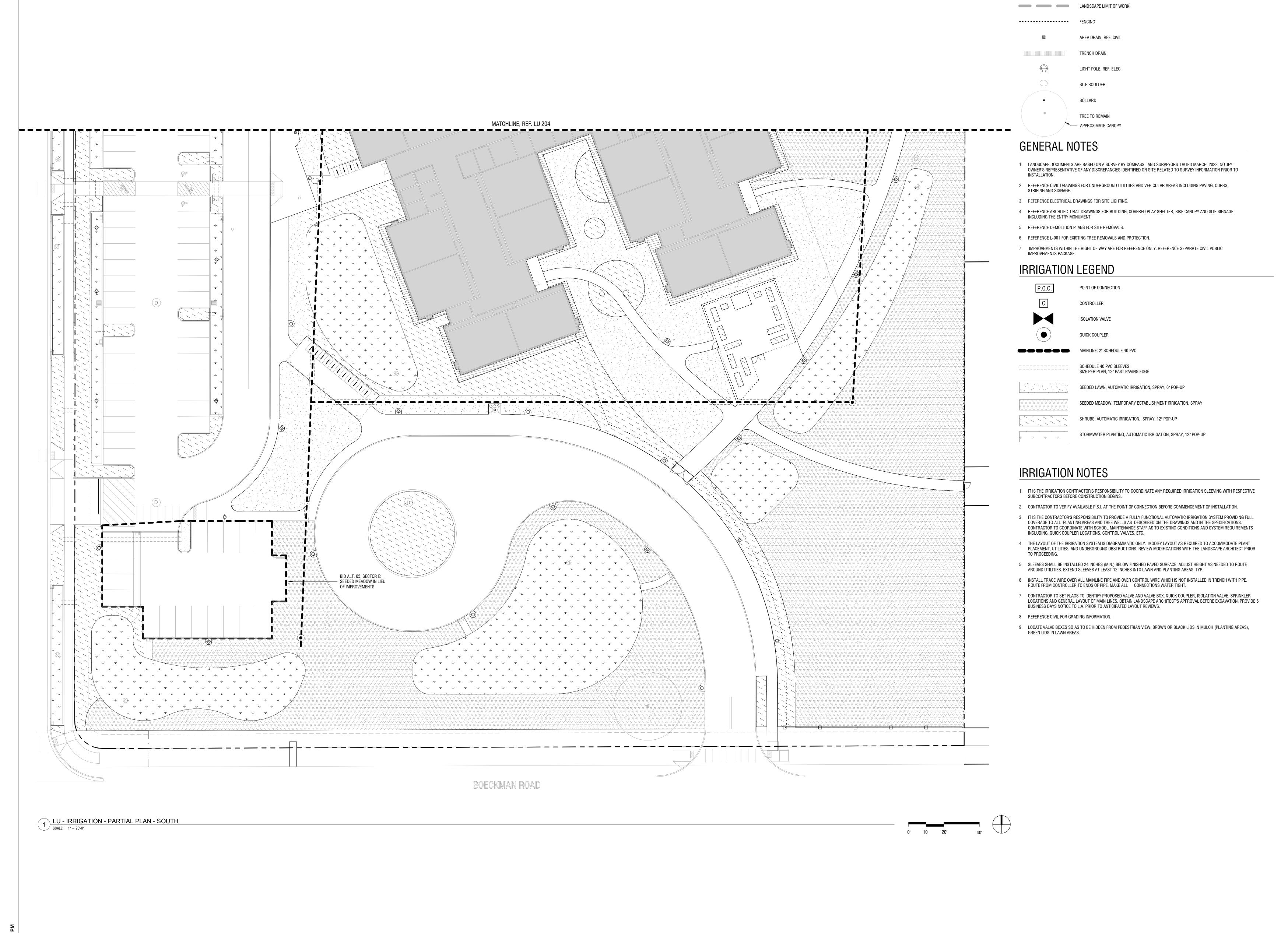
7151 Boeckman Road Wilsonville, OR 97070

PROJECT NO: 137469

SHEET TITLE
SITE - PARTIAL PLAN SOUTH

SHEET NUMBER LU 203

Page 78 of 103



West Linn-Wilsonville
School District

GENERAL LEGEND

PROPERTY LINE

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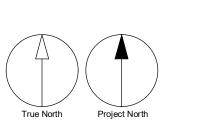
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LAND USE APPLICATION 2022-11-04

LAND USE APPLICATION 2023-01-17
INCOMPLETENESS
RESPONSE

LAND USE RESPONSE TO PLANNER QUESTIONS

NOTFORTION



CONSULTANTS

Mayer/Reed

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907 SW Harvey Milk Street

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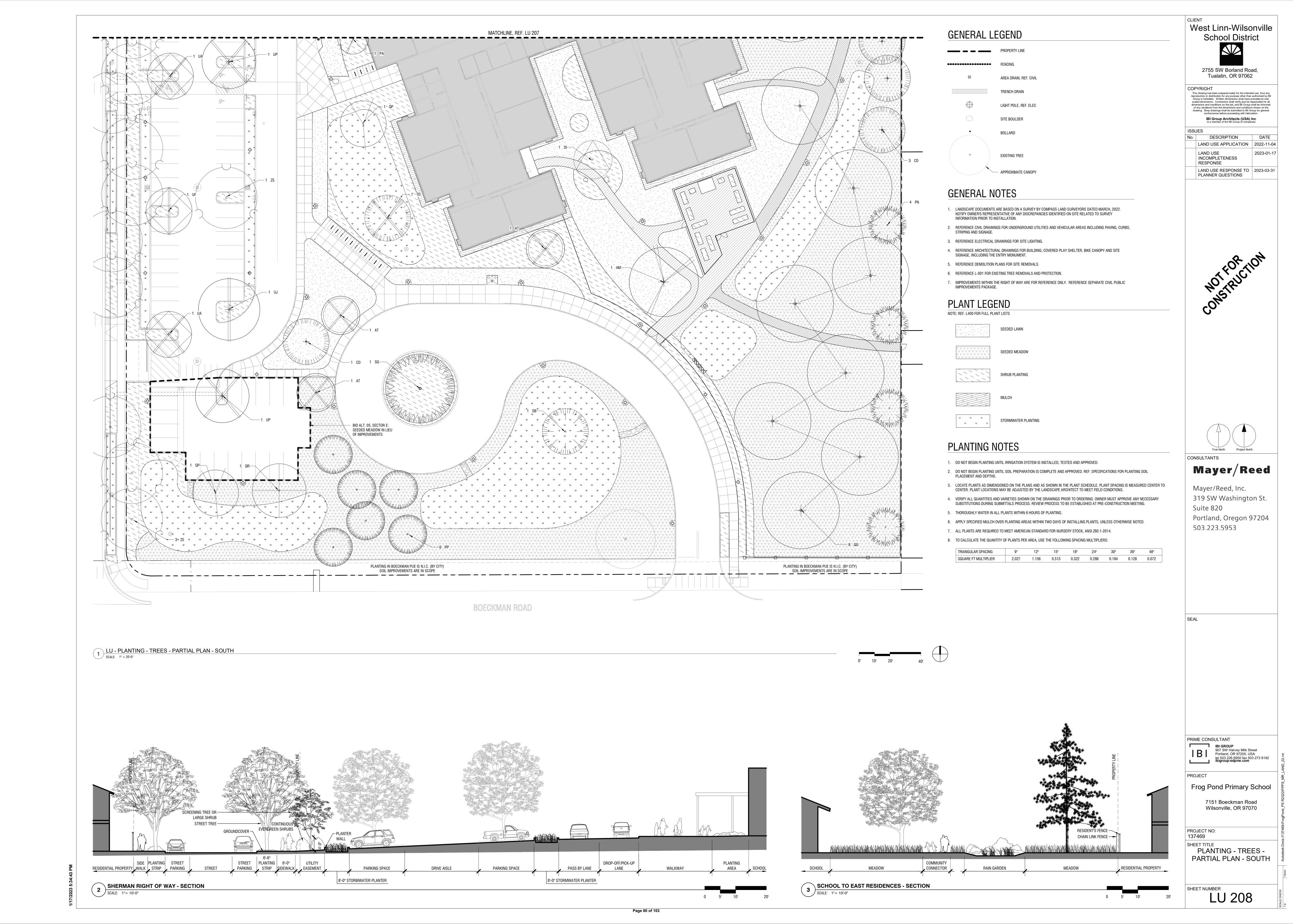
Frog Pond Primary School

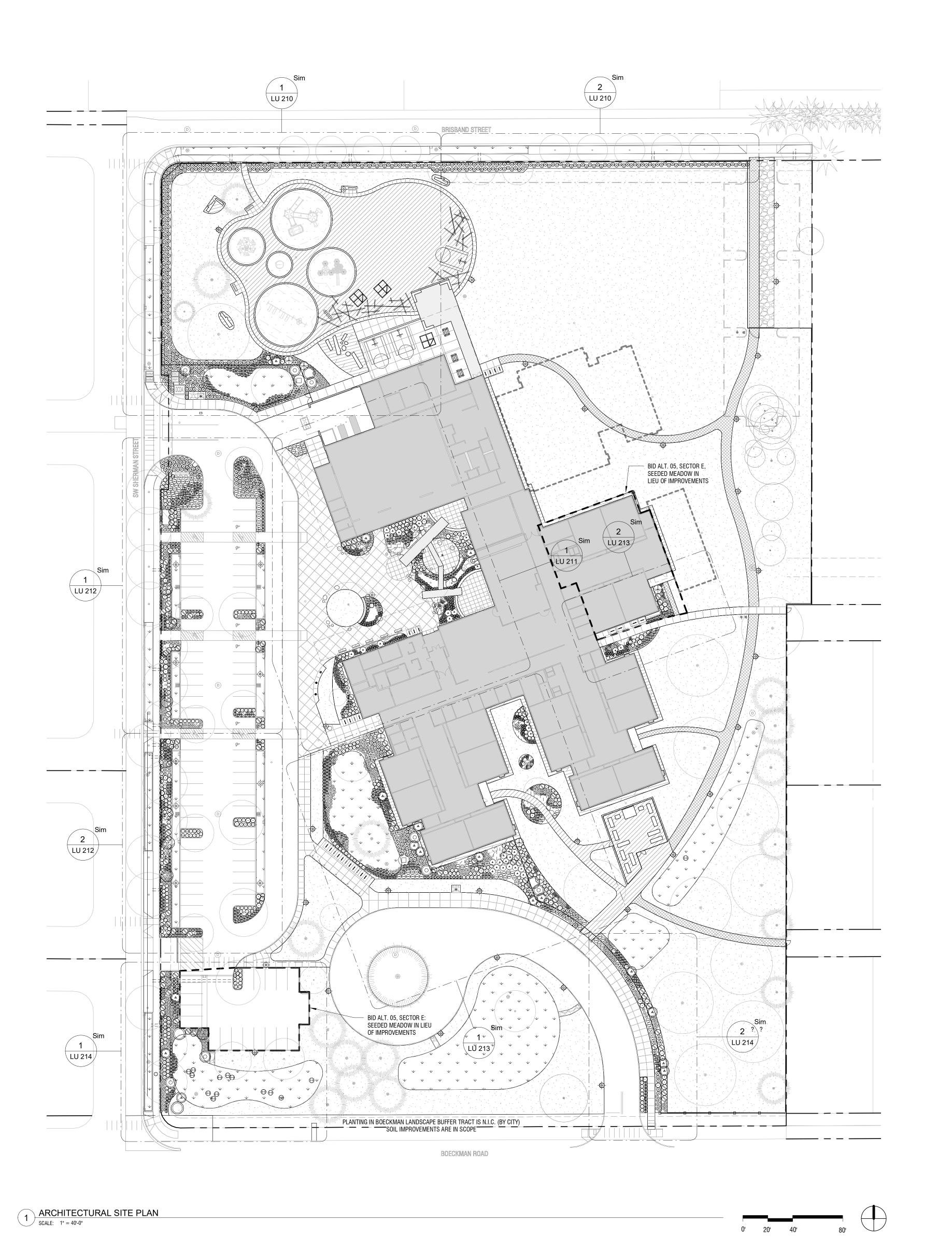
7151 Boeckman Road Wilsonville, OR 97070

PROJECT NO: 137469

IRRIGATION - PARTIAL PLAN - SOUTH

LU 205





### GENERAL LEGEND

FENCING

AREA DRAIN, REF. CIVIL

TRENCH DRAIN

LIGHT POLE, REF. ELEC

SITE BOULDER

BOLLARD

EXISTING TREE

APPROXIMATE CANOPY

### GENERAL NOTES

- 1. LANDSCAPE DOCUMENTS ARE BASED ON A SURVEY BY COMPASS LAND SURVEYORS DATED MARCH, 2022. NOTIFY OWNER'S REPRESENTATIVE OF ANY DISCREPANCIES IDENTIFIED ON SITE RELATED TO SURVEY INFORMATION PRIOR TO INSTALLATION.
- 2. REFERENCE CIVIL DRAWINGS FOR UNDERGROUND UTILITIES AND VEHICULAR AREAS INCLUDING PAVING, CURBS, STRIPING AND SIGNAGE.
- 3. REFERENCE ELECTRICAL DRAWINGS FOR SITE LIGHTING.
- 4. REFERENCE ARCHITECTURAL DRAWINGS FOR BUILDING, COVERED PLAY SHELTER, BIKE CANOPY AND SITE SIGNAGE, INCLUDING THE ENTRY MONUMENT.
- 5. REFERENCE DEMOLITION PLANS FOR SITE REMOVALS.
- 6. REFERENCE L-001 FOR EXISTING TREE REMOVALS AND PROTECTION.
- 7. IMPROVEMENTS WITHIN THE RIGHT OF WAY ARE FOR REFERENCE ONLY. REFERENCE SEPARATE CIVIL PUBLIC IMPROVEMENTS PACKAGE.

### PLANTING NOTES

- 1. DO NOT BEGIN PLANTING UNTIL IRRIGATION SYSTEM IS INSTALLED, TESTED AND APPROVED.
- DO NOT BEGIN PLANTING UNTIL SOIL PREPARATION IS COMPLETE AND APPROVED. REF. SPECIFICATIONS FOR PLANTING SOIL PLACEMENT AND DEPTHS.
- 3. LOCATE PLANTS AS DIMENSIONED ON THE PLANS AND AS SHOWN IN THE PLANT SCHEDULE. PLANT SPACING IS MEASURED CENTER TO CENTER. PLANT LOCATIONS MAY BE ADJUSTED BY THE LANDSCAPE ARCHITECT TO MEET FIELD CONDITIONS.
- 4. VERIFY ALL QUANTITIES AND VARIETIES SHOWN ON THE DRAWINGS PRIOR TO ORDERING. OWNER MUST APPROVE ANY NECESSARY SUBSTITUTIONS DURING SUBMITTALS PROCESS. REVIEW PROCESS TO BE ESTABLISHED AT PRE-CONSTRUCTION MEETING.
- 5. THOROUGHLY WATER IN ALL PLANTS WITHIN 6 HOURS OF PLANTING.
- 6. APPLY SPECIFIED MULCH OVER PLANTING AREAS WITHIN TWO DAYS OF INSTALLING PLANTS, UNLESS OTHERWISE NOTE
- 7. ALL PLANTS ARE REQUIRED TO MEET AMERICAN STANDARD FOR NURSERY STOCK, ANSI Z60.1-2014.
- 8. TO CALCULATE THE QUANTITY OF PLANTS PER AREA, USE THE FOLLOWING SPACING MULTIPLIERS:

TRIANGULAR SPACING	9"	12"	15"	18"	24"	30"	36"	48"
SQUARE FT MULTIPLIER	2.027	1.156	0.513	0.322	0.288	0.184	0.128	0.072

West Linn-Wilsonville
School District

2755 SW Borland Road, Tualatin, OR 97062

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No. DESCRIPTION DATE

LAND USE APPLICATION 2022-11-04

LAND USE 2023-01-17

INCOMPLETENESS RESPONSE

LAND USE RESPONSE TO PLANNER QUESTIONS

NOTFORTION

CONSULTANTS

### Mayer/Reed

Mayer/Reed, Inc. 319 SW Washington St. Suite 820 Portland, Oregon 97204 503.223.5953

05

PRIME CONSULTANT

IBI GROUP
907 SW Harvey Milk Street
Portland, OR 97205, USA
tel 503 226 6950 fax 503 273 9192
ibigroup-edpnw.com

PROJECT

Frog Pond Primary School

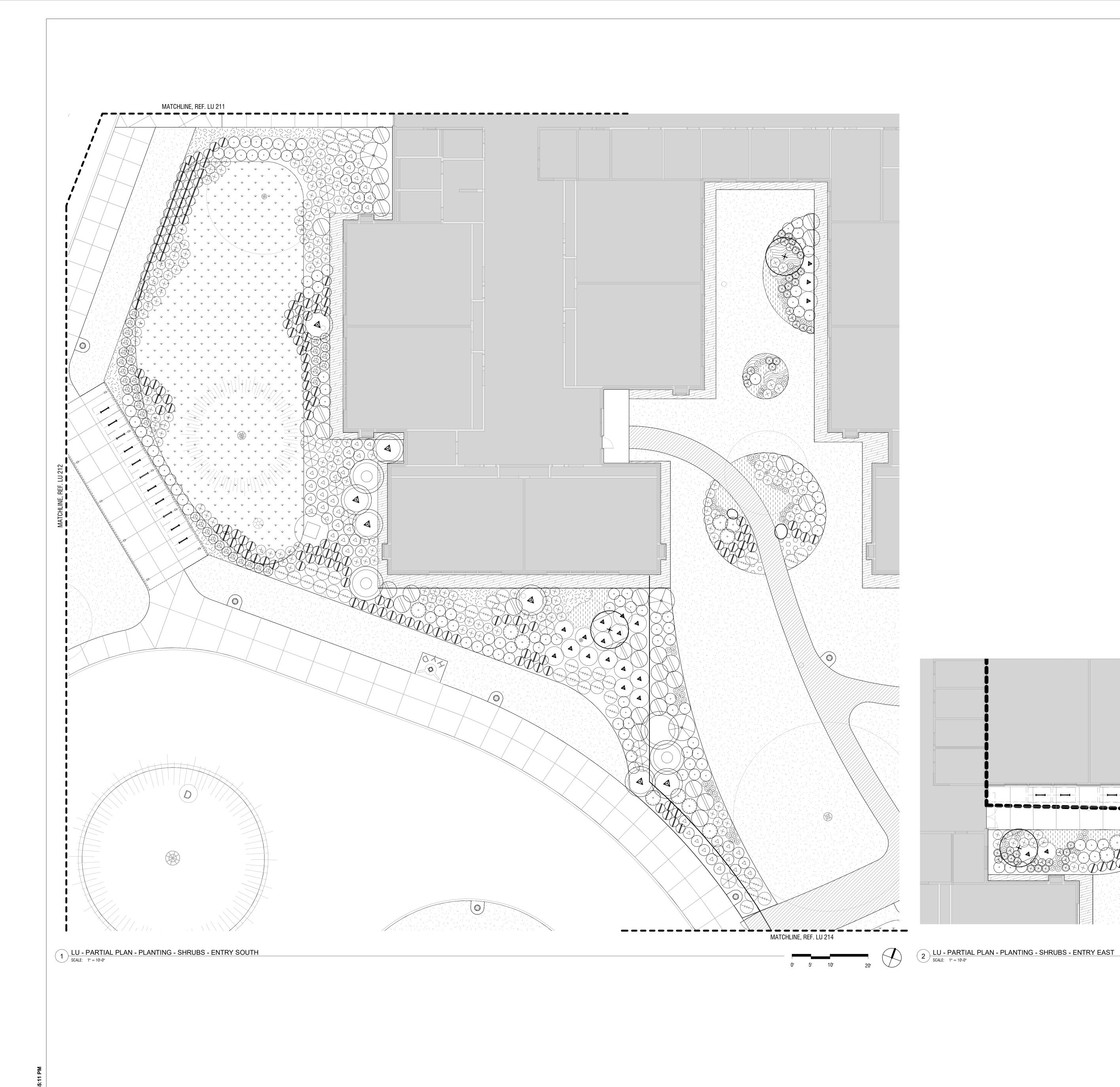
7151 Boeckman Road Wilsonville, OR 97070

PROJECT NO: 137469

SHEET TITLE
PLANTING KEY PLAN

LU 209

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### GENERAL LEGEND

AREA DRAIN, REF. CIVIL TRENCH DRAIN LIGHT POLE, REF. ELEC SITE BOULDER BOLLARD EXISTING TREE

### GENERAL NOTES

- 1. LANDSCAPE DOCUMENTS ARE BASED ON A SURVEY BY COMPASS LAND SURVEYORS DATED MARCH, 2022. NOTIFY OWNER'S REPRESENTATIVE OF ANY DISCREPANCIES IDENTIFIED ON SITE RELATED TO SURVEY INFORMATION PRIOR TO INSTALLATION.
- 2. REFERENCE CIVIL DRAWINGS FOR UNDERGROUND UTILITIES AND VEHICULAR AREAS INCLUDING PAVING, CURBS, STRIPING AND SIGNAGE.
- 3. REFERENCE ELECTRICAL DRAWINGS FOR SITE LIGHTING.
- 4. REFERENCE ARCHITECTURAL DRAWINGS FOR BUILDING, COVERED PLAY SHELTER, BIKE CANOPY AND SITE SIGNAGE, INCLUDING THE ENTRY MONUMENT.
- 5. REFERENCE DEMOLITION PLANS FOR SITE REMOVALS.
- 6. REFERENCE L-001 FOR EXISTING TREE REMOVALS AND PROTECTION.
- 7. IMPROVEMENTS WITHIN THE RIGHT OF WAY ARE FOR REFERENCE ONLY. REFERENCE SEPARATE CIVIL PUBLIC IMPROVEMENTS PACKAGE.

### PLANTING NOTES

- 1. DO NOT BEGIN PLANTING UNTIL IRRIGATION SYSTEM IS INSTALLED, TESTED AND APPROVED.
- DO NOT BEGIN PLANTING UNTIL SOIL PREPARATION IS COMPLETE AND APPROVED. REF. SPECIFICATIONS FOR PLANTING SOIL PLACEMENT AND DEPTHS.
- 3. LOCATE PLANTS AS DIMENSIONED ON THE PLANS AND AS SHOWN IN THE PLANT SCHEDULE. PLANT SPACING IS MEASURED CENTER TO CENTER. PLANT LOCATIONS MAY BE ADJUSTED BY THE LANDSCAPE ARCHITECT TO MEET FIELD CONDITIONS.
- 4. VERIFY ALL QUANTITIES AND VARIETIES SHOWN ON THE DRAWINGS PRIOR TO ORDERING. OWNER MUST APPROVE ANY NECESSARY SUBSTITUTIONS DURING SUBMITTALS PROCESS. REVIEW PROCESS TO BE ESTABLISHED AT PRE-CONSTRUCTION MEETING.
- 5. THOROUGHLY WATER IN ALL PLANTS WITHIN 6 HOURS OF PLANTING.
- 7. ALL PLANTS ARE REQUIRED TO MEET AMERICAN STANDARD FOR NURSERY STOCK, ANSI Z60.1-2014.
- 8. TO CALCULATE THE QUANTITY OF PLANTS PER AREA, USE THE FOLLOWING SPACING MULTIPLIERS:

TRIANGULAR SPACING	9"	12"	15"	18"	24"	30"	36"	48"
SQUARE FT MULTIPLIER	2.027	1.156	0.513	0.322	0.288	0.184	0.128	0.072

West Linn-Wilsonville School District

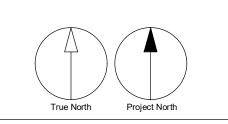
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DESCRIPTION LAND USE APPLICATION 2022-11-04 LAND USE INCOMPLETENESS RESPONSE

PLANNER QUESTIONS

LAND USE RESPONSE TO 2023-03-31



Mayer/Reed

Mayer/Reed, Inc. 319 SW Washington St. Suite 820 Portland, Oregon 97204 503.223.5953

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PRIME CONSULTANT

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PROJECT Frog Pond Primary School

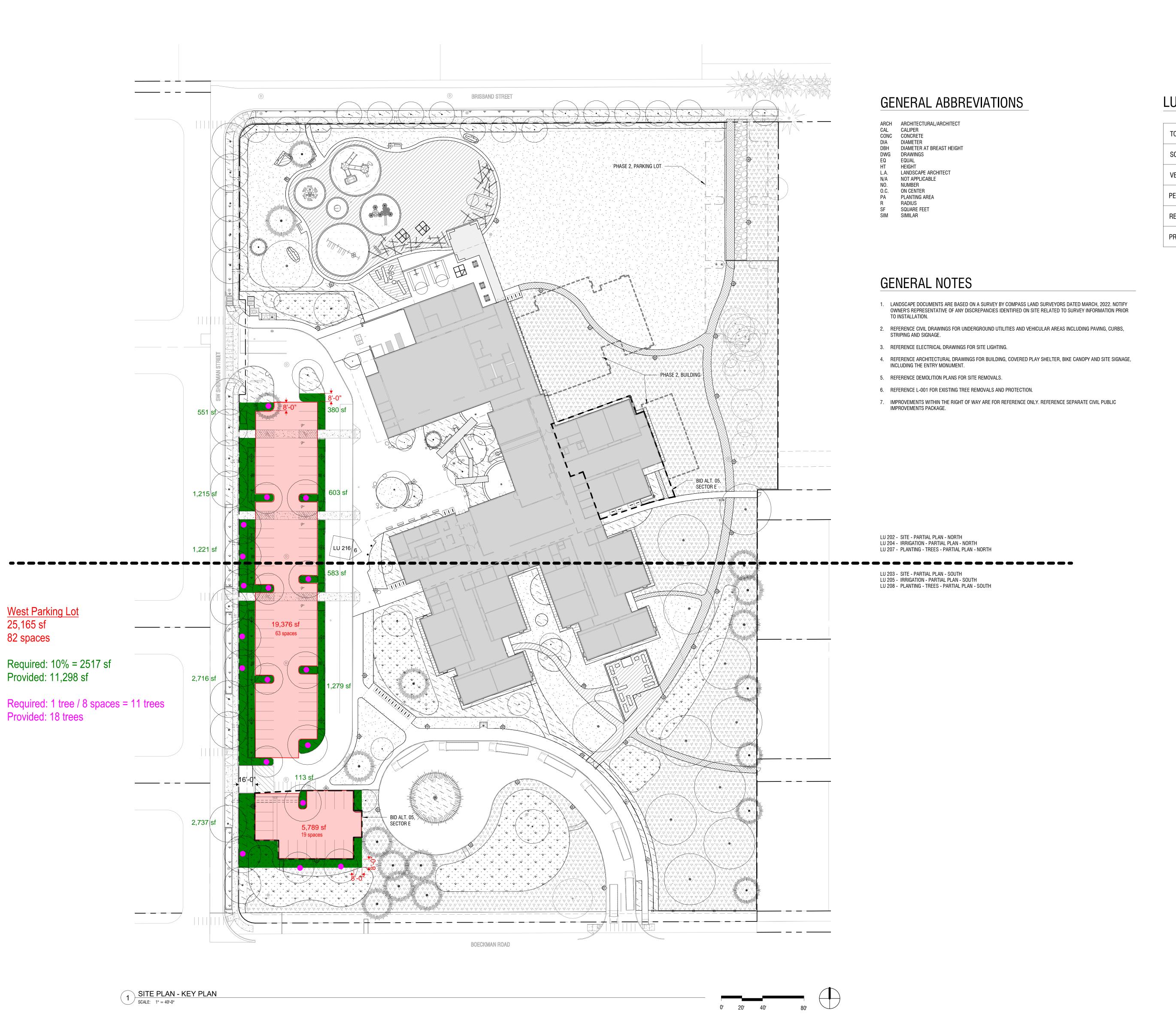
7151 Boeckman Road Wilsonville, OR 97070

PROJECT NO: 137469

SHEET TITLE
PLANTING- SHRUBS -PARTIAL PLAN - EAST ENTRIES

LU 213

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## LU CODE CALCULATIONS, SITE AREAS

396,812 SF	
58,130 SF	
56,686 SF	
66,168 SF	
59,522 SF	15% OF SITE
200,888 SF	51% OF SITE
	58,130 SF 56,686 SF 66,168 SF 59,522 SF

West Linn-Wilsonville

School District

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LAND USE APPLICATION 2022-11-04

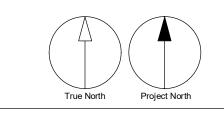
LAND USE RESPONSE TO 2023-03-31

DESCRIPTION

LAND USE INCOMPLETENESS

PLANNER QUESTIONS

RESPONSE



CONSULTANTS

# Mayer/Reed

Mayer/Reed, Inc. 319 SW Washington St. Suite 820 Portland, Oregon 97204 503.223.5953

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7151 Boeckman Road Wilsonville, OR 97070

PROJECT NO: 137469

SHEET TITLE

LANDSCAPE KEY PLAN

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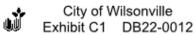
LU 200

## Exhibit C1 Public Works Plan Submittal Requirements and Other Engineering Requirements

- 1. All construction or improvements to public works facilities shall be in conformance to the City of Wilsonville Public Works Standards 2017.
- 2. Applicant shall submit insurance requirements to the City of Wilsonville in the following amounts:

Coverage (Aggregate, accept where noted)	Limit	
Commercial General Liability:		
<ul> <li>General Aggregate (per project)</li> </ul>	\$3,000,000	
<ul> <li>General Aggregate (per occurrence)</li> </ul>	\$2,000,000	
<ul><li>Fire Damage (any one fire)</li></ul>	\$50,000	
<ul> <li>Medical Expense (any one person)</li> </ul>	\$10,000	
Business Automobile Liability Insurance:		
<ul><li>Each Occurrence</li></ul>	\$1,000,000	
<ul> <li>Aggregate</li> </ul>	\$2,000,000	
Workers Compensation Insurance	\$500,000	

- 3. No construction of, or connection to, any existing or proposed public utility/improvements will be permitted until all plans are approved by Staff, all fees have been paid, all necessary permits, right-of-way and easements have been obtained and Staff is notified a minimum of 24 hours in advance.
- 4. All public utility/improvement plans submitted for review shall be based upon a 22"x 34" format and shall be prepared in accordance with the City of Wilsonville Public Work's Standards.
- 5. Plans submitted for review shall meet the following general criteria:
  - a. Utility improvements that shall be maintained by the public and are not contained within a public right-of-way shall be provided a maintenance access acceptable to the City. The public utility improvements shall be centered in a minimum 15-ft. wide public easement for single utilities and a minimum 20-ft wide public easement for two parallel utilities and shall be conveyed to the City on its dedication forms.
  - b. Design of any public utility improvements shall be approved at the time of the issuance of a Public Works Permit. Private utility improvements are subject to review and approval by the City Building Department.
  - c. In the plan set for the PW Permit, existing utilities and features, and proposed new private utilities shall be shown in a lighter, grey print. Proposed public improvements shall be shown in bolder, black print.



- d. All elevations on design plans and record drawings shall be based on NAVD 88 Datum.
- e. All proposed on and off-site public/private utility improvements shall comply with the State of Oregon and the City of Wilsonville requirements and any other applicable codes.
- f. Design plans shall identify locations for street lighting, gas service, power lines, telephone poles, cable television, mailboxes and any other public or private utility within the general construction area.
- g. As per City of Wilsonville Ordinance No. 615, all new gas, telephone, cable, fiber-optic and electric improvements etc. shall be installed underground. Existing overhead utilities shall be undergrounded wherever reasonably possible.
- h. Any final site landscaping and signing shall not impede any proposed or existing driveway or interior maneuvering sight distance.
- i. Erosion Control Plan that conforms to City of Wilsonville Ordinance No. 482.
- j. Existing/proposed right-of-way, easements and adjacent driveways shall be identified.
- k. All engineering plans shall be printed to PDF, combined to a single file, stamped and digitally signed by a Professional Engineer registered in the State of Oregon.
- 1. All plans submitted for review shall be in sets of a digitally signed PDF and three printed sets.
- 6. Submit plans in the following general format and order for all public works construction to be maintained by the City:
  - a. Cover sheet
  - b. City of Wilsonville construction note sheet
  - c. Land Use Conditions of Approval sheet
  - d. General construction note sheet
  - e. Existing conditions plan.
  - f. Erosion control and tree protection plan.
  - g. Site plan. Include property line boundaries, water quality pond boundaries, sidewalk improvements, right-of-way (existing/proposed), easements (existing/proposed), and sidewalk and road connections to adjoining properties.
  - h. Grading plan, with 1-foot contours.
  - i. Composite utility plan; identify storm, sanitary, and water lines; identify storm and sanitary manholes.
  - j. Detailed plans; show plan view and either profile view or provide i.e.'s at all utility crossings; include laterals in profile view or provide table with i.e.'s at crossings; vertical scale 1"= 5', horizontal scale 1"= 20' or 1"= 30'.
  - k. Street plans.
  - 1. Storm sewer/drainage plans; number all lines, manholes, catch basins, and cleanouts for easier reference.
  - m. Stormwater LIDA facilities (Low Impact Development): provide plan and profile views of all LIDA facilities.
  - n. Water and sanitary sewer plans; plan; number all lines, manholes, and cleanouts for easier reference.

- o. Where depth of water mains are designed deeper than the 3-foot minimum (to clear other pipe lines or obstructions), the design engineer shall add the required depth information to the plan sheets.
- p. Detailed plan for storm water detention facility (both plan and profile views), including water quality orifice diameter and manhole rim elevations. Provide detail of inlet structure and energy dissipation device. Provide details of drain inlets, structures, and piping for outfall structure. Note that although storm water detention facilities are typically privately maintained they will be inspected by engineering, and the plans must be part of the Public Works Permit set.
- q. Detailed plan for water quality facility (both plan and profile views). Note that although storm water quality facilities are typically privately maintained they will be inspected by Natural Resources, and the plans must be part of the Public Works Permit set.
- r. Composite franchise utility plan.
- s. City of Wilsonville detail drawings.
- t. Illumination plan.
- u. Striping and signage plan.
- v. Landscape plan.
- 7. Design engineer shall coordinate with the City in numbering the sanitary and stormwater sewer systems to reflect the City's numbering system. Video testing and sanitary manhole testing will refer to City's numbering system.
- 8. The applicant shall install, operate and maintain adequate erosion control measures in conformance with the standards adopted by the City of Wilsonville Ordinance No. 482 during the construction of any public/private utility and building improvements until such time as approved permanent vegetative materials have been installed.
- 9. Applicant shall work with City Engineering before disturbing any soil on the respective site. If 5 or more acres of the site will be disturbed applicant shall obtain a 1200-C permit from the Oregon Department of Environmental Quality. If 1 to less than 5 acres of the site will be disturbed a 1200-CN permit from the City of Wilsonville is required.
- 10. The applicant shall be in conformance with all stormwater and flow control requirements for the proposed development per the Public Works Standards.
- 11. A storm water analysis prepared by a Professional Engineer registered in the State of Oregon shall be submitted for review and approval by the City.
- 12. The applicant shall be in conformance with all water quality requirements for the proposed development per the Public Works Standards. If a mechanical water quality system is used, prior to City acceptance of the project the applicant shall provide a letter from the system manufacturer stating that the system was installed per specifications and is functioning as designed.

- 13. Storm water quality facilities shall have approved landscape planted and/or some other erosion control method installed and approved by the City of Wilsonville prior to paving.
- 14. The applicant shall contact the Oregon Water Resources Department and inform them of any existing wells located on the subject site. Any existing well shall be limited to irrigation purposes only. Proper separation, in conformance with applicable State standards, shall be maintained between irrigation systems, public water systems, and public sanitary systems. Should the project abandon any existing wells, they shall be properly abandoned in conformance with State standards.
- 15. All survey monuments on the subject site, or that may be subject to disturbance within the construction area, or the construction of any off-site improvements shall be adequately referenced and protected prior to commencement of any construction activity. If the survey monuments are disturbed, moved, relocated or destroyed as a result of any construction, the project shall, at its cost, retain the services of a registered professional land surveyor in the State of Oregon to restore the monument to its original condition and file the necessary surveys as required by Oregon State law. A copy of any recorded survey shall be submitted to Staff.
- 16. Streetlights shall be in compliance with City dark sky, LED, and PGE Option C requirements.
- 17. Sidewalks, crosswalks and pedestrian linkages in the public right-of-way shall be in compliance with the requirements of the U.S. Access Board.
- 18. No surcharging of sanitary or storm water manholes is allowed.
- 19. The project shall connect to an existing manhole or install a manhole at each connection point to the public storm system and sanitary sewer system.
- 20. A City approved energy dissipation device shall be installed at all proposed storm system outfalls. Storm outfall facilities shall be designed and constructed in conformance with the Public Works Standards.
- 21. The applicant shall provide a 'stamped' engineering plan and supporting information that shows the proposed street light locations meet the appropriate AASHTO lighting standards for all proposed streets and pedestrian alleyways.
- 22. All required pavement markings, in conformance with the Transportation Systems Plan and the Bike and Pedestrian Master Plan, shall be completed in conjunction with any conditioned street improvements.
- 23. Street and traffic signs shall have a hi-intensity prismatic finish meeting ASTM 4956 Spec Type 4 standards.

- 24. The applicant shall provide adequate sight distance at all project driveways by driveway placement or vegetation control. Specific designs to be submitted and approved by the City Engineer. Coordinate and align proposed driveways with driveways on the opposite side of the proposed project site.
- 25. The applicant shall provide adequate sight distance at all project street intersections, alley intersections and commercial driveways by properly designing intersection alignments, establishing set-backs, driveway placement and/or vegetation control. Coordinate and align proposed streets, alleys and commercial driveways with existing streets, alleys and commercial driveways located on the opposite side of the proposed project site existing roadways. Specific designs shall be approved by a Professional Engineer registered in the State of Oregon. As part of project acceptance by the City the Applicant shall have the sight distance at all project intersections, alley intersections and commercial driveways verified and approved by a Professional Engineer registered in the State of Oregon, with the approval(s) submitted to the City (on City approved forms).
- 26. Access requirements, including sight distance, shall conform to the City's Transportation Systems Plan (TSP) or as approved by the City Engineer. Landscaping plantings shall be low enough to provide adequate sight distance at all street intersections and alley/street intersections.
- 27. Applicant shall design interior streets and alleys to meet specifications of Tualatin Valley Fire & Rescue and Allied Waste Management (United Disposal) for access and use of their vehicles.
- 28. The applicant shall provide the City with a Stormwater Maintenance and Access Easement Agreement (on City approved forms) for City inspection of those portions of the storm system to be privately maintained. Applicant shall provide City with a map exhibit showing the location of all stormwater facilities which will be maintained by the Applicant or designee. Stormwater or rainwater LID facilities may be located within the public right-of-way upon approval of the City Engineer. Applicant shall maintain all LID storm water components and private conventional storm water facilities; maintenance shall transfer to the respective homeowners association when it is formed.
- 29. The applicant shall "loop" proposed waterlines by connecting to the existing City waterlines where applicable.
- 30. Applicant shall provide a minimum 6-foot Public Utility Easement on lot frontages to all public right-of-ways. An 8-foot PUE shall be provided along Collectors. A 10-ft PUE shall be provided along Minor and Major Arterials.
- 31. For any new public easements created with the project the Applicant shall be required to produce the specific survey exhibits establishing the easement and shall provide the City with the appropriate Easement document (on City approved forms).

### 32. Mylar Record Drawings:

At the completion of the installation of any required public improvements, and before a 'punch list' inspection is scheduled, the Engineer shall perform a record survey. Said survey shall be the basis for the preparation of 'record drawings' which will serve as the physical record of those changes made to the plans and/or specifications, originally approved by Staff, that occurred during construction. Using the record survey as a guide, the appropriate changes will be made to the construction plans and/or specifications and a complete revised 'set' shall be submitted. The 'set' shall consist of drawings on 3 mil. Mylar and an electronic copy in AutoCAD, current version, and a digitally signed PDF.

From: Pauly, Daniel

To: <u>Luxhoj, Cindy</u>; <u>Pepper, Amy</u>

Subject: FW: Ask the City: You have been assigned a new Request #: 6658244

**Date:** Friday, December 30, 2022 9:18:20 AM

Cindy. Please add this comment to the record for the project. Amy I have let the customer know I have forwarded the comment but have set no expectation of further response. If you want to share anything additional John's email is <a href="mailto:jciepiela@swinerton.com">jciepiela@swinerton.com</a>

### Dan Pauly, AICP

Planning Manager City of Wilsonville 503.570.1536

Disclosure Notice: Messages to and from this e-mail address may be subject to the Oregon Public Records Law.

**From:** Ask the City of Wilsonville <noreply@user.govoutreach.com>

**Sent:** Tuesday, December 27, 2022 8:02 AM **To:** Pauly, Daniel <pauly@ci.wilsonville.or.us>

**Subject:** Ask the City: You have been assigned a new Request #: 6658244

### Request # 6658244 from Ask the City! has been assigned to you.

**Request type:** Problem

Request area: Planning - Other Citizen name: John Ciepiela Description: Good Morning,

I am curious on where we are at with the land use process for the Frog Pond

Primary School?

I received a FAQ on the project and there is no stoplight going in? Considering the speed of travel on Boekman and how many neighborhoods entrances and exits there are, alot of residents are very concerned about our children's safety walking in and around this new school.

### Click here to access the request

Note: This message is for notification purposes only. Please do not reply to this email. Email replies are not monitored and will be ignored.

From: Brianna Gelow
To: Luxhoj, Cindy

Subject: Frog Pond Primary School Project

Date: Tuesday, March 28, 2023 3:03:28 PM

[This email originated outside of the City of Wilsonville]

To whom it may concern,

I am emailing you in regards to the Frog Pond Primary School Project. My husband and I are homeowners in the neighboring community (Morgan Farms Neighborhood) and we are very pleased to hear of a new school joining the community. Despite our excitement for the project, we are quite concerned about where the busses, parents, and staff members will be entering the school parking lot. I worry that Sherman Drive (the entrance to our neighborhood) will be utilized for this.

Morgan Farms is a quiet neighborhood with many walkers, bikers, and children playing. Similarly, there is no traffic in the neighborhood which keeps the roads very safe for all pedestrians. If Sherman Drive (or any other neighborhood road) were to be used as an entrance for any school traffic it would be a huge safety hazard and disruption to our neighborhood.

I have had a lot of experience living next to elementary schools in the past, and in my experience, the parents typically use nearby neighborhoods to park and walk into the school to pick up their children. They also use the neighbor's driveways and nearby streets to turn around in. I can only imagine this will happen in our neighborhood more if you use our entrance as the school entrance. I wonder how you will combat this issue even if our entrance is not used for busses/parents/staff/etc.

Although this elementary school will be a benefit to our neighborhood, we will be suffering from more traffic on Boeckman Road, school bells, pollution from busses/cars, and the overall disruption of more people near our homes. Please treat our neighborhood as you would your own while making decisions regarding the construction/engineering of this school, its entrances, and the roads around it.

Sincerely,

Brianna Gelow and Trent Powell of the Morgan Farms Neighborhood

From: Becky Fromhart
To: Luxhoj, Cindy

Subject: The New Frog Pond West Primary School

Date: Wednesday, March 29, 2023 10:14:25 AM

### [This email originated outside of the City of Wilsonville]

Development Review Panel A Members and Wilsonville City Council,

Thank you for serving our community and for listening to our voices. The design of the school appears beautiful and well thought out. It appears to meet your design criteria . Also, the eastern portion that is to be purchased by the City for future park development seems to be a lovely idea.

The only concern I would like to raise is regarding the orientation of the building's entrance and main parking area.

It appears that the majority of the future students will be drawn from the current and future (higher density) developments on the east and north side of the campus. And, at first glance, it appears that the new city park would draw mostly from those areas as well.

Would it be possible to request that, at the April 10, 2023 public hearing, the Applicant (West Linn-Wilsonville School District) list and compare their pros and cons for siting the school with the parking and student drop-off access on the west side vs flipping the design so that access is instead from the east side? There appears to already be a gravel road on the east side of the property that could extend from Boeckman to Brisband, potentially even connecting via Ponderosa (currently Columbine) to Frog Pond Lane to meet sight criteria.

Thank you for your attention and advice.

Duane and Becky Fromhart 7399 SW Woodbury Loop Wilsonville, OR 97070 March 29,2023

Wilsonville City Council
Development Review Board Members

RE: New Frog Pond Elementary School Plans

Hello,

As residents of the Morgan Farm community we are deeply concerned about the plans for the new Frog Pond school to be built, particularly the traffic flow and parking plans. The current plan has all traffic except for buses routed into Morgan Farm via Sherman Drive. This will have a huge negative impact on our development and quality of life with increased traffic, noise and light pollution as well as an eyesore for any home along Sherman Drive. We feel this is short sighted by the developers and that there are better solutions. Since there are already plans to improve Boeckman Road, a better approach would be to have all traffic enter off of Boeckman with a stoplight and crosswalks at the entrance. The parking lot and drop off could be placed on the NE corner of the property, allowing access either from Boeckman or Brisband Street from Stafford Road. This would also allow for greater traffic flow in and out of the school, thus impacting local neighborhoods less. The building may need to be reoriented on the property to allow for this. Brisband Street should be developed to accommodate this, similar to Willow Creek Drive. The large barrier of trees on the east side of the property should be maintained to prevent noise and light pollution affecting existing homes in Frog Pond.

We feel it is imperative that the city and school district listen to residents and work with us to maintain and improve the quality of life for all in the Fog Pond area by developing the school with these concerns in mind.

Thank you for taking the time to review our comments. We look forward to seeing you all at the meeting on April 10th.

Sincerely, John and Julie Egan From: Clark, David C
To: Luxhoj, Cindy

Subject: Frog Pond Primary School

**Date:** Thursday, March 30, 2023 8:34:45 PM

#### [This email originated outside of the City of Wilsonville]

Wilsonville City Council
Development Review Board Members

My name is David Clark and I represent several homeowners in the Frog Pond housing community (along Larkspur Terr). When we purchased our homes from West Hills, Stonebridge and Richland America, respectively, we were informed of the city's long-range development plan to add the Frog Pond elementary school, which we support. This housing and school plan has attracted many families with very young children to Frog Pond. We were also informed that the traffic pattern for the school would traverse from Boeckman to Sherman and not from Brisband or Willow Creek. Many of us may home purchase decisions with these assurances. Also, at several of your recent community open houses, we received similar assurances from your planning team.

We request you continue with the current plans with a few modifications to address Morgan Farms residents' concerns:

- Widen Sherman Drive, add boulevard trees, and a brick fence around the school property. This would reduce traffic noise and allow Morgan Farm residents the ability to turn in, or exit, the neighborhood.
- Reorient the school building so that the parking faces the future city park site (SW Brisband and SW Willow Creek). This way the parking and associated traffic would not have to face any neighborhoods.....Frog Pond or Morgan Farm.
  - For residents only, consider opening Morgan Farm entry from Boeckman via SW Painter (currently blocked off)
- <u>We do not support</u>: 1) any plans to route any school traffic via SW Willow Creek Drive or 2) any plans to expand SW Brisband Road. This will bring more traffic into both Frog Pond and Morgan Farms from Stafford Road.

Thank you for allowing us to provide input to this planning process.

Sincerely,

Dave Clark 27625 SW Larkspur Terr Cindy Luxhoj, AICP
City of Wilsonville
Development Review Board
29799 SW Town Center Loop East
Wilsonville, OR 97070

Re: Proposed Frog Pond Primary School development

I am writing to provide feedback and comments about the development plans for the proposed primary school at 7151 SW Boeckman Road. There are serval concerns regarding the orientation of the building, size of the parking lot, community impact, noise, landscaping, and safety that are extremely concerning to me and several of my neighbors.

Initially, I was a supporter of having a new primary school. Wilsonville, and surrounding areas, have had staggering growth and development over the past several years. I moved to Morgan Farm in early 2021. My family has enjoyed the Wilsonville community and we look forward to many more. But recently I have wondered if this is the right time, and the right location for a new school. I'm curious why the new school is being built so close to the existing Boeckman Creek Elementary School? It appears to be only 1.0 miles from the new school site, or three minutes by vehicle. I am not sure what the capacity is of Boeckman Creek Elementary is. To have an existing school property so close seems over built even with the increase in residences from the Frog Pond development. Is there no room to expand Boeckman Creek?

Should the school development move forward there are concerns I would like addressed by DRB.

First is traffic on Sherman Drive. Sherman Drive is the heart of our neighborhood. For the past three years, it has been the only way in and out of our development. Neighbors gather for conversations at the mailbox, take walks with family and pets, and we even have our annual Fourth of July kid's parade start on Sherman Drive.

Using this street to access the (extremely large) parking facility at the school will pose potential safety issues and put too much traffic into our neighborhood. Along with this comes noise, pollution, light pollution, and safety concerns. Widening the road makes the entrance to Morgan Farm a highway. While we understand the future Brisband Street will connect to the back of our neighborhood, there is no doubt the majority of school related traffic will use Sherman. In addition, with the high speeds on Boeckman, there is already a traffic safety concern with ingress and egress from Sherman. Without a signal we often have to wait several minutes to allow a safe turn into our out of the neighborhood. I can't imagine what this will look like during drop off and pick up hours.

I am also concerned that the traffic will include school employees, vendors, parents dropping/picking up students, and potential off-school hour activities. We moved to Wilsonville for the peace and quiet of a well-planned community and city. One with a strong Comprehensive Plan to restrict and manage out of control development like we see in Tualatin, Sherwood, and Tigard. We do not want acres of visible concrete and vehicles. We do not want a consistent flow of traffic creating safety and security issues for our homes, families, and common areas.

I believe the proposed site plan may not follow the City of Wilsonville Comprehensive Plan as it pertains to parking lots and parking structure. The document outlines the goals of the plan is to help the City preserve the natural qualities of the area, while also ensuring efficient land use as development occurred." The proposed parking space doesn't seem to line up with that goal.

During a meeting last summer, Remo Douglass from the school district, said the district does not have to comply with the Comprehensive Plan. I find that statement to be alarming. If we have a Comprehensive Plan, shouldn't every proposed development should go through the plan as a filter and impacts assessed based on the overall goals of our city? I think it is unfair to have a plan that only apply to certain types of development.

The current site plan calls for about 72 parking locations. By comparison Safeway has about 113 shared with other retail. This means the school will have 62% of the Safeway parking locations? Several studies have shown the significant impact of parking lots and the implications to climate change, pollutants (such as oil, heavy metals, grease, and sediment), carbon from idling cars, and noise.

For reference, the Comprehensive Plan addresses parking as follows:

- 1. Implementation Measure 3.3.1.h. "Consider reducing parking requirements where it can be shown that transit and/or bicycle pedestrian access will reduce vehicular trips." I believe the future Boeckman Road project will have sufficient bike lanes and safe sidewalks to provide efficient access to the school, which could reduce vehicle trips. Public transportation access could also be enhanced. I do not understand why the parking lot is so large? If the city sustainability goals are to reduce the impacts of climate change, why does the proposed parking exceed the number of other school locations (as outlined in the attached document).
  - It was difficult to find any other school locations where the primary access for vehicles cut through a neighborhood as you show in the new school site plan. It was also clear the size of the parking field at Frog Pond exceeded almost all of the other locations surveyed.
- Public facilities and services, page 63: "Parking areas and yards should be landscaped, and signing should be subtle and "in keeping" with a quality environment. Large-scale and technology-oriented office facilities should be encouraged to locate in the Town Center and in large, planned development commercial or planned development industrial zones."

3. Implementation Measure 4.1.4.4: "The siting of buildings to minimize the visual effects of parking areas and to increase the availability of privacy and natural surveillance for security". This is the most glaring conflict between the Wilsonville Comprehensive Plan and the proposed Frog Pond Primary School Site Plan. It seems no consideration was made to comply with section 4.1.4.4 with the (over spaced) parking area taking up the majority of the Sherman Drive side of the property.

My second comment is about the orientation of the building, playground, bus drop off and parking. The current design places the parking facility directly adjacent to Sherman Drive. This will mean noise, light pollution from headlights, and other pollutants for the neighbors closest to the school.

As a consideration, the non-bus traffic could be routed onto SW Willow Creek Drive. Willow Creek has a median and the street could potentially connect into the back of the school property.

Another option is for the school district to evaluate changing the building orientation so the parking faces the future city park site (SW Brisband and SW Willow Creek

In closing, I am requesting the DRB seek to require a revision to the proposal with these considerations:

- Evaluate the possibility of sending traffic down Willow Creek. This will allow better management of school traffic versus using Sherman Drive
- Consider placing the parking field behind the school building on the SE side of the property. This will also comply with the Comprehensive Plan section 4.1.4.4 and seems like a good solution.
- Require the School District plan to include more wood and brick fencing, typical of the rest of the
  City aesthetic. This fence would help lower the visibility into the site, help control noise and light
  pollution, and can help with school safety as well.

Thank you for allowing me to submit my comments.

John Boyle

Morgan Farm resident

### Boekman Creek Primary

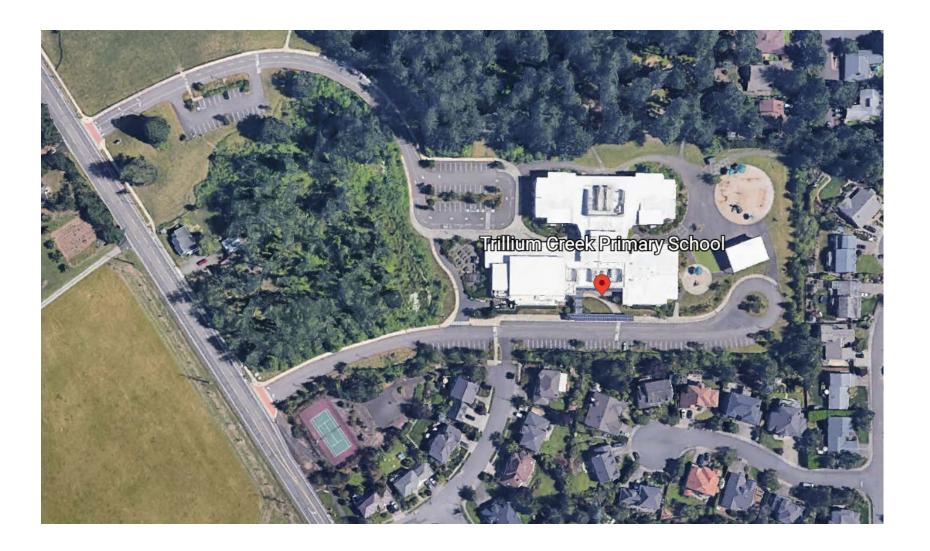


### **Stafford Primary School**



### Trillium Creek Primary

Note bus circle combines with parking



### Sunset Primary , West Linn



### Sue Buel Primary, McMinville



### Columbus Primary McMinville



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