



# PLANNING COMMISSION

## WEDNESDAY, NOVEMBER 13, 2019

### II. WORK SESSION

- A. I-5 Bike Pedestrian Bridge (Weigel) (60 minutes)



## PLANNING COMMISSION WORK SESSION STAFF REPORT

<b>Meeting Date:</b> November 13, 2019		<b>Subject:</b> Wilsonville Town Center Plan	
		<b>Staff Member:</b> Zach Weigel, PE, Capital Projects Engineering Manager; Miranda Bateschell, Planning Director	
		<b>Department:</b> Community Development	
<b>Action Required</b>		<b>Advisory Board/Commission Recommendation</b>	
<input type="checkbox"/> Motion <input type="checkbox"/> Public Hearing Date: <input type="checkbox"/> Ordinance 1 <sup>st</sup> Reading Date: <input type="checkbox"/> Ordinance 2 <sup>nd</sup> Reading Date: <input type="checkbox"/> Resolution <input checked="" type="checkbox"/> Information or Direction <input type="checkbox"/> Information Only <input type="checkbox"/> Council Direction <input type="checkbox"/> Consent Agenda		<input type="checkbox"/> Approval <input type="checkbox"/> Denial <input type="checkbox"/> None Forwarded <input checked="" type="checkbox"/> Not Applicable <b>Comments:</b>	
<b>Staff Recommendation:</b> Review and provide input on the scope of work for the design of the I-5 bicycle and pedestrian bridge and gateway plaza in Wilsonville Town Center.			
<b>Recommended Language for Motion:</b> N/A			
<b>Project / Issue Relates To:</b>			
<input checked="" type="checkbox"/> Council Goals/Priorities I-5 Bike-Pedestrian Bridge, Town Center		<input checked="" type="checkbox"/> Adopted Master Plan(s) Bicycle & Pedestrian Connectivity Plan, Transportation System Plan, Town Center Plan	
		<input type="checkbox"/> Not Applicable	

**ISSUE BEFORE COMMISSION:** Understand and provide input on the proposed scope of work for the design of the I-5 Bicycle and Pedestrian Bridge (“Bridge Project”) and Gateway Plaza in Wilsonville Town Center.

## **EXECUTIVE SUMMARY:**

The work associated with the design of the Bridge Project includes engineering and construction specifications and design plans for a multi-use pathway, bridge, and gateway plaza incorporating art, architectural design, and placemaking with associated roadway and utility improvements, public outreach, natural resource review, permitting, and acquisition support. The first phase of the design contract will be scoped through the 30% Design submittal. During 30% Design a contract amendment will be processed to include services through 90% Design or bid support, as appropriate.

As the first implementation project of the Town Center Plan, it is essential that the I-5 Pedestrian Bridge and Gateway Plaza design reflects the community's vision and sets the tone for what the Town Center is to become. As such, the project team will lead public outreach activities as a continuation of the Town Center Plan and will want the Planning Commission's input and leadership on this effort in their capacity as the Committee for Citizen Involvement.

### **Discussion Questions:**

1. What questions and ideas does the Planning Commission have?
2. Are there specific stakeholder groups or organizations the project should target?
3. What should be carried forward into this effort from the Town Center Plan project?
4. How does the Planning Commission want to provide leadership on this project?  
Specifically with the public engagement component?

## **BACKGROUND:**

The Bridge Project was first identified as a need in the 2006 Bicycle and Pedestrian Master Plan helping the City to meet a number of Comprehensive Plan policies, including additional access across Interstate 5, improving non-vehicular travel options and bike/pedestrian access to transit - to name a few. As part of the Transportation System Plan (TSP) update in 2013, the Bridge Project was identified as a high priority need, as it provided a safe pedestrian and bike crossing of Interstate 5 and directly connected the Villebois neighborhood and WES/SMART Central transit to the Wilsonville Town Center. The Bridge Project was further advanced in importance as part of the Council goal setting for 2017-2018 by prioritizing the securing of funding for the Bridge Project design work. Furthermore, in August 2016, Council directed Staff to submit a Metropolitan Transportation Improvement Program (MTIP) Regional Flexible Funds (RFFA) grant for the design of the Bridge Project. The City was awarded the grant in February 2017 with design work of the Bridge Project scheduled to begin this year and be completed by the end of 2021.

During the creation of the Wilsonville Town Center Plan, the community further elevated the Bridge Project. The Wilsonville Town Center Plan presents a blueprint that will guide future development in Town Center through strategic actions (new projects, policies, programs or partnerships) in order to achieve the Wilsonville community's vision for Town Center. In this Plan, the community identified the Bridge Project as one of four framework projects and a priority for achieving the Town Center vision. In addition, the community identified the opportunity, need, and priority for the bridge landing in Town Center to incorporate a community gathering space – a plaza serving as a gateway to the Willamette Valley, City, and Town Center. In May 2019, the City purchased property in the Town Center to serve as the east

landing for the Bridge Project and Gateway Plaza. In August, the City selected the firms of OBEC Consulting Engineers and MIG, Inc. to complete the design work for the Bridge Project and Gateway Plaza.

### **EXPECTED RESULTS:**

The Project Team will use input from the Commission to prepare a final scope of work with the consultant team and inform the Public Engagement Plan for the project.

### **TIMELINE:**

The scope of work will be advanced to the December 2, 2019, City Council meeting. Project work and public engagement activities will begin in early 2020 to identify design goals and inform bridge design, plaza materials, and amenities. Environmental documentation, permitting, design and other technical work will also inform the bridge type, size, and location, which is anticipated to be selected by spring or early summer. This will enable the project team to engage the community on public art elements and gather input on the preliminary designs at the summer block party and through an online survey using “Let’s Talk, Wilsonville!” After which, design will advance to 90% Design with an anticipated completion in fall 2021. Additional work sessions will be facilitated with the Planning Commission over the course of this project.

### **CURRENT YEAR BUDGET IMPACTS:**

The adopted budget for FY19/20 includes \$4,000,000 in Transportation SDCs for CIP project #4202. The total project design work is estimated at \$2.25 million over the next two years to complete within the budgeted amount. This project is included in the City’s current five-year capital improvement plan and will need to carry into upcoming fiscal years.

### **FINANCIAL REVIEW / COMMENTS:** N/A

### **LEGAL REVIEW / COMMENT:** N/A

### **COMMUNITY INVOLVEMENT PROCESS:**

The pedestrian and bikeway bridge was identified as a high priority project through the last update to the Wilsonville Transportation System Plan, which included an extensive community involvement process. Likewise, the RFFA grant process included a public review and comment period in which the project garnered positive feedback from the community. In addition, the Town Center Plan included a robust and inclusive public outreach process where the Bridge Project was identified as a key framework project with extensive community support.

There will be additional opportunities to participate in the design of the Bridge Project and Gateway Plaza, which has multiple activities scoped and will be further outlined in a Public Engagement Plan for the project. Activities will include a public kickoff event, engagement at the community-wide Block Party, online surveys, stakeholder interviews, focus groups, input opportunities through Let’s Talk, Wilsonville!, and pop-up neighborhood events. The engagement plan is designed to reach as broad an audience as possible and to gather the variety of perspectives in the community. It also includes targeted outreach to specific stakeholders more impacted by activity in the Town Center.

**POTENTIAL IMPACTS or BENEFIT TO THE COMMUNITY:**

The Bridge Project will provide a safe bike and pedestrian crossing of I-5 that is separated from vehicular traffic with direct access to essential services in the Wilsonville Town Center, SMART Central Station and WES commuter rail, employment areas, and educational resources. The bridge will serve all populations within and around the project area and will help the Town Center become a more vibrant, pedestrian and transit-supportive mixed-use district. Public art and environmental features integrated into the Bridge Project and plaza will help to create an attractive and accessible place for visitors and residents of all ages to shop, eat, live, work, learn, and play. The bridge and plaza investment will exemplify the City's commitment to realizing the community's vision for Town Center and serve as an incentive for private investment.

**ALTERNATIVES:**

The Commission can provide feedback on a range of alternatives.

**CITY MANAGER COMMENT:** N/A

**ATTACHMENTS:** N/A